



# Oklahoma Bureau of Narcotics & Dangerous Drugs Control

**FY 2026 Budget Hearing Presentation**

**Submitted by: Donnie Anderson, Director**

# Donnie Anderson

## Director



The Oklahoma Bureau of Narcotics and Dangerous Drugs Control (OBNDDC) serves as the state agency responsible for drug enforcement in Oklahoma. The agency's primary responsibilities are to enforce the Uniform Controlled Dangerous Substance Act (as outlined in Title 63); to train state and local law enforcement; to provide leadership, logistical, and tactical support to local, state, and federal law enforcement; and to compile drug-related statistics. The agency is also tasked with investigating and reducing human trafficking in Oklahoma.

Founded in 1975, the OBNDDC now includes the following divisions: Enforcement, Diversion, Human Trafficking, General Operations, Administrative Services.

OBNDDC also oversees the Oklahoma Prescription Monitoring Program, Registration, Methamphetamine Registry, Safe Trips for Scripts Prevention Program (Take Back Box Program), Interdiction Unit, the Methamphetamine Waste Container Program, the Marijuana Eradication Program and the Marijuana Enforcement Teams. The agency also oversees two federally funded task forces: the Anti-Methamphetamine Task Force and the Anti-Opioid/Heroin Task Force. OBNDDC also works with the Texoma HIDTA to administer the deconfliction program and the Overdose Detection Mapping Application Program in Oklahoma.

# Agency Vision, Mission and Core Values

**Vision:** The Oklahoma Bureau of Narcotics will protect and serve Oklahomans by enhancing proactive investigative and enforcement techniques, conducting educational and demand reduction activities, providing oversight for regulatory functions, and maintaining partnerships with key stakeholders.

**Mission:** Committed to honor, integrity, and excellence, the Oklahoma Bureau of Narcotics will serve the citizens of Oklahoma in the quest for a drug free state.

**Core Values:** Employees of the Oklahoma Bureau of Narcotics, regardless of title or position, embrace the following values to guide their behavior: honesty, integrity, commitment, courage, and honor.





# Accomplishments

## Top accomplishments for FY2024 - FY2025

- Through the implementation of the Marijuana Enforcement Teams (MET), OBNDDC has continued a comprehensive approach, utilizing administrative, civil, and criminal investigative abilities to combat the drug trafficking organizations utilizing the medical marijuana industry as a conduit to conceal and facilitate their illegal activities. This aggressive approach has resulted in removing approximately 3,000 illegal grow operations in just FY24. Since inception of the program, OBNDDC has seized over 1,457,755 marijuana plants, intended for illegal trafficking and distribution. As a result, there are approximately 5,500 less commercial grow operations in the State of Oklahoma.
- Early FY25, OBNDDC launched a new Anti-Human Trafficking awareness initiative “You Are Not Alone.” The initiative consists of posters, stickers, and billboards displayed at schools, universities, malls, and other businesses containing a QR code link to the OBNDDC HT website page for citizens and victims to get information about human trafficking, how to anonymously report assailants, and where to find recovery resources. Through enhanced partnerships and proactive investigative strategies, the OBNDDC Human Trafficking Unit (HT) has also been able to develop corroborative evidence thereby increasing prosecution efforts.
- One of our most recent collaborations has been with our own state prison facilities of Oklahoma Department of Corrections (ODOC) and the federally funded Texoma High Intensity Drug Trafficking Area (HIDTA) Program. With financial support from the Texoma HIDTA, OBNDDC launched a watch center aimed at providing analytical support for law enforcement across Oklahoma as well as the capturing and disseminating of drug and human trafficking intelligence to all public safety partners. The watch center is a joint effort between OBNDDC and ODOC. Together, the two agencies have twenty-five (25) dedicated personnel assigned to the watch center to include criminal intelligence analysts, forensics, communications, and administration.



# Analysis of Agency Challenges

	Challenge	Current Actions (Briefly describe how the agency is currently addressing the challenge.)	Planned Actions (Briefly describe how the agency plans to address the challenge going forward.)
1	Combating Drug Trafficking Centered in Prisons	Oklahoma prisons house several drug traffickers who have connections to sources of supply in foreign countries to our south. Also, Oklahoma prisons house criminals with local connections who can both house the drugs to be shipped north and also provide gang-affiliated distribution networks within Oklahoma. This has resulted in an apparent increase in the quantities of drugs (especially methamphetamine and fentanyl) available in Oklahoma and the location of stash houses in Oklahoma acting as a distribution hub to other areas in the United States.	OBNDCC will continue to modify the approach to drug enforcement to address this alarming trend in drug trafficking and the corresponding violence. As enterprises use technology to facilitate drug trafficking, OBNDCC will likewise use technology, analytical assets, and legal process to fulfill its mission.
2	Ensuring Marijuana Grower Compliance with Safety Laws	An extreme burden was placed on our administrative process due to the very high number of marijuana growing registrants and applicants who are not in compliance with the certificate of occupancy requirement (created to ensure the safety of those in the industry). In FY 24 there is already approximately 1700 administrative hearings set or to be set related to the certificate of occupancy issue alone. This does not include any administrative action set or to be set related to criminal investigations, immediate suspensions, and/or any other administrative action related to non-certificate of occupancy.	OBNDCC has implemented a strategic approach to streamline these hearing in order to both ensure the required Due Process and fulfill its public safety mission.
3	Combating Sex Trafficking	There has been an increase in international sex trafficking victims in the past several years, which adds language barriers to an already challenging dynamic, with many victims speaking only Mandarin or Fujianese. In addition to the language challenges, most sex trafficking victims are very reluctant to cooperate with law enforcement. OBNDCC has a dedicated human trafficking section that works diligently to recover victims of sex trafficking and hold traffickers accountable. This unit has specialized training in intermittent reinforcement, trauma bonding, and Stockholm syndrome among other influenced utilized by traffickers on victims and regularly partners with service providers when encountering victims in the field.	OBNDCC has launched a new Anti-Human Trafficking awareness initiative "You Are Not Alone." The initiative consists of posters, stickers, and billboards displayed at schools, universities, malls, and other businesses containing a QR code link to the OBNDCC HT website page for citizens and victims to get information about human trafficking, how to anonymously report assailants, and where to find recovery resources.
4	Pervasive Black-Market Marijuana	OBNDCC continues to uncover a vast number of individuals who utilize Oklahoma's medical marijuana industry to facilitate illegal activities. The vast majority of the illegal marijuana grows in Oklahoma are overseen by Chinese nationals with connections to mainland China. Sophisticated structuring, pervasive money laundering, and the influence of foreign nationals and hostile government actors continue to tax virtually every division of the agency. OBNDCC will continue to combat the illegal criminal activity by providing a tremendous amount of resources with the utilization of personnel from the Marijuana Enforcement Teams (MET) to focus on the problem.	OBNDCC will continue to utilize its successful holistic approach including these specialized enforcement units, administrative compliance, and legal process. Despite reduction in grows, seizures of marijuana plants and products continue to increase.

# Savings & Efficiencies (Current or Planned)

Saving or Efficiency Name	Brief description of how savings were achieved	Savings in Unit of Measurement	FY 24 (Actual \$ Savings)	FY 25 (Projected \$ Savings)	FY 26 (Projected \$ Savings)
<b>Task Force Model</b>	There are a number of locations throughout Oklahoma in need of dedicated enforcement activities directed at drug threats. OBNDDC does not have the resources to staff all such areas with agents. However, through a dedicated model of task forces under OBNDDC supervision, OBNDDC currently has 25 task force officers assigned to 11 divisions. These officers do not result in payroll expenditures but have the support of OBNDDC's training and resources (legal support, database access, equipment, etc.).	This model has resulted in OBNDDC being able to address the drug threats with an expanded footprint without the typical payroll costs. The first-year costs for a new agent, to include personnel and operating expenses is approximately \$200,000, a savings of \$5.0 mil (at 25 TFOs).	<b>\$3,400,000</b>	<b>\$5,000,000</b>	<b>\$5,000,000</b>
<b>Marijuana Extraction</b>	Conducting operations to dismantle large scale commercial marijuana grows require significant added resources such as harvesting, removing, transporting, and destruction at each location. The county commissioners are providing the equipment, manpower, and overhead cost of said operations. These partnerships provide increased safety, efficiency, and a huge cost savings to the state.	The assistance provided by the county commissioners is estimated at \$15,000 per grow. Total cost savings would be based on number of grows removed annually. Actual operations, assisted by county officials in FY24 was 75. FY25 has been projected at 80 and FY26 at 85.	<b>\$1,125,000</b>	<b>\$1,200,000</b>	<b>\$1,275,000</b>
<b>Overtime</b>	OBNDDC eliminated state funded overtime. Each year could potentially provide a larger savings due to additional personnel and pay increases.	Each Agent levels I-III were eligible to earn up to 5 hours per month of overtime. The calculation is estimated using hourly rates at 60 hours during the fiscal year.	<b>\$200,552</b>	<b>\$250,572</b>	<b>\$250,572</b>

*\* Hours, FTE, square feet, etc.*



# Agency Goals and Key Performance Metrics

	Goal	Metric	FY 24 Target*	FY 24 Actuals	FY 25 Target	FY 29 Target
1	Reduce the availability of illicit drugs and providing a safer place to live for all Oklahomans.	Number of Enforcement cases initiated.	1,532	1,288	1,326	1,493
2	Reduce the amount of illegally cultivated marijuana in the State of Oklahoma.	Number of illegally cultivated marijuana plants seized and destroyed.	250,000	687,000	700,000	800,000
3	Provide PMP reports/records to end users in compliance with state law and administrative rules.	Number of reports/records produced for end users.	36,212,429	82,738,899	85,000,000	95,000,000
4	Provide relevant drug-related training to OBNDCC agents as well as other law enforcement officers, per state mandate.	Number of trainings provided by OBNDCC to law enforcement.	386	415	417	425





# Projects for FY 2025

## Projects

- OBNNDC has launched a new Anti-Human Trafficking awareness initiative “You Are Not Alone.” The initiative consists of posters, stickers, and billboards displayed at schools, universities, malls, and other businesses containing a QR code link to the OBNDCC HT website page for citizens and victims to get information about human trafficking, how to anonymously report assailants, and where to find recovery resources.
- Along with the United States as a whole, Oklahoma faces a continuing threat from illicit narcotics, especially fentanyl and methamphetamine. In addition to these dangers enveloping Oklahoma’s urban population centers, the threat extends to Oklahoma’s rural areas which lack the public safety resources the metro areas of Oklahoma City and Tulsa. To address this threat throughout Oklahoma, OBNDCC has expanded the reach of OBNDCC’s anti-methamphetamine task force by merging it with its Oklahoma City enforcement unit and OBNDCC has significantly expanded its presence in rural areas by implementing task forces in less populated regions to include Poteau, Elk City, Muskogee, and Guyton. OBNDCC will continue to expand this task force model to combat the impact of fentanyl and methamphetamine in rural Oklahoma.
- The training division at the Oklahoma Bureau of Narcotics and Dangerous Drugs Control (OBNDCC) is focused on developing a comprehensive digital training platform aimed at enhancing accessibility and reducing operational costs. This innovative initiative seeks to minimize travel expenses by providing virtual training options, thereby eliminating the need for in-person attendance at distant locations. By leveraging this digital solution, the division aims to enable all Oklahoma law enforcement professionals to earn CLEET credits from any location, thereby increasing the convenience and flexibility of continuing education. This approach not only supports cost-efficiency but also ensures that high-quality training remains accessible to all officers, regardless of geographical constraints, ultimately contributing to a more well-trained and adaptable law enforcement community across the state.
- OBNDCC has just begun the process of planning a new headquarters campus. This will allow consolidation of four OKC metro locations to one site and greatly increase efficiency of operations as well as meet the agency’s personnel, meeting, training, and storage needs. A new HQ campus will alleviate this issue of increased fees at leased facilities. OBNDCC has outgrown the current facilities that are needed for efficient administrative and enforcement actions in the OKC metro area. The new facility will accommodate the agency’s current needs and designed to be adaptable to future needs. The land for the project was transferred to OBNDCC by the Oklahoma Department of Corrections at no cost. OBNDCC has been engaged with OMES and will begin formally designing the facility soon. The project will likely take two to three years to fully complete.





# Projects for FY 2026

## Projects

Implementation of the following FY 2025 projects from the previous slide are expected to continue into FY 2026.

- The comprehensive digital training platform is expected to be fully implemented and functional in FY2026.
- By FY2027 the headquarters facility project will be well underway providing a more accurate target completion date.

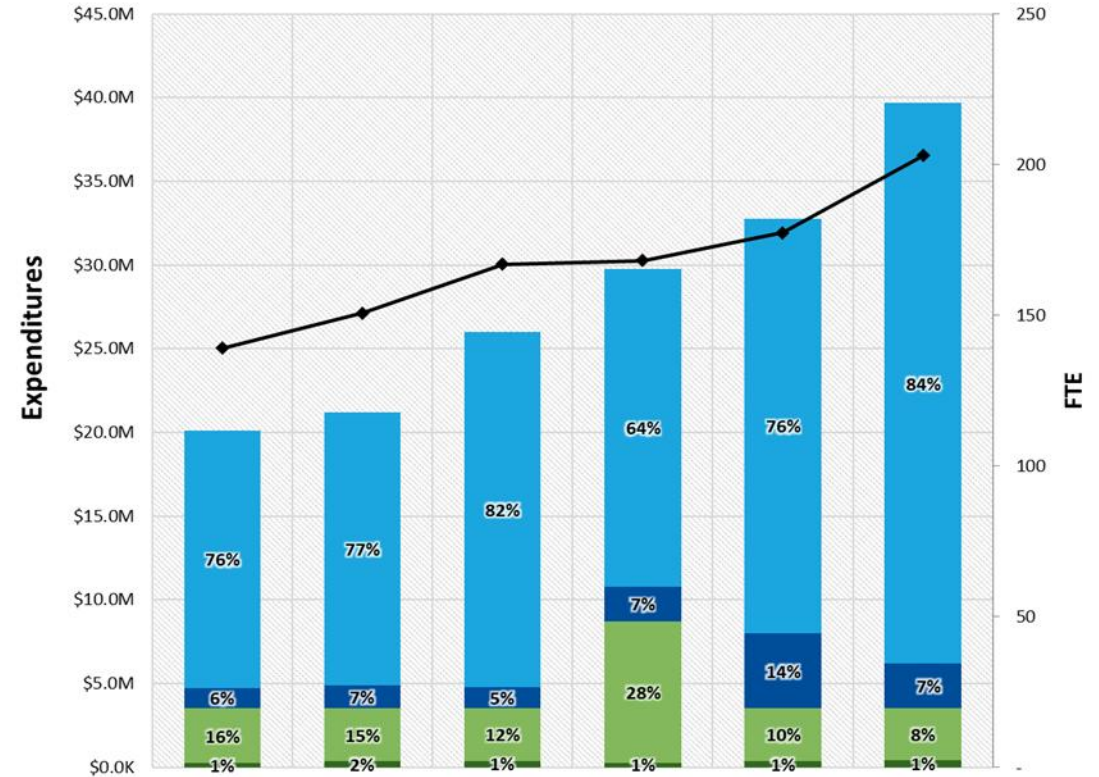


# Total Historic Actual Expenditures (FY 2020-24) and Current Year Budget (FY 2025)

## Explanation of Changes and Trends

Due to the increase in illegal marijuana manufacturing (grows) and distributions, OBNDCC began implementing the Marijuana Enforcement Teams (MET) in FY22. The implementation of these teams required additional personnel and operational resources. In FY23, additional state and federal funds were received to continue this program. In FY24, no state appropriated or federal funds were received, therefore the agency is addressing the program needs through revolving funds. These teams will continue to identify, investigate, and dismantle criminal drug trafficking organizations who have infiltrated the medical marijuana industry in Oklahoma.

### Historic Total Actual Expenditures and Current Year Budget



	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025 YTD Budget
Appropriated	\$3.3M	\$3.1M	\$3.1M	\$8.4M	\$3.1M	\$3.1M
Revolving	\$15.3M	\$16.3M	\$21.2M	\$19.0M	\$24.8M	\$33.5M
Federal	\$1.2M	\$1.4M	\$1.3M	\$2.1M	\$4.5M	\$2.6M
Agency Special Accounts	\$229.8K	\$354.8K	\$377.8K	\$272.1K	\$359.0K	\$400.0K
<b>Total</b>	<b>\$20.1M</b>	<b>\$21.2M</b>	<b>\$26.0M</b>	<b>\$29.8M</b>	<b>\$32.8M</b>	<b>\$39.7M</b>
FTE	139	151	167	168	177	203





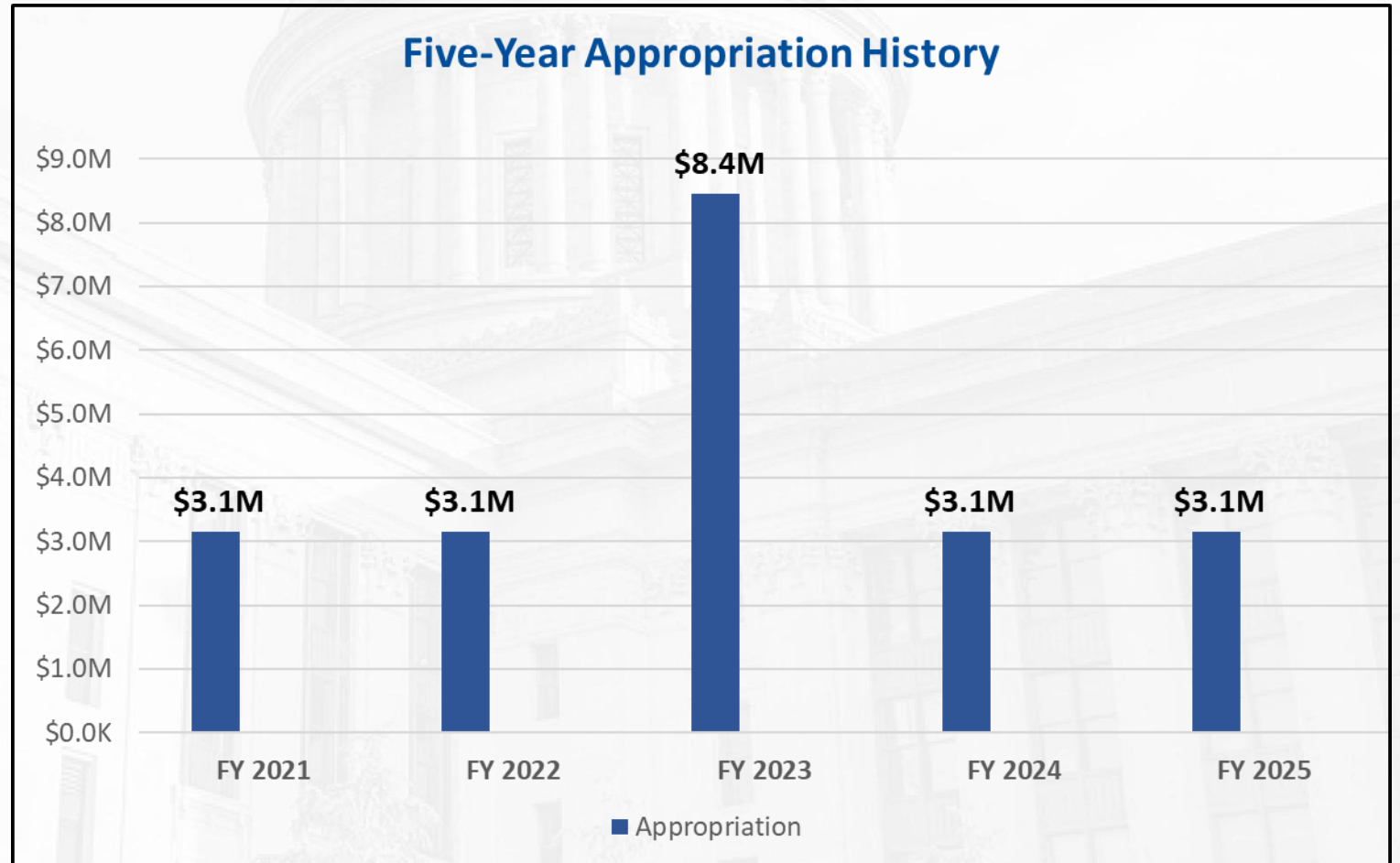
# FY 2025 Budgeted Full Time Equivalents (FTE)

	FY 2025 Budgeted FTE
<b>Total FTE</b>	203
<b>Supervisor FTE</b>	39
<b>Supervisors to Total FTE Ratio (%)</b>	19%
<b>Current Budgeted but Unfilled FTE</b>	27



# Appropriation History

Fiscal Year	Legislated Appropriation (\$) <i>(Include supplementals and SRF/ARPA.)</i>
FY 2021	\$3,145,330
FY 2022	\$3,145,330
FY 2023	\$8,445,330
FY 2024	\$3,145,330
FY 2025	\$3,145,330



# Financial Resource Analysis

Carryover	FY 2021	FY 2022	FY 2023	FY 2024
Total appropriated carryover amount expended (\$)	\$0	\$0	\$0	\$0

Historical Cash Balances	FY 2021	FY 2022	FY 2023	FY 2024
Year End Revolving Fund Cash Balances (All Revolving Funds)	\$25,877,118	\$33,096,191	\$31,283,473	\$36,074,872

Class Fund # (Unrestricted only)	Revolving Class Fund Name (Unrestricted only)	Current cash balance (\$)	Projected FY 2025 year-end cash balance (\$)
21000	General Revolving Fund	\$9,993,866	\$4,762,293
	<b>Total Current Unrestricted Fund Cash balance:</b>	<b>\$9,993,866</b>	

Unrestricted funds are those that are not limited by state or federal law, rule, regulation, other legally binding method, or donor restriction.



# FY 2023 – 2024 Appropriation Change Review

<i>Purpose of appropriation increase or decrease</i>	<i>Amount FY 2023</i>	<i>Amount FY 2024</i>	<i>Total amount received FY 2023 - 24</i>	<i>Total amount expended by 11/1/2024</i>	<i>Included in FY 2025 approp? (Yes/No)</i>	<i>If not expended fully, please explain.</i>
Enhance Marijuana Enforcement Teams (One time appropriation per SB1056)	\$5,300,000	\$0	\$5,300,000	\$5,300,000	No	
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
<b>Totals</b>	\$	\$	\$	\$		

*\*Do not include SRF / ARPA appropriation increases.*





# FY 2025 Appropriation Change Review

<i>Purpose of appropriation increase or decrease</i>	<i>Amount of increase or decrease (\$)</i>	<i>Does this need to be included in your FY 2026 appropriation? (Yes/No)</i>	<i>If yes, included in appropriation for same purpose? (Yes/No)</i>	<i>If not included for same purpose, please explain.</i>
No Adjustments	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
<b>Total adjustment</b>	\$			

*\*Do not include SRF / ARPA appropriation increases.*



# Budget & Supplemental Incremental Request Summary

Request Name		FY 2026 Incremental Appropriation Request Amount (\$) <i>{for FY 2025 for Supplementals}</i>	Type of Request: Recurring, One-time, or Supplemental
1	Repayment of Legacy Capital Funds (OBNDDC new headquarters facility)	\$1,400,000	Recurring (20 years)
2			
3			
4			
5			



# (1) Incremental Budget Request

Repayment of Legacy Capital Funds (OBNDCC new headquarters facility)

Type: Recurring

\$1,400,000

Oklahoma's medical marijuana paradigm resulted in an immediate and significant expansion of OBNDCC's responsibilities. Beyond the increased duties from the law itself, almost overnight Oklahoma saw an influx of thousands of black-market marijuana grows primarily run by foreign criminal syndicates, some related to foreign nations hostile to the United States. This event unfortunately took place when record seizures of fentanyl and methamphetamine were the norm due to challenges at the Southern Border. OBNDCC also has instituted a task force model where law enforcement partners assign officers to OBNDCC to assist in fulfilling OBNDCC's mission with little cost to the State. As a consequence of these factors, OBNDCC now maintains 4 separate locations in the Oklahoma City Metro.

The agency has begun the process of planning a new headquarters facility that will allow consolidation of these four locations to one site and greatly increase efficiency of operations as well as meet the agency's personnel, meeting, training, and storage needs. The new HQ will alleviate the issue of increased fees at leased facilities (currently \$385,956 per year). OBNDCC has outgrown the current facilities that are needed for efficient administrative and enforcement actions in the OKC metro area. The new facility will accommodate the agency's current needs and designed to be adaptable to future needs.

The following steps have been taken in efforts to minimize project costs:

LRCPC - Land approval from ODOC at no cost

LRCPC - Strategic disposal of current facilities in order utilize proceeds

Revolving Funds – OBNDCC's 22500 Fund





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