Oklahoma Department of Human Services

Finance and Budget Overview for Fiscal Year 2016



DECEMBER 2015

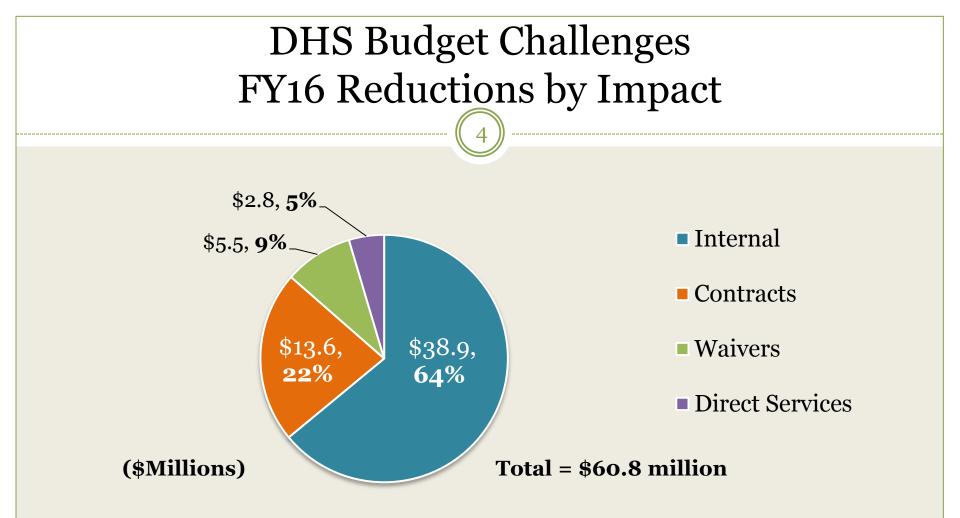
Budget Presentation Overview

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- Challenges
- Constraints
- Planning

DHS Budget Challenges

- Entering a 3rd year where DHS must reallocate funds from essential services to replace decreasing federal funds and meet immediate needs
 - FY15: DHS reallocated **\$6 million** state funds (\$13 million total)
 - FY16: DHS absorbed a net appropriation loss of \$12 million and reallocated **\$33 million** in state funds (\$61 million total)
 - o 2-year total budget impact: \$74 million



Key Points

- Internal reductions comprised nearly two-thirds of all reductions and will have the least shortterm impact on services
- Provider and client reductions were minimized by internal and contract reductions and maximizing use of carryover funds

DHS Budget Challenges

- Strategy for Program Reductions FY16
 - Minimize service impact to clients
 - Minimize impacts to employees who work directly with clients
 - Look first within the department for more reductions than the administrative proportionate share
 - Protect core services and functions to the greatest extent possible

DHS Budget Challenges FY16 Indirect Service Reductions

- Reductions in response to \$11.8 million reduced appropriation, increased costs in Child Welfare, and erosion of Federal Medicaid Assistance Percentages (FMAP)
 - Reduced **194** positions/**86** filled (approx. **2.5%** of positions)
 - Reduced conferences, travel, printers, IT, phones
 - Reduced budgets to historical costs
 - Reduced contracts, selectively
 - Reduced TANF programs to fund eligible Child Welfare costs

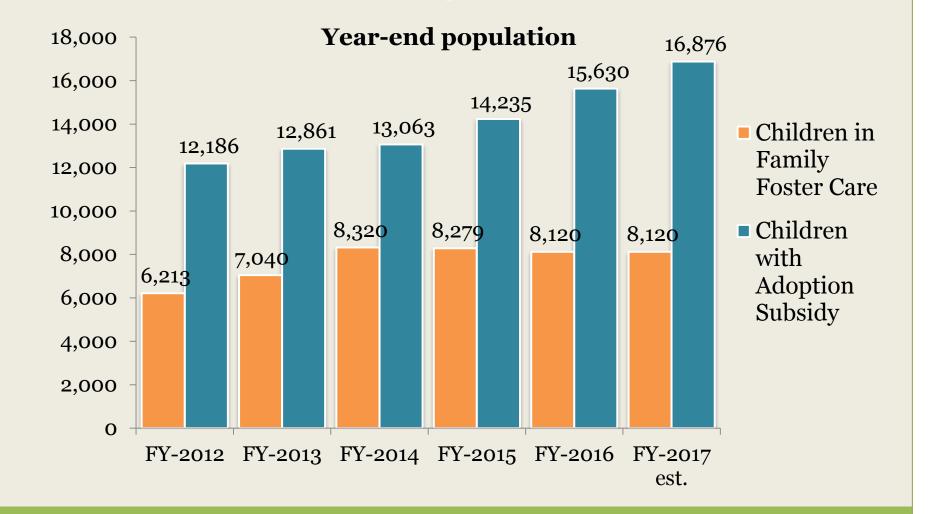
DHS Budget Challenges Direct Service Reductions - FY16

- Waiver rate reductions
- Older American's Act service reductions
- Older American Volunteer Program reductions
- Low Income Home Energy Assistance Program reductions

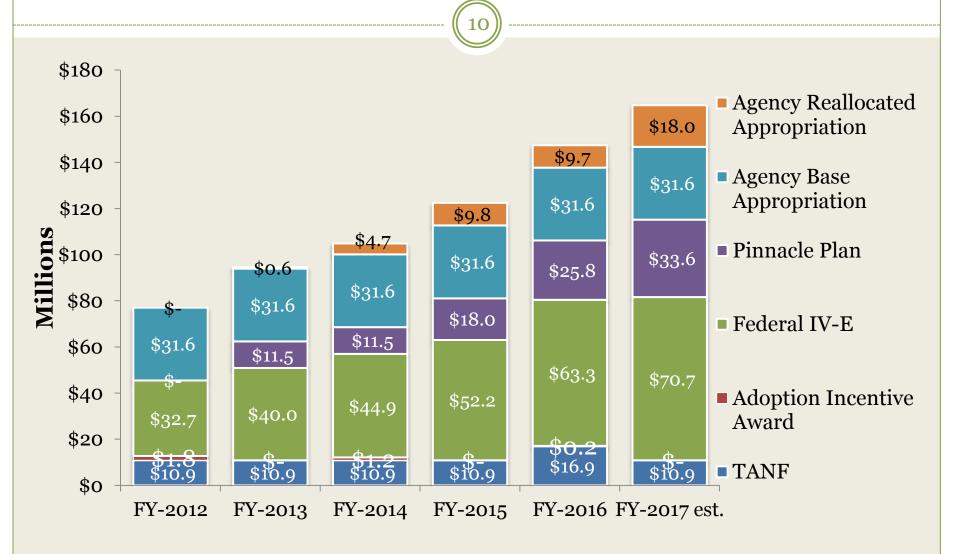
DHS Budget Constraints

- Vital system reforms in Child Welfare which are not part of the Pinnacle Plan, but are key to success and sustainability of a reformed child welfare system
- Deterioration of federal program funding that requires increased state dollar support to maintain services
- Loss of federal funds by reduced state dollar match
- Large percentage of DHS appropriation required as Maintenance of Effort (MOE) for large federal grants
- Deteriorating infrastructure

DHS Budget Constraints Children in Care



Family Foster Care and Adoption Subsidy Annual Cost by Funding Source



DHS Budget Constraints Pinnacle Plan and Child Welfare System Improvement

Pinnacle Plan, FY-2016

Purpose	FTE	Budget
CWS field workload standard employees	828	\$36.8
Program staff	322	\$9.7
Field and program staff raises		\$16.0
New employee operating costs and training		\$4.5
Foster care and adoption base		\$6.9
Foster care and adoption rates		\$18.9
Foster care recruitment and specialized home contracts		\$10.4
Other contracts		\$2.4
Oklahoma Children's Services		\$3.1
Total	1,150	\$108.8

Reallocations above Pinnacle Plan within agency, FY-2016

Purpose	Budget
CWS field workload standard employees	\$20.1
Program staff	\$0.1
Program staff raises	\$1.4
Foster care overruns	\$7.0
Adoption subsidy overruns	\$3.8
Adoption court mandate	\$4.9
Prevention programs	\$1.1
Backlog & case management	\$1.3
Group home capacity and rate increases	\$4.2
Other	\$1.8
Total	\$45.7

\$millions

FMAP Deterioration

12

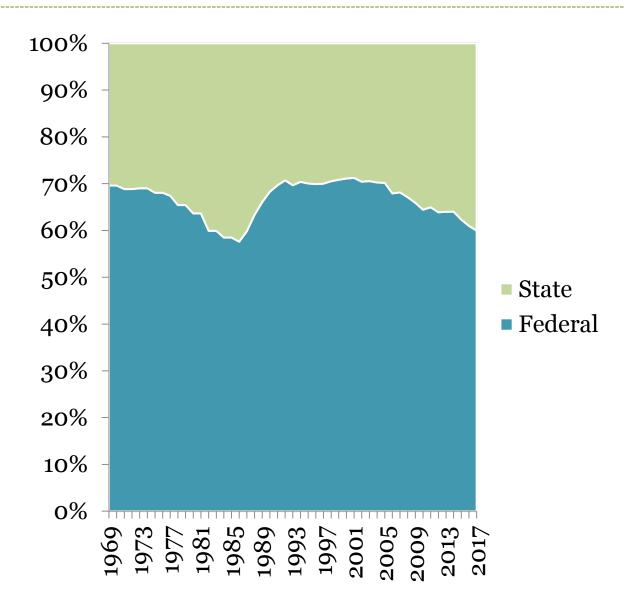
Federal Medical Assistance Percentage (FMAP) determines the federal share of costs for Medicaid-funded programs such as waivers, Child Welfare programs under Title IV-E and some child care grants.

Federal share rises when a state's income rises more slowly than national average income.

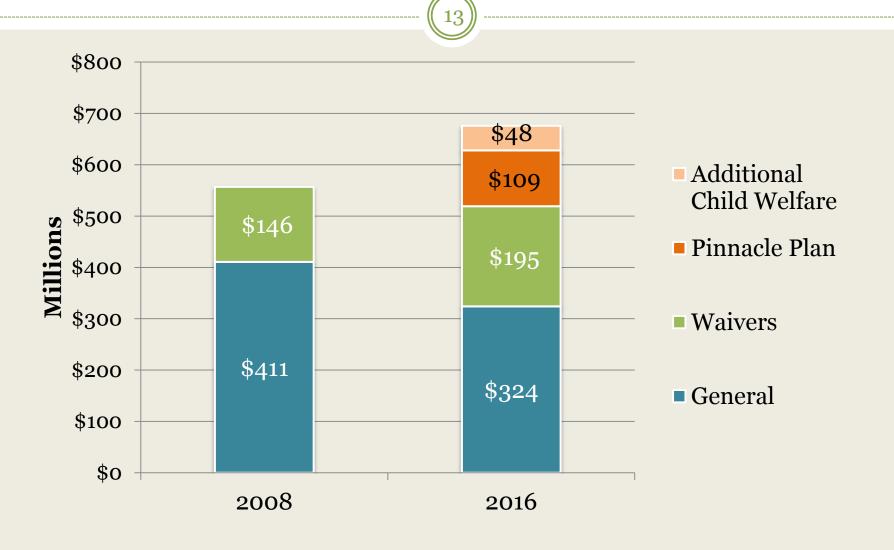
Oklahoma's recent income growth has caused FMAP to fall and the state share to rise.

Falling FMAP impact on DHS services was **\$18 million** additional state funds in FY-2015 and 2016, which we absorbed internally.

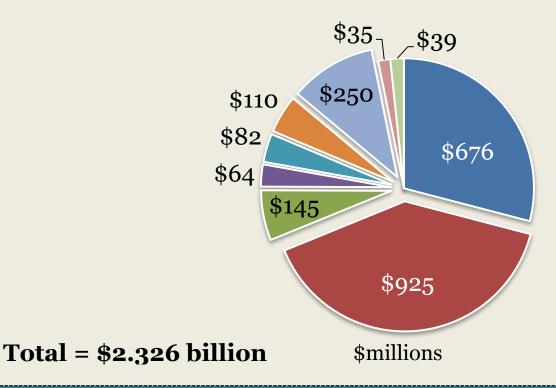
FY-2017 FMAP, which is based on 2012-2014 income, is the lowest since 1986. Impact will be additional **\$8** million.



DHS Budget Constraints Appropriation Changes



DHS Budget Constraints All Revenue FY16

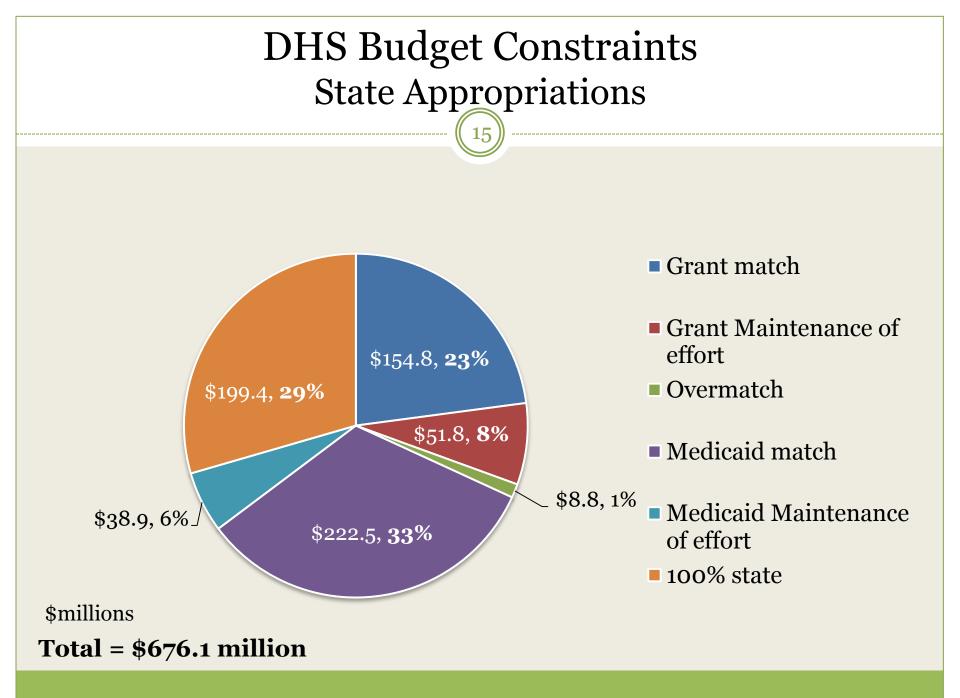


- Appropriations
- SNAP
- TANF
- Medicaid
- CCDF
- Title IV-E
- Other Federal
- Other Revenue
- Carryover

Key Points

- > Federal funds represent the lion's share of agency funding
- SNAP is the largest item in the DHS budget
- > All federal funding is contingent on what we spend for eligible purposes

Source: DHS Budget Work Program and budget work papers



DHS Budget Planning Strategy for FY17 Budget

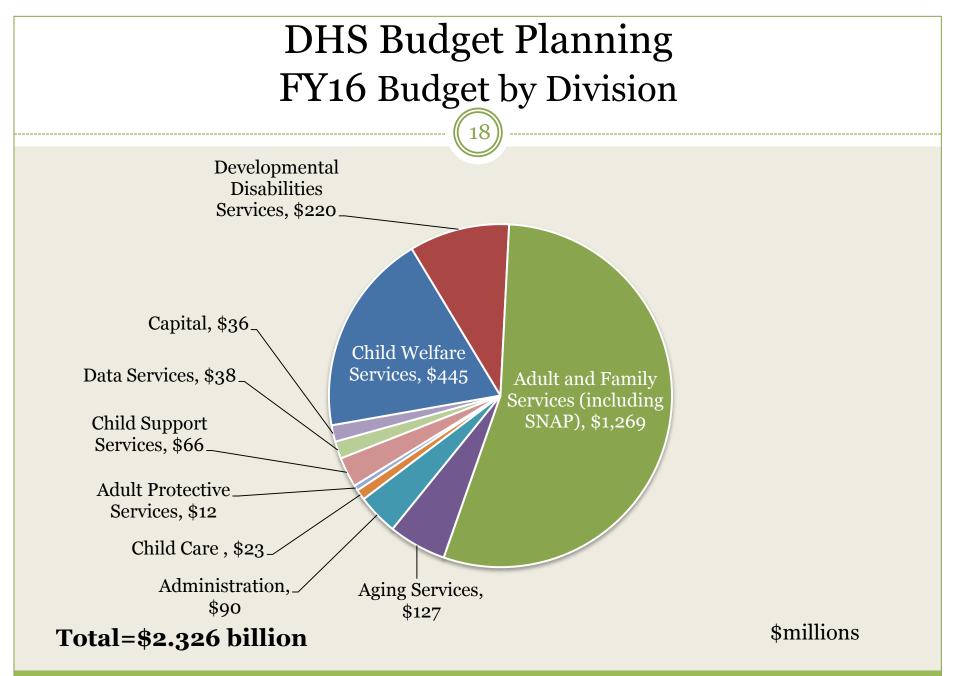
 Continue evaluation of expenditures, programs and service priorities

- Prepare for impacts to client services
- Examine impacts of reducing additional positions

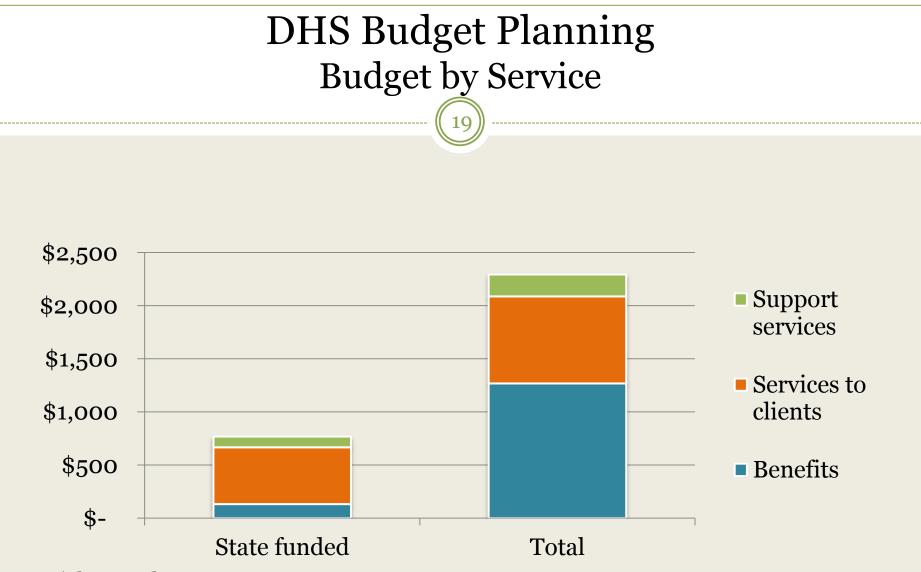
DHS Budget Planning Budget History



Source: DHS Initial Filed Budget Work Programs

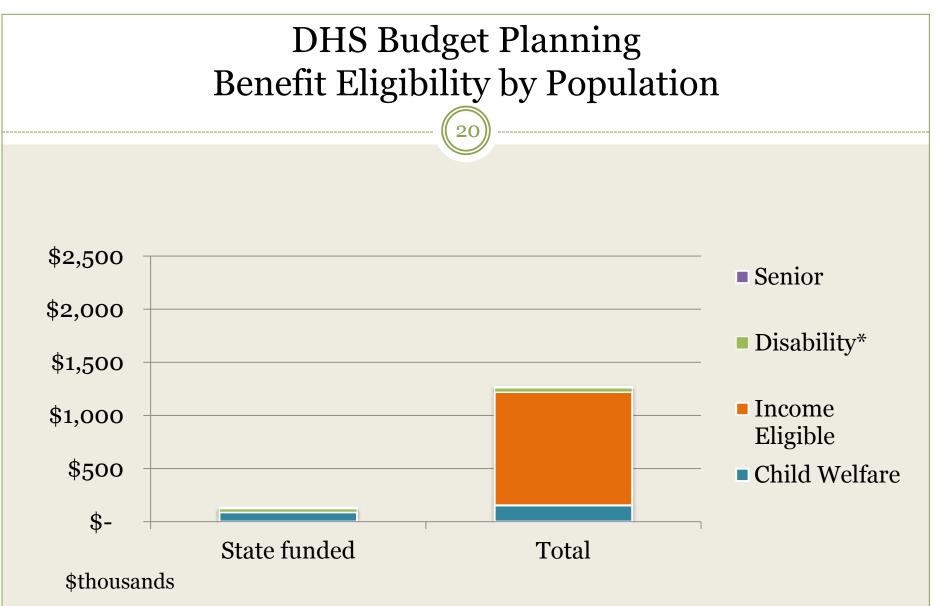


Source: FY-2016 Initial Budget Work Program

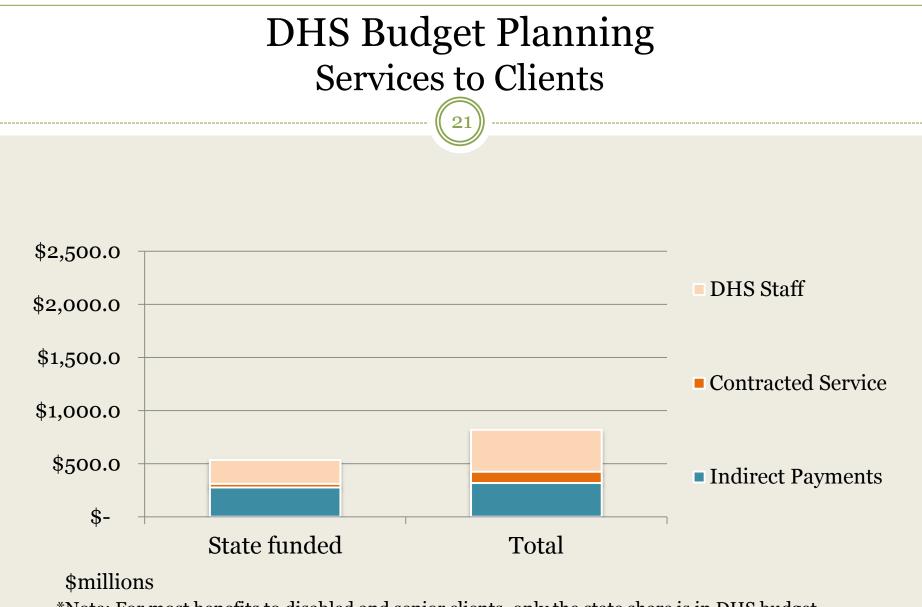


\$thousands

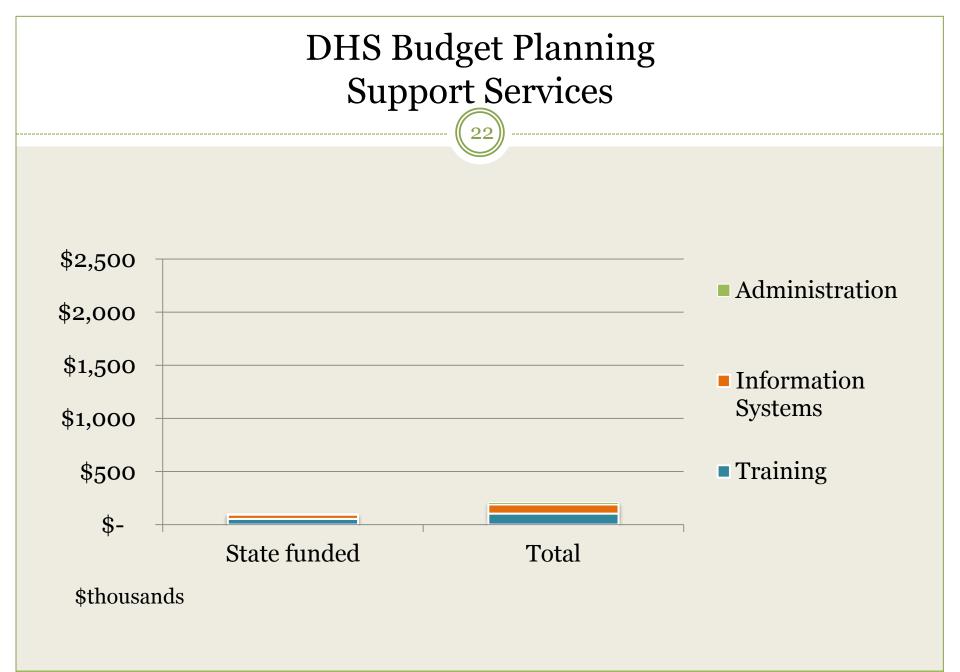
*Note: For most benefits to disabled and senior clients, only the state share is in DHS budget

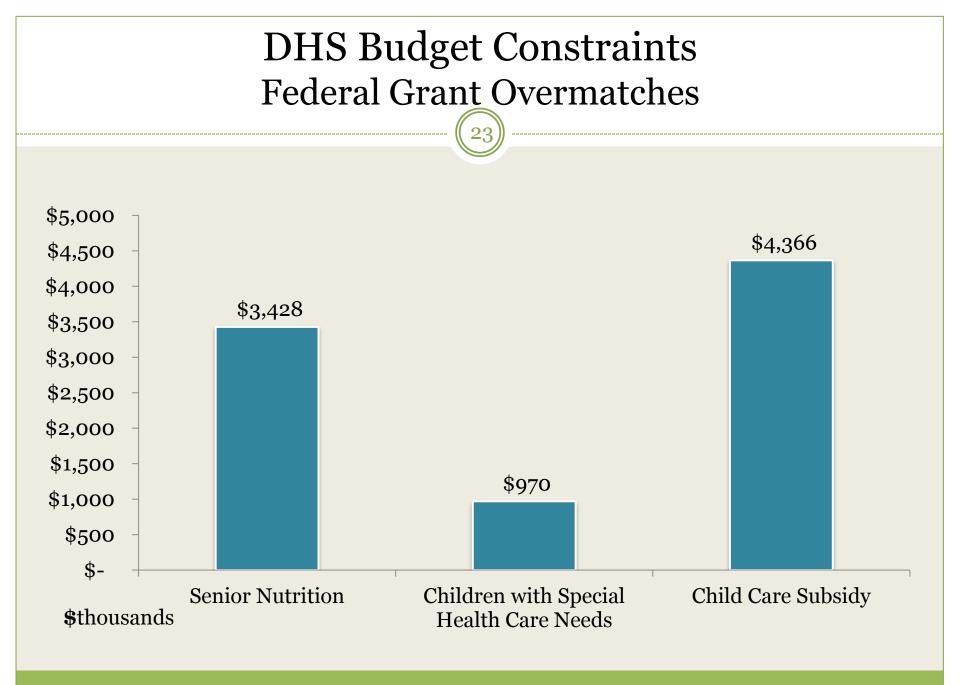


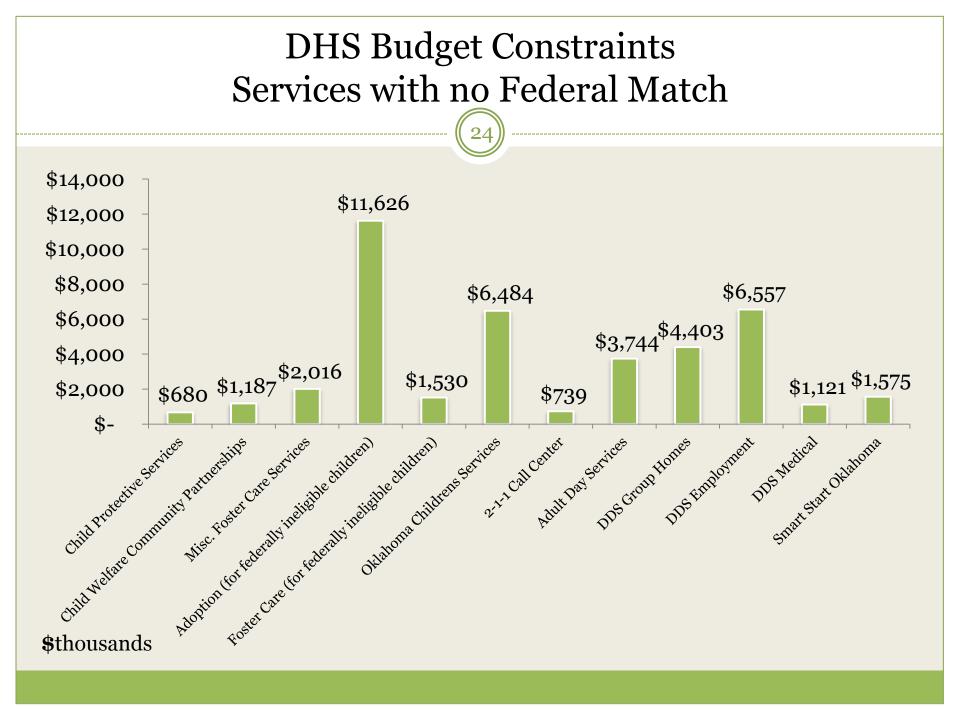
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DHS Budget Planning Federal Revenue Loss

- Federal grants are earned only by spending on eligible activities
 - The impact depends on federal share of the program
- Grants have varied federal shares
 - Adoption and foster care **50-61%**
 - Many activities in Child Welfare and children served are not reimbursable, so only about 30% are federally funded
 - Child Support **66%**
 - Older Americans Act **75%**
- Budget decisions must be made with the impact in total dollars (and level of service) in mind

DHS Planning Infrastructure

- Lack of investment is challenging business operations
 - Information Systems
 - × Primary operating systems are 20-24 years old
 - Physical Plants
 - Maintenance of state owned buildings is <25% of industry standard, and 56% of our buildings lack adequate square footage to meet business needs

o Vehicles

★ The average DHS owned vehicle has 112,555 miles, and we are spending \$8 million annually to reimburse travel to employees when using personal vehicles

DHS Budget Planning

- FMAP deterioration loss of **\$8 million**
- Federal funding loss \$3 million
- Adoption and Child Care subsidies challenged by growth - \$7 million
- Child Welfare staffing demands for workload standards **\$20 million**

DHS Budget Planning Funding Request for Year 5 of the Pinnacle Plan

 $\mathbf{28}$

• <u>2017-Pinnacle Plan Year 5</u>

(\$11.3M/0 FTE)

- Final salary increase for Child Welfare Specialists I-IV
- Final scheduled rate increase for foster and adoptive families to achieve "Hit the MARC" target