



Oklahoma Department of Emergency Management

FY 2027 Budget Hearing Presentation

Submitted by: Annie Mack Vest, Executive Director

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Executive Director



The Oklahoma Department of Emergency Management (OEM) is statutorily required to prepare for, respond to, recover from and mitigate against any natural or manmade disaster that may affect the state of Oklahoma. The agency maintains and exercises the State Emergency Operations Plan and coordinates disaster response from state agencies.

Founded in 1951, OEM includes the following primary functions related to emergencies and disasters: operations, preparedness and planning, recovery, mitigation, grants management, technology services, finance and administration, and public information. Furthermore, the agency also includes the state 911 program.

The state 911 program, as overseen by the Oklahoma 911 Management Authority, was created by legislative action in 2016 and serves to advance 911 emergency systems and technology, manage collection and distribution of 911 wireline and wireless fees, and standardize 911 training and equipment across the state.

Agency Vision, Mission and Core Values

Vision: Prepared and Resilient Communities within Oklahoma

Mission: Helping to minimize the effects of disasters and emergencies upon the people of Oklahoma

Core Values: Each OEM employee serves as a vital PIECE of the agency whole picture, working collectively toward the same shared agency goals, mission, and vision.

- Professionalism - Competence and skills expected of a professional. Conduct or qualities that characterize a professional person.
- Integrity - Quality of being honest and having strong moral principals; moral uprightness.
- Empowerment - Authority or power given to someone to do something. Process of becoming stronger and more confident.
- Customer Service - Act of taking care of the needs of those utilizing our services through assistance and support.
- Excellence - Quality of being outstanding or excellent. The state of possessing good qualities in an eminent degree.



Accomplishments

Top accomplishments for FY 2025 – FY 2026

1. Received the following federal declarations:
 - FEMA Major Disaster Declaration 4862 for the Nov. 2-5, 2024, tornadoes and severe storms for 8 counties.
 - FEMA Major Disaster Declaration 4866 for the March 14-21 wildfires and high winds for 7 counties.
 - 14 Fire Management Assistance Grants (FMAGs) for March 14-21 wildfires.
2. Successfully paid out \$83 million in FEMA Public Assistance dollars to applicants since January 2025.
3. Successfully paid out \$1.4 million in non-federal share disaster funds for federal disasters and state public assistance disasters since January 2025 and others are expected to apply this winter.
4. Launched application process for new disaster assistance revolving fund created in statute in 2024. Two cities are currently using the disaster assistance program totaling approximately \$3.1M and one school district has a pending application totaling approximately \$3M.
5. Launched the State of Oklahoma Resilient Recovery Strategy that will guide the development of a disaster playbook adaptable for local governments statewide.
6. Continued implementation of \$25 million grant program using ARPA SLFRF funds – Awarded 47 grants to 42 applicants. Projects are currently ongoing and due to be complete by the deadline.
7. Restructured OEM divisions to better support local emergency management programs and other stakeholders and to allow more efficient delivery of grant funding, technical assistance, and other agency support.



Analysis of Agency Challenges

	Challenge Description	Current Actions (Briefly describe how the agency is currently addressing the challenge.)	Planned Actions (Briefly describe how the agency plans to address the challenge going forward.)
1	Federal Hazard Mitigation Assistance Programs Cancelled or no longer Approved	Continuing to work mitigation grants from previous years to completion; Collaborating with partner agencies to find strategic funding solutions for critical mitigation projects	Continuing to work with partner agencies, private sector, and other creative sources to identify funding opportunities for mitigation projects. Submitting appropriation request for State Hazard Mitigation Plan Update.
2	Delayed obligations of Federal funds and no guarantee of award due to DHS "defend the spend" memo	Submitting funding draw requests earlier and more frequently to account for likely delays.	Submitting one-time appropriation request for state funding to cover critical needs, including payroll
3	Emergency Management Performance Grant (EMPG) Period of Performance less than years prior	Requesting a period of performance extension for the FY24 award, not guaranteed	Submitting one-time appropriation request for state funding to cover critical needs, including payroll
4	Future of FEMA and federal support before, during and after disasters is unknown	Continuing to work open disasters from 2024 and earlier; Training and improving processes to make disaster damage data collection more and disaster requests more effective	Expand the Disaster Relief Revolving Loan Fund (created in 2024) and update state disaster assistance statute and administrative rules to provide additional local recovery support



Savings & Efficiencies (Current or Planned)

Savings or Efficiency Name	Brief description of how savings were achieved	Savings in Unit of Measurement*	FY 2025 (Actual \$ Savings)	FY 2026 (Projected \$ Savings)	FY 2027 (Projected \$ Savings)
Shared Services	Increased use of shared services to reduce agency costs, including mail services, legal services, payroll, etc.	\$100,000 Annually	0	\$50,000	\$100,000
Off-Site Leases	Ended lease for off-site warehouse space in FY 2025 and terminating lease for off-site cell tower. Expect to end lease for on-site storage room by early 2026.	\$2,800/month	0	\$25,000	\$34,000
Travel	Assigning OMES Fleet vehicles to our staff who travel the most	\$5,000/month	0	\$60,000	\$65,000



Agency Goals and Key Performance Metrics

Goal		Metric	FY 25 Target	FY 25 Actuals	FY 26 Target
1	Strengthen statewide disaster readiness and response	Modernize and strengthen Oklahoma Task Force 1 by assessing equipment needs, replacing outdated equipment, and updating the 2006 OKTF1 Handbook by December 31, 2027	NA	NA	50% complete
2	Advance statewide disaster recovery capabilities	Develop statewide disaster recovery plan by evaluating existing disaster recovery resources across state agencies and identifying roles and responsibilities, gaps, and overlaps by December 31, 2027	NA	NA	50% complete
3	Improve disaster financial and administrative management	Pre-event procurement and contracting with comprehensive procurement needs assessment completed by December 31, 2027	NA	NA	50% complete
4	Promote extreme weather resilience and public preparedness	Develop statewide public outreach campaign materials related to extreme weather safety w/ 4-8 public posts per month.	NA	NA	Meet monthly metric 75% of the time
5					
6					

**** All Performance Measures included in OEM's FY2027 budget are new, therefore we do not have metrics from past years.



Projects for FY 2026

- 1) Develop and Adopt a Statewide Disaster Recovery Plan - Inventory and evaluate existing disaster recovery resources across state agencies. Identify gaps, overlaps, and the roles and responsibilities and draft a scalable, well-defined framework that clarifies roles, responsibilities, and governance for post disaster recovery.
- 2) Develop a Local Disaster Recovery Playbook that provides every local government in Oklahoma with a clear, standardized roadmap for post-disaster recovery with and without FEMA disaster aid.
- 3) Update a minimum standard for local emergency management jurisdictions participating in the EMPG program. Building on Oklahoma Title 63 which requires every incorporated jurisdiction to have an emergency management program and develop, maintain and revise an emergency operations plan. The standard will establish consistent requirements across all EMPG-funded communities.
- 4) Modernize and strengthen Oklahoma Task Force 1 by addressing critical gaps in equipment and operational guidance by updating the 2006 Disaster Task Force Handbook and replacing essential safety equipment. These efforts will enhance the health, safety, and readiness of OKTF-1 personnel, strengthen the state's disaster response capability, and reduce the burden on team members currently covering costs out of pocket.
- 5) Update statewide contracts for disaster goods and services. Survey city, county, and state emergency management needs to identify goods and services commonly used in recent disasters, as well as those needed in the event of extreme/severe weather where it is not cost effective to purchase and leases would be required. This data will be used to develop a comprehensive Procurement Needs Assessment and then coordinate with Central Purchasing to ensure all contracts are solicited and procured in a way that is federally compliant, allowing OEM and local jurisdictions to confidently pull from those contracts knowing all procurement requirements have been met.



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Total Historic Actual Expenditures (FY 2021-25) and Current Year Budget (FY 2026)

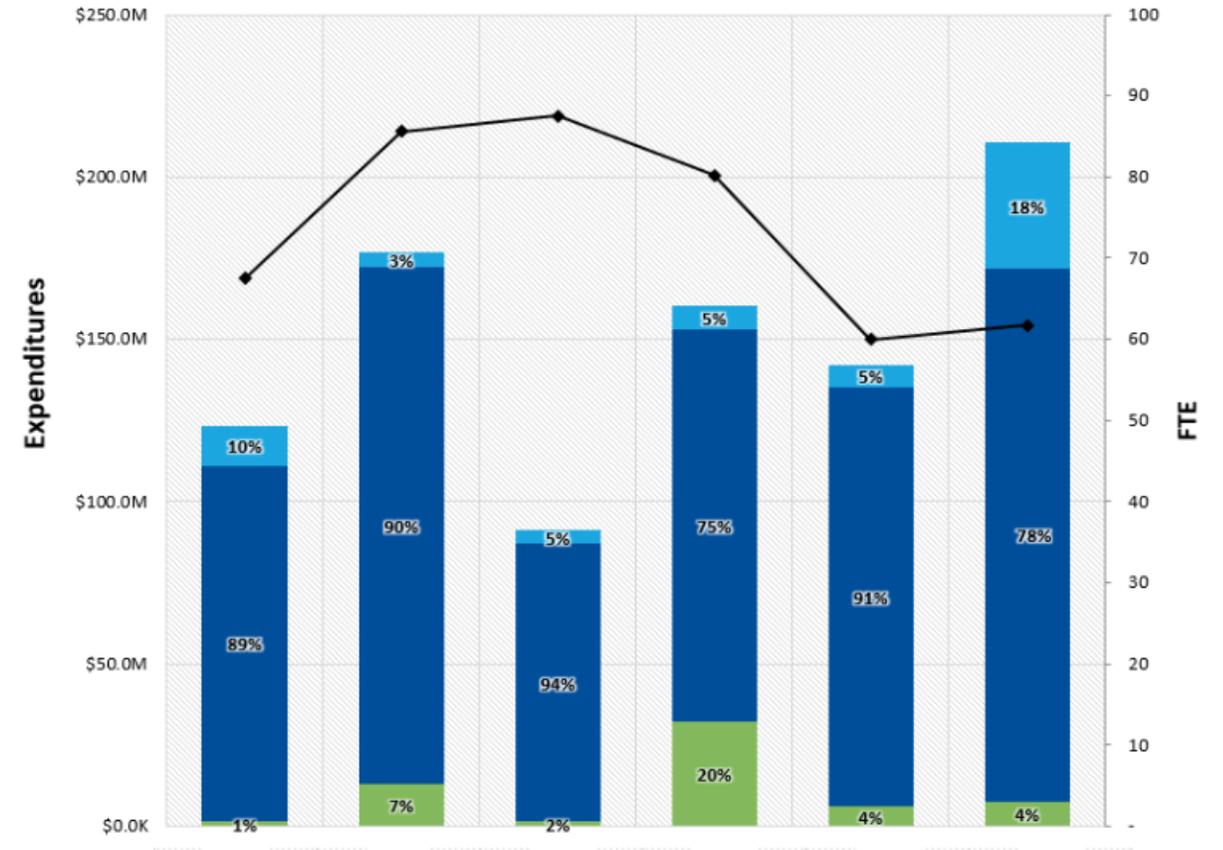
Explanation of Changes and Trends

The large variation in federal expenditures is due to expenses being dependent upon declared disasters. Declared disasters and their federal grants can remain open for several years until projects are completed and approved for reimbursement.

The FY 2026 increase in revolving fund budget is due to 911 Authority's increase in funding and OEM's \$30 million revolving fund, which is used to advance funds to government subdivisions for disaster recovery costs.

The current agency FTE count is 44.25. The agency is focused on rightsizing for the remainder of the FY. We are focused on hiring qualified staff and reducing agency turnover.

Historic Actual Expenditures and Current Year Budget



	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026 Current Budget
Appropriated	\$1.4M	\$13.1M	\$1.5M	\$32.0M	\$6.1M	\$7.6M
Revolving	\$12.0M	\$4.4M	\$4.2M	\$7.5M	\$6.7M	\$38.7M
Federal	\$109.7M	\$159.2M	\$85.5M	\$120.9M	\$129.2M	\$164.1M
Total	\$123.1M	\$176.8M	\$91.2M	\$160.4M	\$142.0M	\$210.5M
FTE	68	86	87	80	60	61.75



Estimated Impact of Federal Funding Changes

<i>Program Name</i>	<i>Federal Agency</i>	<i>Description of expected change (s) (i.e. change in state match, admin costs, program requirements or client eligibility, etc.)</i>	<i>Actual FY 25 Total Federal Funding Received (\$)</i>	<i>Projected FY 26 Total Federal Funding To Be Received (\$)</i>	<i>Estimated FY 27 Total Federal Funding To Be Received (\$)</i>
Emergency Management Performance Grant (EMPG)	FEMA	As the FY27 budget request process moves forward, the outlook for FEMA funding remains uncertain. The future of the EMPG program is unclear, FY25 funds have not yet been awarded, and the period of performance has been shortened. It is possible OEM will not receive the \$4M from FEMA before the period of performance expires. These factors impact the overall OEM operating budget, local emergency management programs, and the state's ability to sustain the emergency management program mandated by Title 63.	\$4,038,443.39	\$0	\$
Hazard Mitigation Grant Program (HMGP)	FEMA	As the FY27 budget request process progresses, the outlook for FEMA funding remains uncertain. For the first time since 1989, HMGP was not approved in recent disaster declarations. HMGP supports a substantial portion of mitigation activities across Oklahoma and funds five full-time OEM positions. These developments affect the overall OEM operating budget, local emergency management programs, and the state's ability to maintain the hazard mitigation program mandated by Title 63.	\$5,071,438.14	\$0	\$
Building Resilient Infrastructure and Communities (BRIC)	FEMA	Since the FY26 budget request, this program was cancelled by the Federal government. The impact is at least \$2,000,000 per year for Mitigation activities.	\$943,037.56	\$0	\$



Estimated Impact of Federal Funding Changes

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Public Assistance Program (PA)	FEMA	At this time, the cost share for Federal disaster recovery assistance is expected to increase. The current structure is a 75/25 Federal/Local split, but it may shift to a 50/50 cost share. In addition, the state's disaster threshold is currently \$7.5 million; this amount is anticipated to rise significantly, requiring state or local governments to absorb the costs of smaller events. Additionally a significant portion of OEM's overall operating cost comes from 100% management costs of disasters declared. Without these funds OEM will not be able to sustain a significant portion of our operation.	\$4,038,443.39	\$0	\$
Disaster Case Management	FEMA	The Disaster Case Management grant funds OEM's ability to hire case managers who assist disaster survivors through the complex recovery process. This grant is expected to be discontinued. As of December 2025, OEM is still awaiting the award for this grant related to the March 2025 wildfires.	\$588,934.17	\$0	\$

* Only list programs with federal funding that are expected to change. Refer to the agency's Federal Funds Schedule in the Budget Request document.



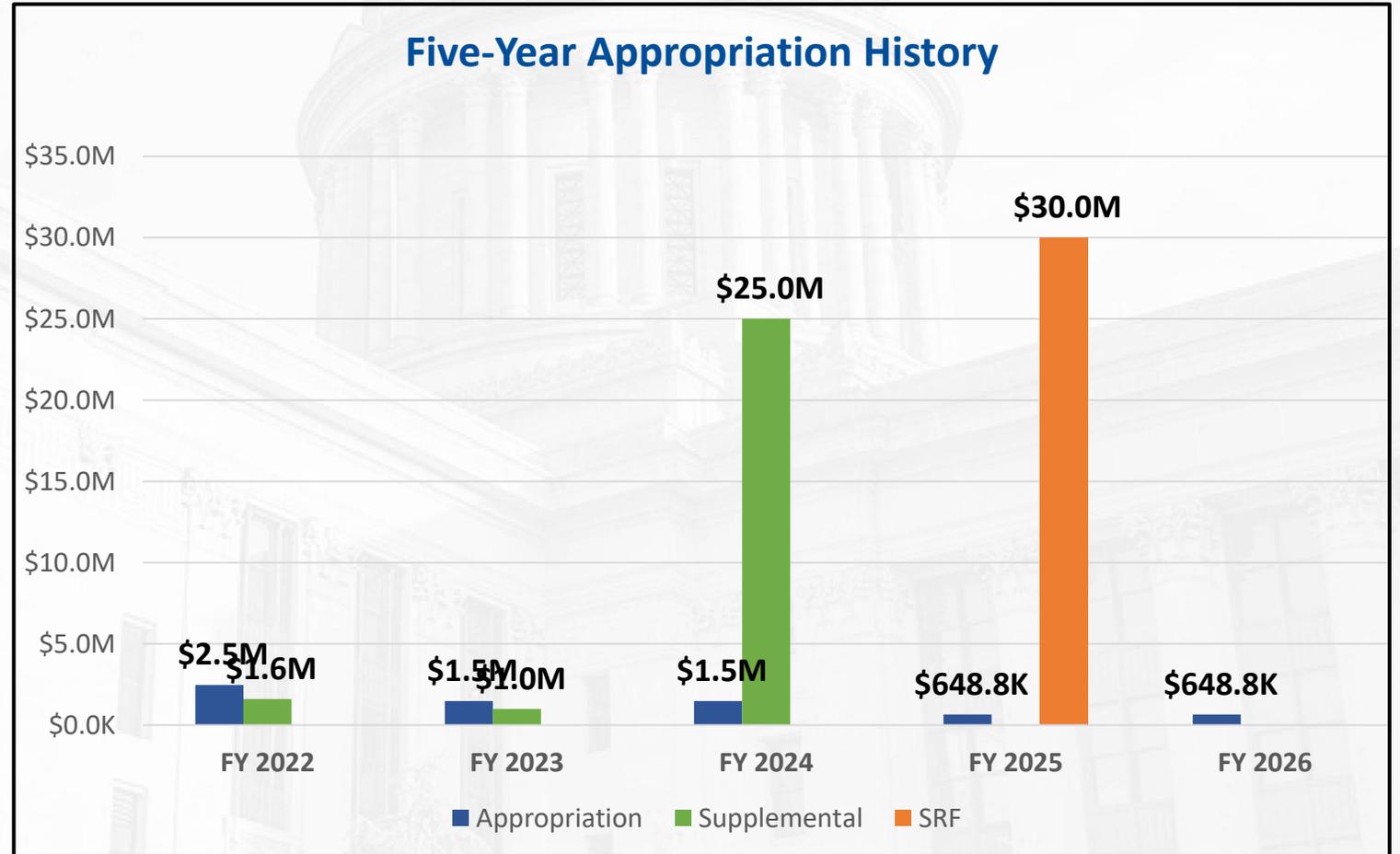


FY 2026 Budgeted Full Time Equivalents (FTE)

	FY 2026 Budgeted FTE
Total FTE	61.75
Supervisor FTE	14
Supervisors to Total FTE Ratio (%)	22.67%
Current Budgeted but Unfilled FTE	16.5

Appropriation History

Fiscal Year	Legislated Appropriation (\$) (Includes supplementals and SRF/ARPA.)
FY 2022	\$2,476,801 (Duties) \$1,600,000 (Supplemental for Durant radar)
FY 2023	\$1,476,801 (Duties) \$1,000,000 (EMAC – moved to 24000)
FY 2024	\$1,476,801 (Duties) \$25,000,000 (ARPA/SLFRF)
FY 2025	\$648,804 (Duties) \$30,000,000 (Disaster-impacted Local Economies Revolving Fund, transfer to agency's 225 fund)
FY 2026	\$648,804 (Duties)



*Includes Supplemental and Statewide Recovery Fund (ARPA) appropriations.



Financial Resource Analysis

Carryover	FY 2022	FY 2023	FY 2024	FY 2025
Total appropriated carryover amount expended (\$)	\$301,496.12	\$316,890.88	\$947,829.79	\$555,607.90

Historical Cash Balances	FY 2022	FY 2023	FY 2024	FY 2025
Year End Revolving Fund Cash Balances <i>(All Revolving Funds)</i>	\$9,784,371.97	\$12,057,907.21	\$47,355,447.39	\$54,945,930.68

Revolving Class Fund # <i>(Unrestricted only)</i>	Revolving Class Fund Name <i>(Unrestricted only)</i>	Current cash balance (\$)	Projected FY 2026 year-end cash balance (\$)
#		\$	\$
#		\$	\$
#		\$	\$
#		\$	\$
#		\$	\$
#		\$	\$
	Total Unrestricted Revolving Fund Cash balance:	\$	\$



Unrestricted funds are those that are not limited by state or federal law, rule, regulation, other legally binding method, or donor restriction.

FY 2024 – 2025 Appropriation Change Review

<i>Purpose of appropriation increase or decrease</i>	<i>Amount FY 2024</i>	<i>Amount FY 2025</i>	<i>Total amount received FY 2024 - 25</i>	<i>Total amount expended by 11/1/2025</i>	<i>Included in FY 2026 approp? (Yes/No)</i>	<i>If not expended fully, please explain.</i>
No adjustments	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
Totals	\$	\$	\$	\$		



FY 2026 Appropriation Change Review

<i>Purpose of appropriation increase or decrease</i>	<i>Amount of increase or decrease (\$)</i>	<i>Does this need to be included in your FY 2027 appropriation? (Yes/No)</i>	<i>If yes, included in appropriation for same purpose? (Yes/No)</i>	<i>If not included for same purpose, please explain.</i>
No adjustments	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
Total adjustment	\$			



Incremental & Supplemental Request Summary

Request Name		FY 2027 Incremental Appropriation Request Amount (\$) {or FY 2026 for Supplementals}	Type of Request: Recurring, One-time, or Supplemental
1	Federal Funding Loss	\$6,800,000	One-time
2	State Hazard Mitigation Plan Update	\$1,000,000	One-time, 2 years
3	Emergency Fund – PA State Share and replenishment for expenses incurred in FY 2025 and 2026 (ONA/TSA, OMD Thunder parade security, OMD weather related response cost, government shutdown foodbank support)	\$3,819,265	One-time, 2 years
4	Anticipated FY 27 Other Needs Assistance/Transitional Sheltering Assistance State Share	\$800,000	One-time, 2 years
5			



(1) Incremental Budget Request

Name of Request: Federal Funding Loss	
Type: One-time	\$6,800,000 Incremental Amount Requested for FY 2026
<p>Federal grants cover approximately \$6.8M in annual operating cost, this covers payroll, rent, fleet and travel cost, IT rental and purchases, etc. Our EMPG 2025 award is currently on hold, it does not seem likely to be obligated. In addition, there are currently holds on disaster grant management cost funding. These two programs fund over 97% of our agency, if not resolved, we would be unable to fund our agency beginning 8/1/2026.</p>	



(2) Incremental Budget Request

Name of Request: State Hazard Mitigation Plan Update	
Type: One-time, 2 years	\$1,000,000 Incremental Amount Requested for FY 2027
<p>This \$1,000,000 request funds the required update of Oklahoma’s All-Hazards Mitigation Plan. An updated plan is required to maintain eligibility for federal disaster and non-disaster grant assistance. Without this update, the state risks loss of federal funding and delayed disaster assistance. Every \$1 invested in mitigation yields up to \$6 in long-term savings.</p>	



(3) Incremental Budget Request

Name of Request: Emergency Fund – Including Public Assistance 12.5% state share owed and replenishment	
Type: One-time, 2 years	\$3,819,265 Incremental Amount Requested for FY 2027
<p>Prior 2024, the agency committed to fund half of the non-federal share (generally 12.5%) of funds through FEMA DR-4721, the final disaster declared in calendar year 2023. The agency is requesting enough additional funding to ensure we can pay out any owed 12.5% in FY27. We will continue to request incremental appropriations annually as we know how much funding will be owed. The total amount owed for all projects will not be known until all projects are obligated by FEMA. This request includes an anticipated \$1,000,000 in state share owed, replenishment for pending request to cover ONA/TSA cost, Thunder parade security provided by OMD, OMD weather response related cost and replenishment of government shutdown food bank support.</p>	



(4) Incremental Budget Request

Name of Request: Other Needs Assistance/Transitional Sheltering Assistance State Share	
Type: One-time, 2 years	\$800,000 Incremental Amount Requested for FY 2027
Requesting enough to cover FY 2027 estimates for ONA and TSA cost share. Additional requests may be needed throughout the FY if new disasters are declared.	





Appendix

Cost of Disasters in Oklahoma

					Public Assistance		Individual Assistance	Hazard Mitigation
	FM	EM	DR	Total	EM	DR	IHP	HM
2025	16	0	2	18	\$ -	\$ 4,047,749	\$ 7,655,590	\$ -
2024	2	0	2	4	\$ -	\$ 47,606,278	\$ 14,074,264	\$ 742,500
2023	3	0	2	5	\$ -	\$ 59,090,247	\$ 3,047,242	\$ 4,946,238
2022	1	0	1	2	\$ -	\$ -	\$ 5,500,449	\$ 1,013,835
2021	0	1	2	3	\$ -	\$ 196,112,311	\$ 3,433,088	\$ 11,939,370
2020	3	1	1	5	\$ 36,990,068	\$ 137,247,520	\$ 48,282,860	\$ 9,839,393
2019	0	1	2	3	\$ -	\$ 103,586,952	\$ 15,558,123	\$ 9,939,213
2018	3	0	1	4	\$ -	\$ 6,881,996	\$ -	\$ 692,560
2017	3	0	3	6	\$ -	\$ 296,189,574	\$ -	\$ 22,789,662
2016	4	0	3	7	\$ -	\$ 108,865,083	\$ -	\$ 13,774,068
2015	0	0	1	1	\$ -	\$ 82,646,908	\$ 18,563,163	\$ 11,286,532
2014	1	0	1	2	\$ -	\$ 5,164,184	\$ -	\$ 450,107
2013	0	0	2	2	\$ -	\$ 147,201,506	\$ 15,130,900	\$ 12,828,621
2012	7	0	2	9	\$ -	\$ 3,861,884	\$ 7,115,054	\$ 989,146
2011	25	1	4	30	\$ -	\$ 25,869,830	\$ 5,088,370	\$ 3,419,831
2010	0	1	4	5	\$ -	\$ 193,862,657	\$ 2,733,258	\$ 17,317,105
2009	6	1	4	11	\$ 526,258	\$ 21,330,147	\$ 3,307,848	\$ 2,188,170
2008	3	1	5	9	\$ -	\$ 178,156,470	\$ 1,469,128	\$ 10,015,935
2007	0	1	6	7	\$ 2,727,771	\$ 168,348,568	\$ 16,618,358	\$ 12,962,031
2006	29	0	2	31	\$ -	\$ 12,774,270	\$ 2,385,963	\$ 1,647,584
2005	0	1	0	1	\$ 12,463,124	\$ -	\$ -	\$ -
2004	0	0	0	0	\$ -	\$ -	\$ -	\$ -
2003	1	0	2	3	\$ -	\$ 11,234,233	\$ 2,305,723	\$ 1,526,029
2002	0	0	2	2	\$ -	\$ 144,237,509	\$ -	\$ 19,659,115
2001	0	1	3	4	\$ -	\$ 199,290,644	\$ -	\$ 25,558,238
2000	3	0	0	3	\$ -	\$ -	\$ -	\$ -
Total	110	10	57	177	\$ 52,707,221	\$ 2,153,606,521	\$ 172,269,399	\$ 195,525,284
Average	4.2	0.4	2.2	6.8	\$ 2,027,201	\$ 82,831,020	\$ 6,625,746	\$ 7,520,203

