



Attorney General

FY 2026 Budget Hearing Presentation

Submitted by: Attorney General Gentner Drummond

Gentner Drummond

Attorney General



The Office of the Attorney General serves as the chief law officer of the state and is a Constitutional Elected Office. Eligibility, term of office, and authority of the Attorney General are provided for in Art. VI § 1,3, and 4 of the Oklahoma Constitution. Statutory duties are listed in Title 74 Section 18b of the Oklahoma Statutes. Numerous statutory references require the Office of the Attorney General to perform duties.

Founded in 1907, the agency now encompasses the following divisions, units and commissions:

Criminal Appeals

Criminal Justice

- Including: Multi-County Grand Jury, Organized Crime, Social Security Fraud, Worker's Compensation and Insurance Fraud

Fraud Prevention and Prosecution

- Including: Medicaid Fraud Control

Legal Services

- Including: Legal Counsel, Victim Services

Litigation

Public Protection

- Including: Civil Rights Enforcement, Conservation, Consumer Protection, Pharmacy Benefits Manager, Tobacco Enforcement, Utilities Regulation

Solicitor General

Agency Vision, Mission and Core Values

Vision:

The vision of the Office of the Attorney General is to be Oklahoma's best and most economical legal team. With the professional experience and talent to provide trusted and sound legal advice, the Attorney General represents Oklahoma's interests in state and federal courts and prosecutes fraud and corruption while being mindful of an ever-growing and ever-expanding range of legal mandates and responsibilities.

Mission:

The mission of the Office of the Attorney General is to seek justice for the people of Oklahoma by upholding the rule of law; serving public safety through prosecutions and enforcement actions; providing high-quality legal representation for state agencies; and protecting and defending the Oklahoma and United States Constitutions.

Core Values:

As the chief legal officer for the state, the Office of the Attorney General will act when necessary to defend the interests of Oklahoma and its citizens; protect the public from fraud, abuse, and discrimination, and set the standard for professionalism through ethical behavior and stewardship of the public trust. The Office of the Attorney General is proud of the high-quality work employees produce. The Office of the Attorney General will maintain our loyalty and integrity by providing accountability for our work, continuing to increase skills and knowledge through training, education and experience, and rewarding professional development and accomplishments. The Office of the Attorney General will continue to be the voice of the public and will persevere through ever-changing, uncharted legal territory.



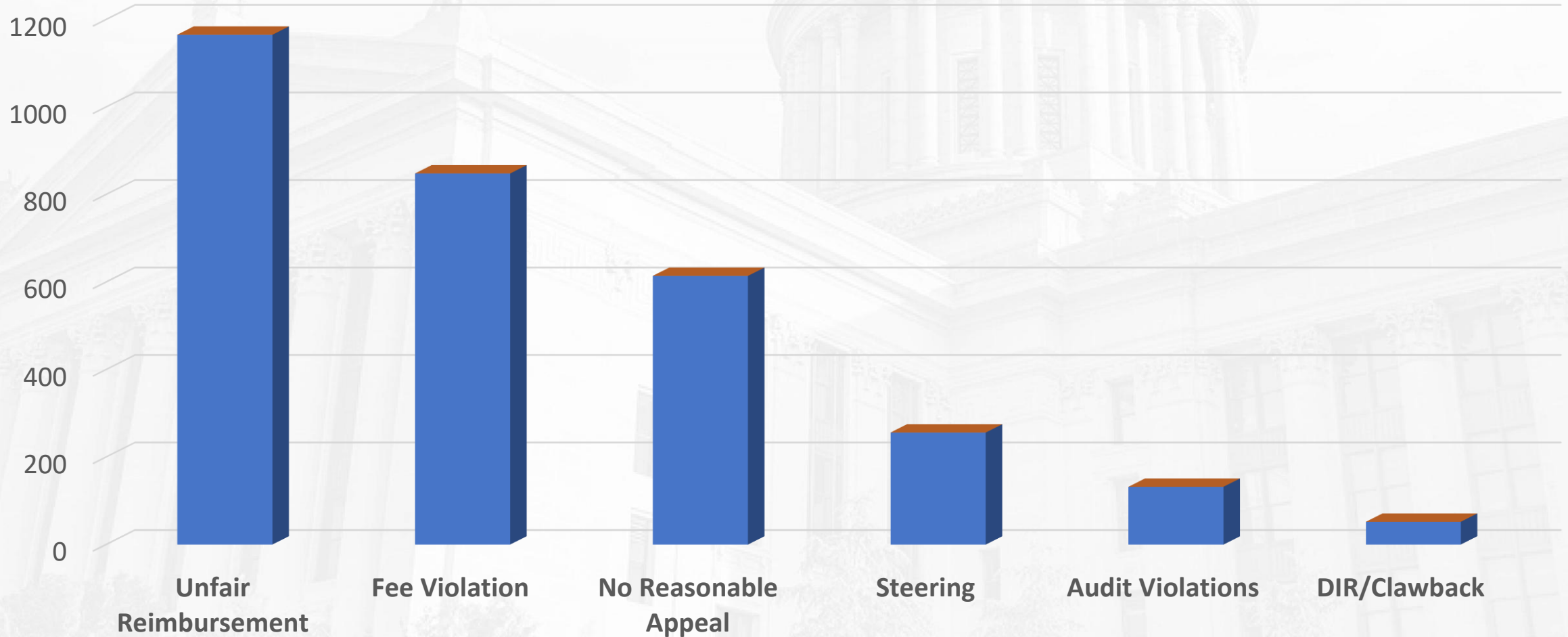
Accomplishments

Top accomplishments for FY 2024 – FY 2025

- 1) Ensured all 77 county sheriffs applied for and received appropriated funding for resources.
- 2) Awarded Opioid Abatement funds to 85 cities, counties, school districts and public trusts.
- 3) Raided multiple illegal marijuana grows and seized illegal marijuana, firearms, cash and other items. Indicted multiple straw owners and other involved individuals at illegal marijuana operations.
- 4) Secured an injunction against radical changes to Biden Administration's Title IX rules.
- 5) Led a multi-state coalition in fighting the EPA's Risk Management Program under the Clean Air Act.
- 6) Protected religious liberty for all Oklahomans from what would have been the nation's first taxpayer-funded, state-sponsored religious public charter school.
- 7) Filed first lawsuits stemming from soaring natural gas prices in 2021 winter storm.
- 8) Initiated a lawsuit against diabetic drug manufacturers and PBMs for unfair and deceptive pricing.



The Pharmacy Benefit Managers Compliance and Enforcement Unit of the OAG investigated a total of 3,143 complaints in 2024.



Human Trafficking Data System

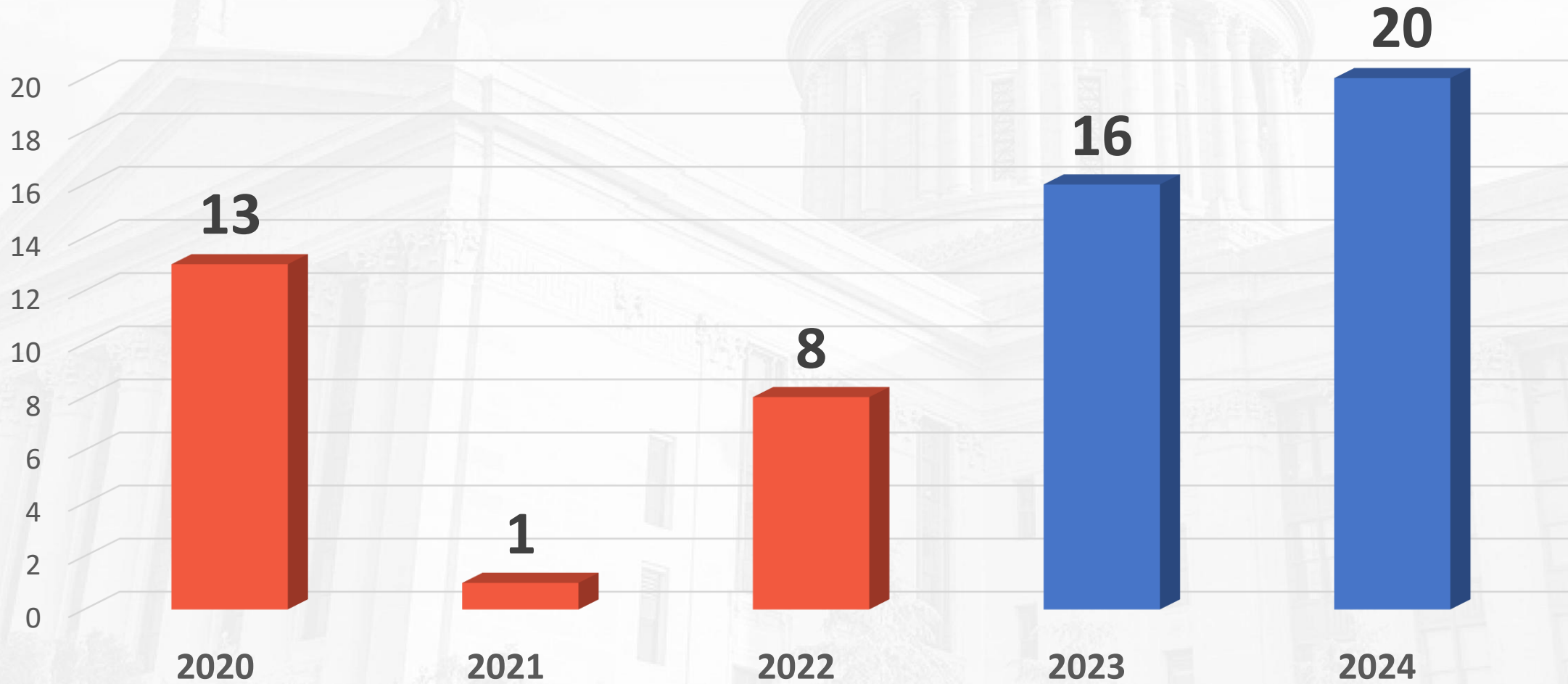
- **HTI Labs** has been identified as an optimal partner. They offer two tools:
 - PAVE - intake tool for service providers
 - Collects human trafficking data, consolidates duplicate victim files, and facilitates collaboration with law enforcement
 - LEADS - law enforcement investigation tool tailored to human trafficking cases
 - Identify and disrupt human trafficking networks
 - Methodology successfully tested in multiple prosecutions



hti labs



AG Opinions Issued



Analysis of Agency Challenges

	Challenge	Current Actions (Briefly describe how the agency is currently addressing the challenge.)	Planned Actions (Briefly describe how the agency plans to address the challenge going forward.)
1	Illegal marijuana	AG's Office continues to both initiate investigations and provide support to other law enforcement agencies to shut down illegal grow operations.	Continue to build up capabilities to tackle complex operations.
2	PBM Enforcement	Rules to implement PBM enforcement procedures were effective July 2024.	Cases are expected to be filed this fall.
3	Law Enforcement Jurisdiction	Ongoing negotiations with tribes to reach agreement on jurisdictional issues resulting from <i>McGirt</i> .	Negotiations continue.
4	Public Corruption	AG's Office has multiple ongoing investigations and prosecutions into cases of public corruption.	Prosecute any criminal activity to the full extent of the law.
5	Long-Term Care Ombudsman	SB 1709 moved the Long-Term Care Ombudsman to the AG's office as of November 1, 2024.	The AG's Office is actively coordinating a smooth transition.



Savings & Efficiencies (Current or Planned)

Savings or Efficiency Name	Brief description of how savings were achieved	Savings in Unit of Measurement	FY 2024 (Actual \$ Savings)	FY 2025 (Projected \$ Savings)	FY 2026 (Projected \$ Savings)
Reduced use of outside counsel	Rely on employees of the AG's office for complex, specialized litigation as much as possible rather than outside counsel.	Hours billed	Hundreds of thousands in attys fees		
Agency representation	Provide high quality legal counsel to more than 100 agencies, boards, commissions at low cost.	Hours billed	\$4,000,000	\$4,000,000	\$4,000,000
Partnerships with other law enforcement agencies	Embedded OMMA agents, cross deputization of OKC PD, federal partnerships	Additional manpower	Unable to be measured		



Agency Goals and Key Performance Metrics

Goal		Metric	FY 24 Target*	FY 24 Actuals	FY 25 Target	FY 29 Target
1	Protect the public and defend the laws and citizens of Oklahoma.	Utilize staff and outside counsel to achieve duties within budget constraints.				
2	Advocate for improved public safety of Oklahoma citizens through work of various divisions, units, and commissions.	Achieve stated goals within budget constraints.				
3	Represent the State's interests in all federal proceedings and resulting implementation of legal changes.	Work with federal, state, and tribal partners to implement legal solutions to McGirt v. Oklahoma in the best interests of our citizens.				
4	Serve as Oklahoma's most economical and knowledgeable legal team.	Fill vital vacancies while creatively utilizing staff and resources as efficiently as possible to remain Oklahoma's most economical and knowledgeable legal team.				
5	Strengthen collaboration with local, state, and federal law enforcement partners for increased efficiency and savings.	Work with State law enforcement partners to successfully fulfill task force initiatives and leverage and maximize federal partnerships.				



Projects for FY 2025

- 1) Aggressively work to eliminate illegal marijuana grow operations in the state and the concomitant criminal activity associated with Mexican drug cartels, Chinese crime syndicates and other organized crime.
- 2) Work toward jurisdictional agreements with sovereign tribes in the wake of the U.S. Supreme Court's McGirt decision.
- 3) Increase transparency in state government.
- 4) Ensure that Pharmacy Benefit Managers fully comply with the law.
- 5) Aggressively litigate cases resulting from Winter Storm Uri, by PFAS "forever chemicals," and deceptive insulin pricing.
- 6) Continue to provide quality, cost-effective legal counsel to more than one hundred agencies, boards and commissions.
- 7) Defend the rights of Oklahoma and work to protect the interests of the State of Oklahoma.



Projects for FY 2026

- 1) Work with federal, state and tribal partners to address the legal ramifications of *McGirt v. Oklahoma* in the best interest of all citizens.
- 2) Stand up a new Cold Case Unit to strengthen relationships with other Task Forces and work collaboratively to solve homicides.
- 3) Stand up new training for local law enforcement around domestic violence and the Lethality Assessment Protocol.
- 4) Work with law enforcement partners and other agencies to combat organized crime in the state.
- 5) Enforce the Patients Right to Pharmacy Choice Act by holding Pharmacy Benefit Managers accountable.
- 6) Fully investigate and recover any damages caused by Winter Storm Uri, "forever chemicals," and deceptive insulin pricing.
- 7) Launch new database to support victims of human trafficking and the law enforcement response.
- 8) Aggressively pursue bad actors--large and small--to protect Oklahoma consumers.



Total Historic Actual Expenditures (FY 2020-24) and Current Year Budget (FY 2025)

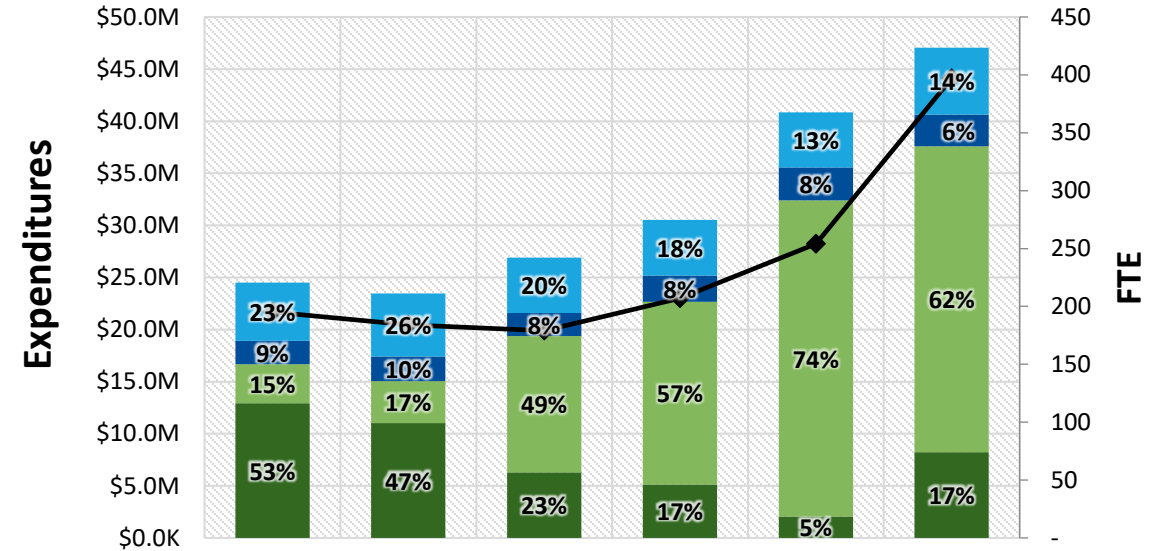
Explanation of Changes and Trends

NOTE: This chart compares actual expenditures to BUDGETED expenditures.

The increase in appropriated funds includes \$18m for sheriff's grants plus additional appropriations for fighting organized crime, organized retail crime and holding PBMs accountable.

The increase in revolving funds is due to \$25m in opioid abatement pass-through funds, \$17m in domestic violence pass-through funds and moving federal overreach and extraordinary litigation funds and human trafficking funds into their respective revolving funds.

Historic Total Actual Expenditures and Current Year Budget



	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025 YTD Budget
Appropriated	\$10.7M	\$10.8M	\$19.9M	\$28.0M	\$41.8M	\$74.9M
Revolving	\$6.0M	\$6.4M	\$5.6M	\$5.6M	\$5.5M	\$43.7M
Federal	\$3.6M	\$4.0M	\$4.3M	\$7.6M	\$7.5M	\$8.0M
Agency Special Accounts	\$13.4M	\$13.1M	\$7.5M	\$23.3M	\$18.5M	\$21.7M
Total	\$33.6M	\$34.3M	\$37.4M	\$64.5M	\$73.3M	\$148.3M
FTE	195	184	179	207	254	350



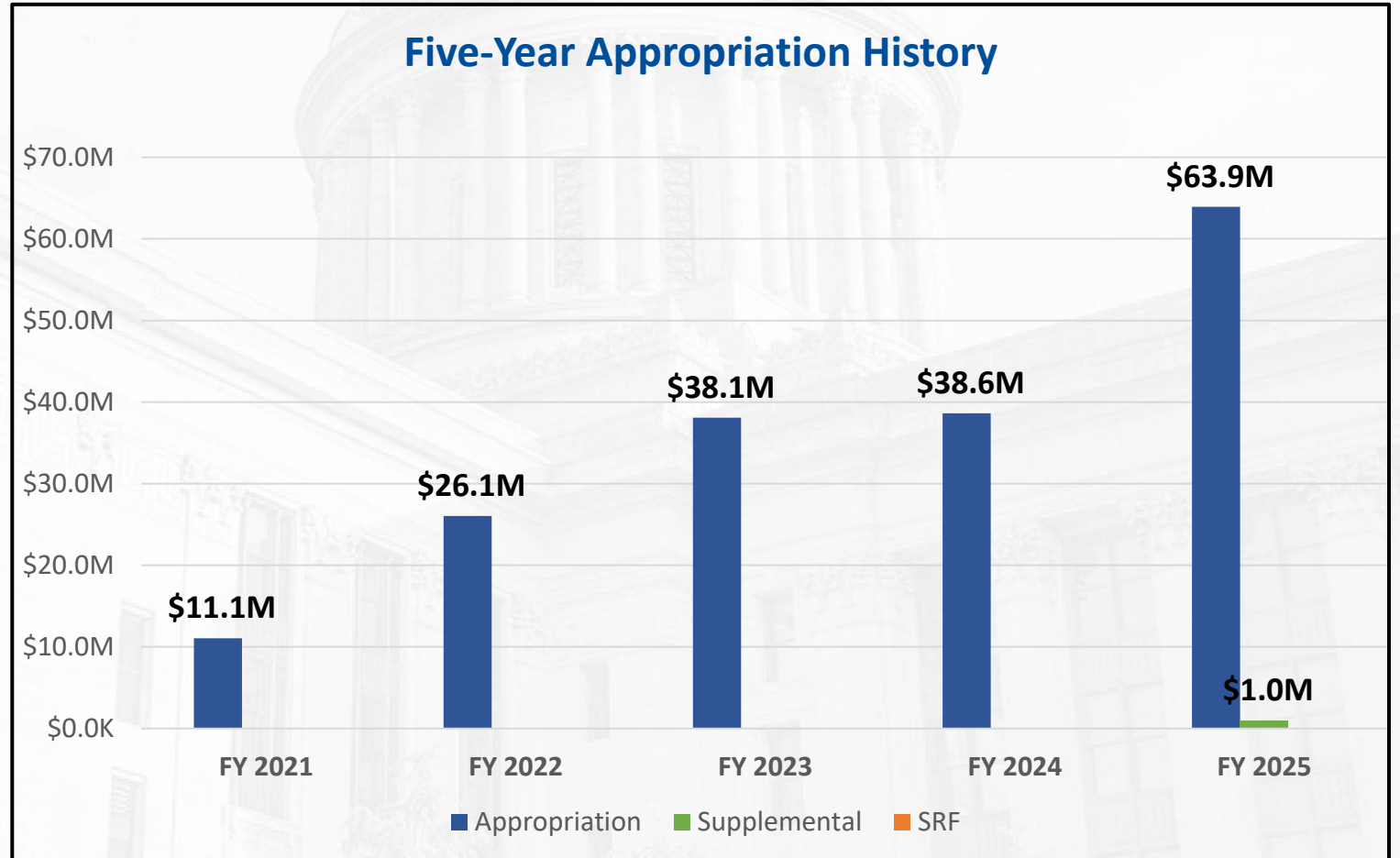


FY 2025 Budgeted Full Time Equivalents (FTE)

	FY 2025 Budgeted FTE
Total FTE	350
Supervisor FTE	67
Supervisors to Total FTE Ratio (%)	19
Current Budgeted but Unfilled FTE	43

Appropriation History

Fiscal Year	Legislated Appropriation (\$) (Includes supplementals and SRF/ARPA if applicable.)
FY 2021	\$11.5
FY 2022	\$26.1
FY 2023	\$38.1
FY 2024	\$38.6
FY 2025	\$63.9



*Includes Supplemental and Statewide Recovery Fund (ARPA) appropriations.



Financial Resource Analysis

Carryover	FY 2021	FY 2022	FY 2023	FY 2024
Total appropriated carryover amount expended (\$)	\$0.0M	\$0.4M	\$3.5M	\$6.0M

Historical Cash Balances	FY 2021	FY 2022	FY 2023	FY 2024
Year End Revolving Fund Cash Balances <i>(All Revolving Funds)</i>	\$27.9M	\$25.5M	\$28.5M	\$30.9M

Revolving Class Fund # <i>(Unrestricted only)</i>	Revolving Class Fund Name <i>(Unrestricted only)</i>	Current cash balance (\$)	Projected FY 2025 year-end cash balance (\$)
200	Attorney General Revolving Fund	\$1.1M	\$0.5M
	Total Unrestricted Revolving Fund Cash balance:	\$1.1M	\$0.5M



Unrestricted funds are those that are not limited by state or federal law, rule, regulation, other legally binding method, or donor restriction.

FY 2023 – 2024 Appropriation Change Review

<i>Purpose of appropriation increase or decrease</i>	<i>Amount FY 2023</i>	<i>Amount FY 2024</i>	<i>Total amount received FY 2023 - 24</i>	<i>Total amount expended by 11/1/2024</i>	<i>Included in FY 2025 approp? (Yes/No)</i>	<i>If not expended fully, please explain.</i>
Human Trafficking	\$5.7M	\$0.0M	\$5.7M	\$1.5M	No	Currently negotiating with database supplier
Medicaid Fraud Agent Pay Increase	\$0.9M	\$0.0M	\$0.9M	\$0.9M	Yes	
OCIA Lease Payment Change	(\$0.5M)	\$0.0M	(\$0.5M)	(\$0.5M)	Yes	
Operations	\$3.0M	\$0.0M	\$3.0M	\$3.0M	Yes	
Victims Services Passthrough	\$3.0M	\$0.0M	\$3.0M	\$3.0M	Yes	
Legal Aid Services	\$0.0M	\$0.5M	\$0.5M	\$0.5M	Yes	
Totals	\$12.1M	\$0.5M	\$12.6M	\$8.4M		



**Do not include SRF / ARPA appropriation increases.*

FY 2025 Appropriation Change Review

<i>Purpose of appropriation increase or decrease</i>	<i>Amount of increase or decrease (\$)</i>	<i>Does this need to be included in your FY 2026 appropriation? (Yes/No)</i>	<i>If yes, included in appropriation for same purpose? (Yes/No)</i>	<i>If not included for same purpose, please explain.</i>
Debt Service	(\$92,538)	No		
General Operations	\$6,000,000	Yes	Yes	
Retail Theft	\$1,090,333	Yes	Yes	
Domestic Violence (pass-through)	\$10,000,000	Yes	Yes	
Law Enforcement Grants	\$18,000,000	Yes	Yes	
Ombudsman	\$288,037	Yes	Yes	
Total adjustment	\$35,285,832			



**Do not include SRF / ARPA appropriation increases.*

Budget & Supplemental Incremental Request Summary

	Request Name	FY 2026 Incremental Appropriation Request Amount (\$) <i>{or FY 2025 for Supplementals}</i>	Type of Request: Recurring, One-time, or Supplemental
1	Extraordinary Litigation and Statewide Public Safety	\$10,000,000	Recurring
2	Criminal Investigation and Prosecution	\$5,400,000	Recurring
3	Domestic Violence and Victims Services	\$1,200,000	Recurring
4	Domestic Violence and Sexual Assault Revolving Fund	\$4,000,000	Recurring
5	Human Trafficking Program Grants	\$2,050,000	Recurring
6	Opioid Abatement Grants	\$21,253,658	Recurring



(1) Incremental Budget Request

Extraordinary Litigation and Statewide Public Safety

Type: Recurring

\$10,000,000

Describe why these funds are needed.

This funding will allow the AG's office to continue efforts to fight federal overreach (i.e., cases against Title IX, Title X, EPA, US Dept of Interior); combat organized crime (i.e., investigation and prosecution of straw marijuana grow owners) across the state. It also continues to fund complex cases like those resulting from Winter Storm Uri, the inflation of Insulin prices, and to address social media's harmful effects on children.



Fighting Federal Overreach

- **Defending HB 4156** which enables state and local law enforcement to arrest illegal immigrants
- **Fighting Biden Title IX** rules that jeopardize women's sports
- Fighting to **restore Title X funding** for healthcare services
- Fight back **against EPA overreach**:
 - Costly emissions restrictions
 - Rule to reduce methane emissions
- Successfully **blocked US Dept of Energy ban** on new liquefied natural gas exports



(2) Incremental Budget Request

Criminal Investigation and Prosecution	
Type: Recurring	\$5,400,000
Describe why these funds are needed. Additional funding is needed to support ongoing efforts to combat organized crime in the state. Criminal activities continue to plague the state including the illegal marijuana business, trafficking in illicit drugs such as fentanyl, human trafficking, sex trafficking and underground casinos. Organized retail theft also continues to rise. Specifically, the AG's office requests additional funding to fight organized retail crime and human trafficking, and to support the organized crime task force and multi-county grand jury. In addition, funds are requested to supplement a cold case grant received by the AG's Office targeting Missing and Murdered Indigenous Women.	



Organized Crime Task Force By the Numbers

Marijuana

- 21 eradications
- Seized 175,203 plants and 96,957 lbs. of processed marijuana, 53.13 acres of real property, 33 firearms, \$412,034, 8 vehicles
- 59 arrests

Prosecutions

- Charged 55 individuals with 200+ counts of organized criminal activity

Armed Robberies

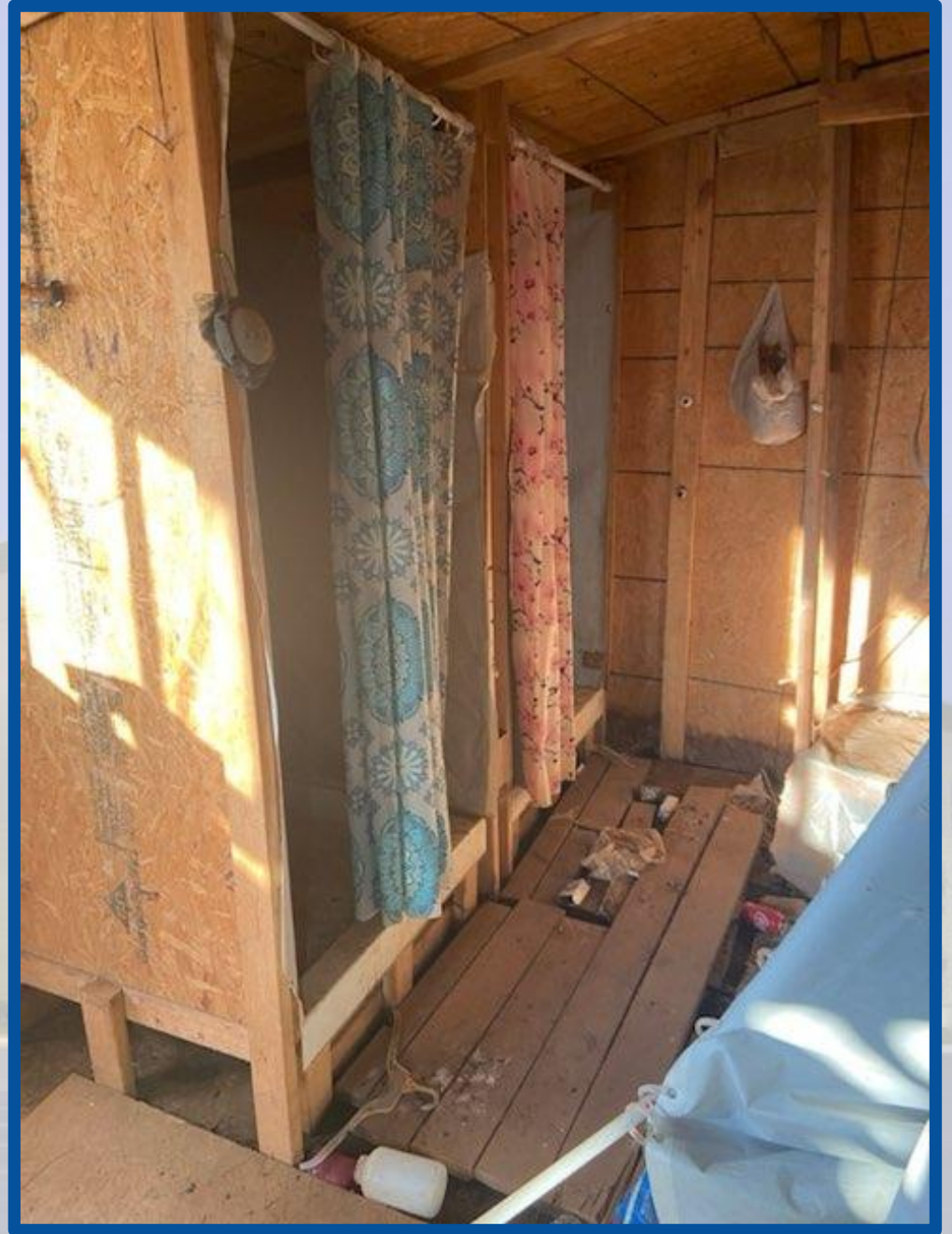
- Targeted Chinese-controlled facilities involving local gangs
- 18 separate incidents, 9 suspects arrested

Human Trafficking

- 15 joint investigations/operations
- 6 victims recovered









Cold Case Unit

- **3,838 unmatched forensic DNA profiles** within the Combined DNA Index System (CODIS)
- Create a comprehensive inventory of all cold cases
- Use genealogy technology to identify new suspects
- Focus on **Missing and Murdered Indigenous Women (MMIW)**



(3) Incremental Budget Request

Domestic Violence and Victims Services	
Type: Recurring	\$1,200,000
Describe why these funds are needed. The AG's Office requests funding to support two initiatives aimed at combatting domestic violence in the state. 1) Lethality Assessment Protocol (LAP) training. The LAP is statutorily required to be used when law enforcement responds to a domestic violence call with the goal of reducing intimate partner violence and homicides. It is seldom used due to lack of training for law enforcement officers. 2) The Children and Youth Exposed to Violence Program is aimed at supporting children who have witnessed intimate partner homicides or homicides within their homes. This initiative will provide essential wraparound services, including trauma therapy, mentoring projects, and telehealth options to help young individuals heal.	



Domestic Violence Prevention, Victims' Services

- **Lethality Assessment Protocol (LAP) Training**

- Work with local law enforcement around the state to implement LAP when they respond to domestic violence calls

- **Children and Youth Exposed to Violence Program**

- Support children who have witnessed intimate partner homicides or homicides within their homes
- Provide wraparound services, including trauma therapy, mentoring projects, and telehealth options



(4) Incremental Budget Request

Domestic Violence and Sexual Assault Revolving Fund (pass-through)	
Type: Recurring	\$4,000,000
Describe why these funds are needed. The AG's Office requests an additional \$4 million to the DV funding formula to provide grants to direct service providers. Despite recent investment, Oklahoma continues to lag behind other states in funding for direct service providers. Additional funds would greatly enhance service providers' ability to deliver essential services.	



(5) Incremental Budget Request

Human Trafficking Program Grants (pass-through)	
Type: Recurring	\$2,050,000
Describe why these funds are needed. Funding will be pass-through grants to human trafficking agencies. Reducing human trafficking and supporting victims will reduce the strain on state and local resources. Not all human trafficking agencies are able to receive funds through the state appropriation for domestic violence centers. These funds would be specifically for the three centers that focus on human trafficking.	



(6) Incremental Budget Request

Opioid Abatement Grants (pass-through)	
Type: Recurring	\$21,253,658
Describe why these funds are needed. The AG's Office has successfully deployed the first round of Opioid Abatement Grants to political subdivisions across the state from available settlement funds. Planning for the second round is well underway. The Opioid Abatement Board requests \$20 million for a third round of grants; \$1,253,658.83 owed to non-litigating political subdivisions (NLPS) for waiving their claims to future litigation; and \$1 million to support administration of the grants.	



(7) Incremental Budget Request

Legacy Capital Fund Recapitalization Payment	
Type: Recurring	\$2,500,000
Describe why these funds are needed. The AG's Office has requested \$50,000,000 from the Legacy Capital Fund for the construction of an addition to the main office. This amount reflects 1/20 th of the project's total and will be sent back to the Legacy Capital Fund each year over a 20-year period.	



OAG Building Addition – LCF Request

Right-sizing the AG's Office

Added significant number of staff at legislative directive: PBM, OCTF

Paying more than \$1 million annually for rent at Chesapeake

Bonds on current building paid off in June 2025

Feasibility study resulted in a cost of approximately \$50 million

