

FY23 Budget Performance Review

Oklahoma Military Department - 025

Lead Administrator: Major General Michael C. Thompson

Lead Financial Officer: Angela Tackett

Agency Mission

The Oklahoma Military Department provides Federal and State resources enabling the Oklahoma National Guard to provide ready units and personnel to the state and nation in three roles: State, Federal and Community. State Role: To provide fully trained units, Soldiers, and Airmen to support civil authorities in times of natural or manmade disasters. Mobilize in order to provide special services in preserving peace, order, and public safety, at any time, on order of the Governor of Oklahoma. Federal Role: As a part of the United States Army and Air Force, to provide fully trained units, Soldiers, and Airmen prepared to mobilize, deploy, and execute all war-time missions on order of the President of the United States. Community Role: Implement and execute Federal Programs in the areas of Drop-Out Recovery/High School Completion; Science, Technology Engineering and Math (STEM) for at risk youth; and participate in local, state, and national programs that add value to America.

Division and Program Descriptions

Note: Please define any acronyms used in program descriptions.

01 - Administrative Services

Responsible for the implementation of all regulations and statutes regarding the accomplishment of the State and Federal Mission of the Oklahoma National Guard. Also, provides family support to Soldiers and Airmen during deployments and HR personnel services to the agency.

02 - Support Services

Provides and administers all budgetary information, operational expenditures and procurement services for the agency as well as environmental services, security for the facilities and the Director of Engineering management. Dept 91 Military Construction is included in this funding.

03 - Facility Maintenance

Provides maintenance, construction and renovation for facilities owned or leased by the agency.

04 - Museum Management

Educating and inspiring the public on the history, heritage, and selfless service of Oklahoma National Guard Soldiers and Airmen through historical exhibits and interactive displays.

05 - Youth Programs

Thunderbird Youth Academy: A residential 22 week program working with 16-18 year old at-risk youth and an additional 1 year mentoring. STARBASE: A DoD program that focuses on elementary students, primarily 5th graders. The program serves students that are historically under-represented in Science, Technology, Engineering and Math to help inspire them as they continue their education.

06 - Federal Programs

Administers operational activities for the Camp Gruber Training Site which is 100% federally funded, and the Oklahoma City and Tulsa Air National Guard Bases that are 75% federally funded for operations and maintenance and 100% for security and fire protection services.

88 - IT Division

Provides automation and technology support to agency and programs.

FY'22 Budgeted Department Funding By Source

Dept. #	Department Name	Appropriations	Federal	Revolving	Local ¹	Other ²	Total
100100	Adjutant General	\$3,006,616					\$3,006,616
100102	DOIM, Information Management	\$73,000	\$1,354,682				\$1,427,682
100103	Employee Personnel	\$540,000	\$275,000				\$815,000
200201	State Accounting	\$2,322,672	\$2,120,000	\$302,500			\$4,745,172
200202	Environmental		\$1,200,000				\$1,200,000
200203	Plans, Operations & Training		\$1,855,000				\$1,855,000
200204	Director of Engineering	\$70,000	\$2,000,000				\$2,070,000
200206	State Active Duty					\$1,860,000	\$1,860,000
300301	Facility Maintenance	\$3,526,821	\$5,000,000				\$8,526,821
400401	45th Infantry Division Museum	\$2,124,593		\$15,000			\$2,139,593
500502	Thunderbird Challenge Program	\$3,341,163	\$4,144,837				\$7,486,000
500503	Starbase youth program		\$1,566,000				\$1,566,000
600601	Family Programs		\$800,000				\$800,000
600605	Camp Gruber Training Site		\$13,000,000				\$13,000,000
600607	OKC Air Base Operations and Maintenance	\$533,880	\$1,858,477				\$2,392,357
600609	Tulsa Air Base Operations and Maintenance, Firefighters	\$577,837	\$3,396,107				\$3,973,944
600610	Tulsa Air Base Security		\$1,202,000				\$1,202,000
8800001	ISD Admin	\$245,000	\$1,700,000	\$5,000			\$1,950,000
8800005	ISD Youth	\$50,000	\$150,000				\$200,000
8858305	ISD Starbase		\$160,000				\$160,000
9100006	Military Construction	\$2,500,000	\$25,000,000				\$27,500,000
Total		\$18,911,582	\$66,782,103	\$322,500	\$0	\$1,860,000	\$87,876,185

1. Please describe source of Local funding not included in other categories:

2. Please describe source(s) and % of total of "Other" funding if applicable for each department: OEM reimbursements for state active duty. 100%

FY'21 Carryover by Funding Source

Class Fund #	Carryover Class Fund Name	Appropriations	Federal	Revolving	Local ¹	Other ²	Total
19902	GRF - Duties	\$417,250					\$417,250
20500	National Guard Museum			\$18,654			\$18,654
21000	OMD Revolving Fund			\$297,000			\$297,000
22000	Income Tax Checkoff Revolving Fund			\$151,482			\$151,482
22500	Patriot License Plate Revolving Fund			\$71,010			\$71,010
23000	Military Justice Revolving Fund			\$8,013			\$8,013

41500 Counterdrug	\$123,599	\$123,599
1. Please describe source of Local funding not included in other categories:		
2. Please describe source(s) and % of total of "Other" funding if applicable:		

What changes did the agency make between FY'21 and FY'22?

1.) Are there any services no longer provided because of budget cuts?
No

2.) What services are provided at a higher cost to the user?
We are unable to pass along any costs to the end user due to the nature of our agency.

3.) What services are still provided but with a slower response rate?
Due to the nature of our agency and the large percentage of federal employees, we respond to the Governor at the same speed. However, the state of our facilities could potentially hinder that response time if not maintained at an acceptable standard.

4.) Did the agency provide any pay raises that were not legislatively/statutorily required?
Yes, in some instances, in order to retain qualified personnel, we provided increases to employees that were given substantial additional duties and/or responsibilities many of which were reimbursed by the Federal Government at 100%. Further, 350 of our 380 employees are wholly or partially subsidized by the Federal Government, with the average State cost share at only 25%.

FY'23 Requested Funding By Department and Source							
Dept. #	Department Name	Appropriations	Federal	Revolving	Other ¹	Total	% Change
100100	Adjutant General	\$3,006,616	\$0	\$0	\$0	\$3,006,616	0.00%
100102	DOIM, Information Management	\$73,000	\$1,354,682	\$0	\$0	\$1,427,682	0.00%
100103	Employee Personnel	\$540,000	\$275,000	\$0	\$0	\$815,000	0.00%
200201	State Accounting	\$2,322,672	\$2,120,000	\$302,500	\$0	\$4,745,172	0.00%
200202	Environmental	\$0	\$1,200,000	\$0	\$0	\$1,200,000	0.00%
200203	Plans, Operations & Training	\$0	\$1,855,000	\$0	\$0	\$1,855,000	0.00%
200204	Director of Engineering	\$70,000	\$2,000,000	\$0	\$0	\$2,070,000	0.00%
200206	State Active Duty	\$0	\$0	\$0	\$1,860,000	\$1,860,000	0.00%
300301	Facility Maintenance	\$3,526,821	\$5,000,000	\$0	\$0	\$8,526,821	0.00%
400401	45th Infantry Division Museum	\$2,124,593	\$0	\$15,000	\$0	\$2,139,593	0.00%
500502	Thunderbird Challenge Program	\$3,341,163	\$4,144,837	\$0	\$0	\$7,486,000	0.00%
500503	Starbase youth program	\$0	\$1,566,000	\$0	\$0	\$1,566,000	0.00%
600601	Family Programs	\$0	\$800,000	\$0	\$0	\$800,000	0.00%
600605	Camp Gruber Training Site	\$0	\$13,000,000	\$0	\$0	\$13,000,000	0.00%
600607	OKC Air Base Operations and Maintenance	\$533,880	\$1,858,477	\$0	\$0	\$2,392,357	0.00%
600609	Tulsa Air Base Operations and Maintenance, Firefighters	\$577,837	\$3,396,107	\$0	\$0	\$3,973,944	0.00%
600610	Tulsa Air Base Security	\$0	\$1,202,000	\$0	\$0	\$1,202,000	0.00%
8800001	ISD Admin	\$245,000	\$1,700,000	\$5,000	\$0	\$1,950,000	0.00%
8800005	ISD Youth	\$50,000	\$150,000	\$0	\$0	\$200,000	0.00%
8858305	ISD Starbase	\$0	\$160,000	\$0	\$0	\$160,000	0.00%
9100006	Military Construction	\$2,500,000	\$25,000,000	\$0	\$0	\$27,500,000	0.00%
Total		\$18,911,582	\$66,782,103	\$322,500	\$1,860,000	\$87,876,185	0.00%

1. Please describe source(s) and % of total of "Other" funding for each department: OEM reimbursements for state active duty. 100%

FY'23 Top Five Operational Appropriation Funding Requests

Request by Priority	Request Description	Appropriation Request Amount (\$)
Request 1: Request 2: Request 3: Request 4: Request 5:	OMD is requesting to stabilize our FY23 budget and beyond at our FY22 budget levels to allow for the development of a true long-range maintenance and sustainment program for our 500+ facilities. This will also allow the agency to properly coordinate state appropriations with the federal budget cycle to guarantee funding for capital projects in the 5 year Army POM cycle.	\$0
Top Five Request Subtotal:		\$0
Total Increase above FY-21 Budget (including all requests)		\$ -
Difference between Top Five requests and total requests:		\$0

Does the agency have any costs associated with the Pathfinder retirement system and federal employees?

Yes, the National Guard Bureau has ruled that paying into the OPERS system for a Pathfinder employee is an unauthorized cost for reimbursement because that individual does not benefit from the OPERS contribution. The current cost for the agency that would have been reimbursed by the federal government before the implementation of Pathfinder is \$523K annually. That cost will continue to rise as OPERS retirees are replaced with new hires into the Pathfinder system. NGB has also determined that the agency's percentage paid over the OPERS actuarially rate of 10.07% is not an authorized cost for reimbursement. The additional cost to the agency to pay the 6.43% above the actuarially rate is \$595K annually. Total cost to the agency for these two issues is now over \$1.1M each year that could have been used for armory modernization and maintenance.

How would the agency be affected by receiving the same appropriation for FY '23 as was received in FY '22? (Flat/ 0% change)

A 0% change in appropriations will allow the agency to continue working down the deferred maintenance on our facilities, meet the federal match to remediate the OMD Headquarters Building from flood damage in 2019, and to renovate additional facilities at the Thunderbird Challenge Program.

How would the agency handle a 2% appropriation reduction in FY '23?

A 2% (\$378,734) reduction from FY22 funding levels would be absorbed through the delayed hiring of positions vacated from retiring personnel and minimizing agency expenses where possible.

FY 23 (\$70,257) reduction from FY 22 funding levels would be absorbed through the delayed hiring of positions vacated from retiring personnel and minimizing agency expenses where possible.

Is the agency seeking any fee increases for FY '23?			Fee Increase Request (\$)	Statutory change required? (Yes/No)
Increase 1	No, we do not charge the citizens of Oklahoma for our services.			
Increase 2				
Increase 3				

What are the agency's top 2-3 capital or technology (one-time) requests, if applicable?			Appropriated Amount (\$)	Submitted to LRCP? (Yes/No)
Priority 1	Phase III remediation of OMD HQs due to flooding		\$1,327,000	Yes
Priority 2	Phase IV remediation of OMD HQs due to flooding		\$1,307,000	Yes
Priority 3	Bartlesville RC renovation to post 9/11 military standards		\$3,000,000	Yes

Federal Funds							
CFDA	Federal Program Name	Agency Dept. #	FY 22 budgeted	FY 21	FY 20	FY 19	FY 18
12.401	Army and Air National Guard Administration	100100, 100102, 200202, 200203, 200204, 300301, 400401, 600605, 600607, 600609, 600610, 8800001, 9100006	\$42,761,266	\$38,729,113	\$29,477,767	\$41,485,233	\$34,545,000
12.404	Army and Air National Guard Youth Programs	500502, 500503, 8800005, 8858305	\$6,020,837	\$5,186,009	\$4,866,417	\$5,056,116	\$4,845,000
12.400	Major Military Construction	9100006	\$18,000,000	\$7,372,428	\$8,346,865	\$1,420,834	\$0

Federal Government Impact	
1.) How much federal money received by the agency is tied to a mandate by the Federal Government?	
All of the federal funds provided to the agency are based in Article II, Section 2 of the US Constitution - "Congress shall have power to provide for organizing, arming, and disciplining the militia, and for governing such part of them as may be employed in the service of the United States..." Federal funding provides for the purchase and maintenance of all equipment, and for the training and salaries of all OKNG personnel. These personnel and equipment are available for use by the State at a fair reimbursable rate. The Oklahoma Military Department (State) receives federal dollars through various Cooperative Agreements which the State must have a matching share.	
2.) Are any of those funds inadequate to pay for the federal mandate?	
To date, the Federal Cooperative Agreements have always been fully funded if the State meets its matching share. We have lost federal matching funds in the past due to the State's inability to meet the required match.	
3.) What would the consequences be of ending all of the federal funded programs for your agency?	
The Oklahoma Army and Air National Guard would cease to exist. The OKNG must receive federal funds to recruit, train, house, and equip its personnel to meet its Federal and State mission requirements. The Cooperative Agreements fund 50-100% of each State employee's salary that supports the OKNG's mission through operations and maintenance of its facilities. Ending all federally funded Cooperative Agreements would drastically reduce the FTE of OMD as well as all other areas that rely on a federal share, ie. utilities, maintenance, security, youth programs. The budget request for OMD would see an increase to well over \$60M. It should be noted that TOTAL federal spending on the OKNG is between \$250 million and \$300 million per year.	
4.) How will your agency be affected by federal budget cuts in the coming fiscal year?	
The security program is expecting a \$400K reduction in funding for FY23 which will require the agency to release 6 security guards that are 100% federally reimbursed. No budget cuts are expected in the other programs.	
5.) Has the agency requested any additional federal earmarks or increases?	
No	

FY'22 Budgeted FTE							
Division #	Division Name	Supervisors	Classified	Unclassified	\$0 - \$35 K	\$35 K - \$70 K	\$70 K - \$\$\$
1	Administration	4	6	29	0	26	9
2	Support Services/Military Const.	10	4	65	14	45	10
3	Armory Maintenance	17	4	39	11	31	1
4	Museum Management	1	0	6	0	5	1
5	Youth Programs	12	0	87	22	62	3
6	Federal Programs	32	10	146	26	121	9
Total		76	24	372	73	290	33

FTE History							
Division #	Division Name	2022 Budgeted	2021	2020	2018	2013	
1	Administration	35.0	34	48.0	39.0	35.0	
2	Support Services/Military Const.	69.0	64	60.0	55.0	60.0	
3	Armory Maintenance	43.0	42	38.0	37.0	34.0	
4	Museum Management	6.0	4	4.0	4.0	4.0	
5	Youth Programs	87.0	83	77.0	74.0	94.0	
6	Federal Programs	156.0	153	148.0	116.0	115.0	
Total		396.0	380.0	375.0	325.0	342.0	

Performance Measure Review					
Program Name	FY 21	FY 20	FY 19	FY 18	FY 17
National Guard Administration - Readiness Center Modernization Project	0	1 Okmulgee RC	0	0	0

National Guard Youth Programs - Facility Improvement Projects	1 Barracks 310	1 Barracks 306	0	0	0
National Guard Youth Programs - Maximum Thunderbird Challenge Program Graduates Maximum Starbase Student Participation	183* 1,789*	120* 2,311*	214 4,032	212 3,955	201 4,012
	*COVID-19	*COVID-19			

Revolving Funds (200 Series Funds)			
<i>Please provide fund number, fund name, description, and revenue source</i>	FY'19-21 Avg. Revenues	FY'19-21 Avg. Expenditures	June '21 Balance
Revolving Fund 205 Museum Fund			
Operations and maintenance of the 45th Inf Division Museum. Funds from donations and sale of Veterans Motorcycle License Plates.	\$15,585	\$31,310	\$10,194
Revolving Fund 210 OMD Fund			
Operations and maintenance, construction, and equipment for Oklahoma National Guard facilities. Funds from donations, sale of surplus equipment and refunds.	\$196,185	\$328,851	\$333,365
Revolving Fund 220 NG Relief Fund			
Provides emergency financial support to members of the Oklahoma National Guard. Funds from Income Tax Checkoff.	\$14,112	\$20,729	\$149,299
Revolving Fund 225 Patriot License plate Fund			
Deployment related purposes for members of the Oklahoma National Guard. Funds from the fees authorized for the Patriot License Plate.	\$10,320	\$0	\$67,730
Revolving Fund 230 Military Justice Fund			
Used to pay fees and travel expenses for witnesses, experts, victims, interpreters, etc., for Military Justice cases. Funds appropriated by the legislature in 2007.	\$580	\$0	\$6,740