



# Oklahoma Bureau of Narcotics & Dangerous Drugs Control

**FY 2025 Budget Hearing Presentation**

**Submitted by: Donnie Anderson, Director**

# Donnie Anderson

## Director



The Oklahoma Bureau of Narcotics and Dangerous Drugs Control (OBNDDC) serves as the state agency responsible for drug enforcement in Oklahoma. The agency's primary responsibilities are to enforce the Uniform Controlled Dangerous Substance Act (as outlined in Title 63); to train state and local law enforcement; to provide leadership, logistical, and tactical support to local, state, and federal law enforcement; and to compile drug-related statistics. The agency is also tasked with investigating and reducing human trafficking in Oklahoma.

Founded in 1975, the OBNDDC now includes the following divisions: Enforcement, Diversion, Human Trafficking, General Operations, Administrative Services.

OBNDDC also oversees the Oklahoma Prescription Monitoring Program, Registration, Methamphetamine Registry, Safe Trips for Scripts Prevention Program (Take Back Box Program), Interdiction Unit, the Methamphetamine Waste Container Program, the Marijuana Eradication Program and the Marijuana Enforcement Teams. The agency also oversees three federally funded task forces: the Anti-Methamphetamine Task Forces Oklahoma City & Ponca City and the Anti-Opioid/Heroin Task Force. OBNDDC also works with the Texoma HIDTA to administer the deconfliction program and to implement the Overdose Detection Mapping Application Program in Oklahoma.

# Agency Vision, Mission and Core Values

**Vision:** The Oklahoma Bureau of Narcotics will protect and serve Oklahomans by enhancing proactive investigative and enforcement techniques, conducting educational and demand reduction activities, providing oversight for regulatory functions, and maintaining partnerships with key stakeholders.

**Mission:** Committed to honor, integrity, and excellence, the Oklahoma Bureau of Narcotics will serve the citizens of Oklahoma in the quest for a drug free state.

**Core Values:** Employees of the Oklahoma Bureau of Narcotics, regardless of title or position, embrace the following values to guide their behavior: honesty, integrity, commitment, courage, and honor.



# Accomplishments

## Top accomplishments for FY 2023-FY 2024

- OBNDDC has obtained the prestigious accreditation from the Commission on Accreditation for Law Enforcement Agencies (CALEA).
- OBNDDC has expanded its roll in and participation with the Texoma High Intensity Drug Trafficking Area (HIDTA) organization. Director Anderson is now chair of the Texoma HIDTA oversight board. This participation has resulted in significant increase in resources to all of Oklahoma in support of the public safety mission.
- OBNDDC implemented a Marijuana Enforcement Teams (MET) in Tulsa to identify, investigate, and dismantle criminal drug trafficking organizations who have infiltrated the medical marijuana industry in northeastern Oklahoma. This is in addition to the two MET units established in central and southeast Oklahoma the previous year.
- OBNDDC has continued to increase manpower through multiple task forces and initiatives. These task forces are specific to their initiatives/regions and are comprised of both OBNDDC agents and other law enforcements officers assigned from local and state agencies.



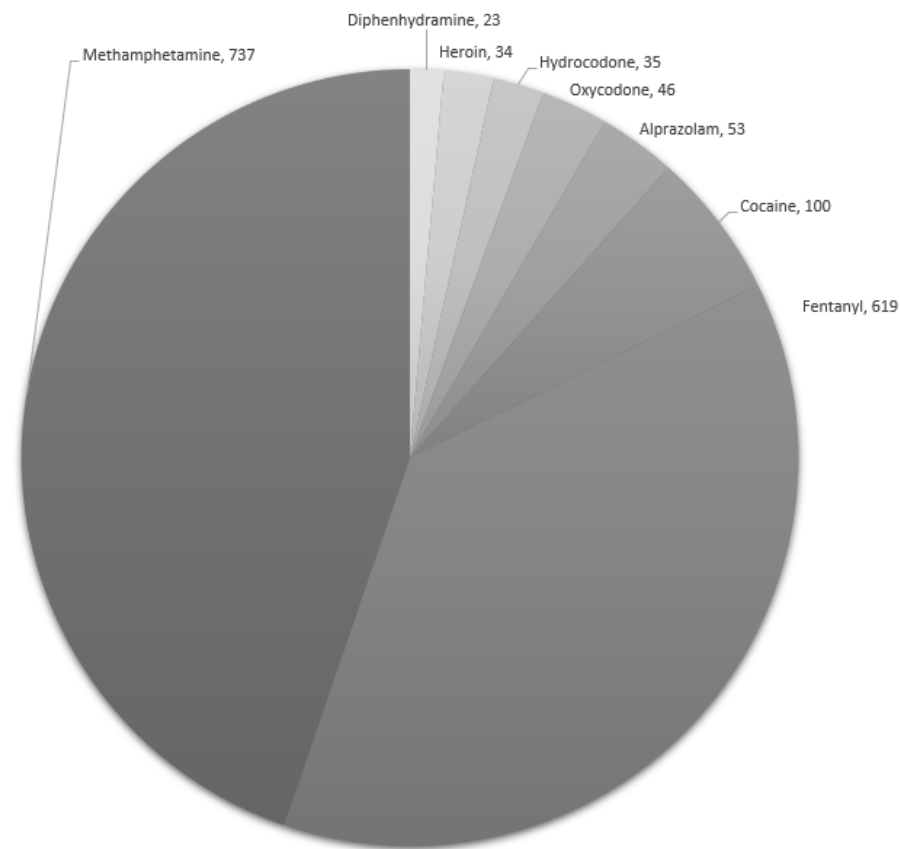
# Challenges

## Top Challenges (current & upcoming years)

The Oklahoma Bureau of Narcotics and Dangerous Drug Control (OBNDCC) has faced a new and unprecedented challenge, specifically the impact and threat of the Chinese government in Oklahoma. The vast majority of the illegal marijuana grows in Oklahoma are overseen by Chinese nationals with connections to mainland China. The sophistication of this illegal activity is on a scale not yet seen by Oklahoma law enforcement and had led to ancillary crimes such as money laundering, immigration offenses, and human trafficking. While OBNDCC has had great success in suppressing and reducing this illegal activity, it has strained agency resources across the board. Furthermore, both methamphetamine and fentanyl pose an enormous threat to Oklahomans. As recently as October of 2023, the United States Department of Justice stated, “The manufacture of fentanyl and methamphetamine begins with raw chemicals, known as precursors. Fentanyl and methamphetamine precursors, opioid additives, and synthetic opioids are manufactured and distributed by China-based chemical companies ...” It cannot be understated that these aforementioned challenges are all shrouded in major national security threats.

While the Oklahoma Office of Chief Medical Examiner (OCME) does not have a final tally, the 2022 drug overdose deaths have increased over 25% from 2021.

2022 Fatal Drug Overdoses - Top 8 Abused Drugs



NOTE: Pharmaceutical death is defined as a death where there was at least one prescription or over-the-counter drug detected by OCME on the toxicology report.



# Savings & Efficiencies (Current or Planned)

Saving or Efficiency Name	Brief description of how savings were achieved	Savings in Unit of Measurement*	FY 23 (Actual \$ Savings)	FY 24 (Projected \$ Savings)	FY 25 (Projected \$ Savings)
<b>Task Force Model</b>	There are a number of locations throughout Oklahoma in need of dedicated enforcement activities directed at drug threats. OBNDCC does not have the resources to staff all such areas with agents. However, through a dedicated model of task forces under OBNDCC supervision, OBNDCC currently has 27 task force officers and 14 analysts spread across 10 units. This increase in manpower does not result in payroll expenditures, but have the support of OBNDCC's training and resources (legal support, database access, equipment, etc.).	This model has resulted in OBNDCC being able to address the drug threats with an expanded footprint without the typical payroll costs. The first-year costs for a new agent, to include personnel and operating expenses is approximately \$200,000, a savings of \$5.4 million (at 27 TFOs). And approximately \$53,311 personnel expenses per analyst, a savings of \$746,354 (at 14 analysts).	\$6,146,354	\$6,146,354	\$6,146,354
<b>Overtime</b>	With the Agent's 30% pay increase beginning 7/1/2022, OBNDCC decided to eliminate state funded overtime. FY-24 & FY-25 will potentially provide a larger savings due to additional personnel.	Each Agent levels I-III were eligible to earn up to 5 hours per month of overtime. The calculation is based on the number of Agents at 60 hours overtime during the fiscal year.	\$168,237	\$189,007	\$189,007
<b>Warehouse Space Lease</b>	Current warehouse lease was increased as of October 1, 2023, in the amount of \$99,000 for the year. Through a potential memorandum of understanding (MOU) between OBNDCC and Department of Public Safety (DPS); our agency intends to save the difference by moving our storage facilities to a DPS property.	OBNDCC anticipates the first year of savings for approximately 6 months (\$49,500). FY-25 could have will potentially have increased savings for the full year.	N/A	\$49,500	\$99,000

\* Hours, FTE, square feet, etc.



# Agency Goals and Key Performance Metrics

	Goal	Metric	FY 22 Actuals	FY 23 Actuals	FY 24 Target	FY 29 Target
1	Reduce the availability of illicit drugs and providing a safer place to live for all Oklahomans.	Number of Enforcement cases initiated.	1,727	1,488	1,532	1,776
2	Reduce the amount of illegally cultivated marijuana in the State of Oklahoma.	Number of illegally cultivated marijuana plants seized and destroyed.	326,187	253,262	250,000	235,000
3	Provide PMP reports/records to end users in compliance with state law and administrative rules.	Number of reports/records produced for end users.	32,845,741	37,618,679	36,212,429	46,253,719
4	Provide relevant drug-related training to OBNDCC agents as well as other law enforcement officers, per state mandate.	Number of trainings provided by OBNDCC to law enforcement.	151	384	386	396



# Projects for FY 2023 - 2024

## Projects

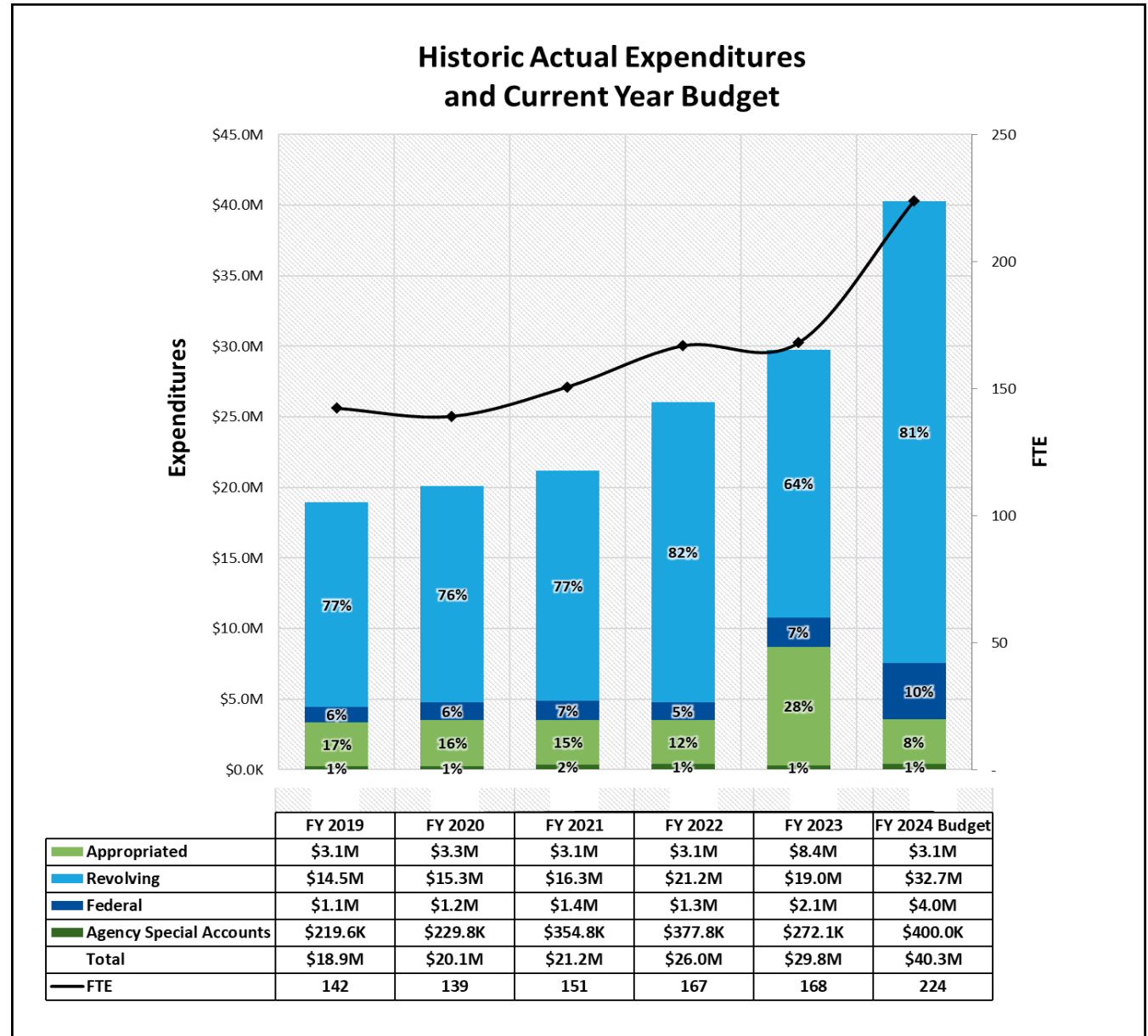
- The OBNDDC training division is making immense progress on the digital training platform. In fact, CLEET has collaborated with the OBNDDC training division to produce a digital training class for every academy of new officers in Oklahoma.
- OBNDDC continually seeks to collaborate with both local and state partners. In addition to the project pertaining to digital training for cadets at every CLEET academy, OBNDDC is working with the Oklahoma Department of Mental Health & Substance Abuse (ODMHSА) to use our upcoming digital training platform to provide training on both mental health and awareness as well as the use of Narcan. Furthermore, OBNDDC makes repeated efforts to work with local agencies throughout Oklahoma by providing both investigative support, collaborative trainings, and intelligence sharing to promote Oklahoma's public safety.
- Due to agency growth, the OBNDDC headquarters facilities are no longer adequate to meet our needs. The agency is currently leasing office and warehouse locations in the Oklahoma City area in addition to the state owned buildings we occupy. OBNDDC is in the process of securing temporary storage space from the Department of Public Safety and land from Department of Corrections, on which the intent is to create a headquarters location for OBNDDC that is large enough to meet all of our personnel, meeting, training, and storage needs.



# Total Historic Actual Expenditures (FY 2019-23) and Current Year Budget (FY 2024)

## Explanation of Significant Changes and Trends

The total budget increase in FY-24 is mostly identified in the agency-wide departments such as IT, general operations, training, weapons, and vehicles. The increase is due to projected payroll and operating expenses for new hires.



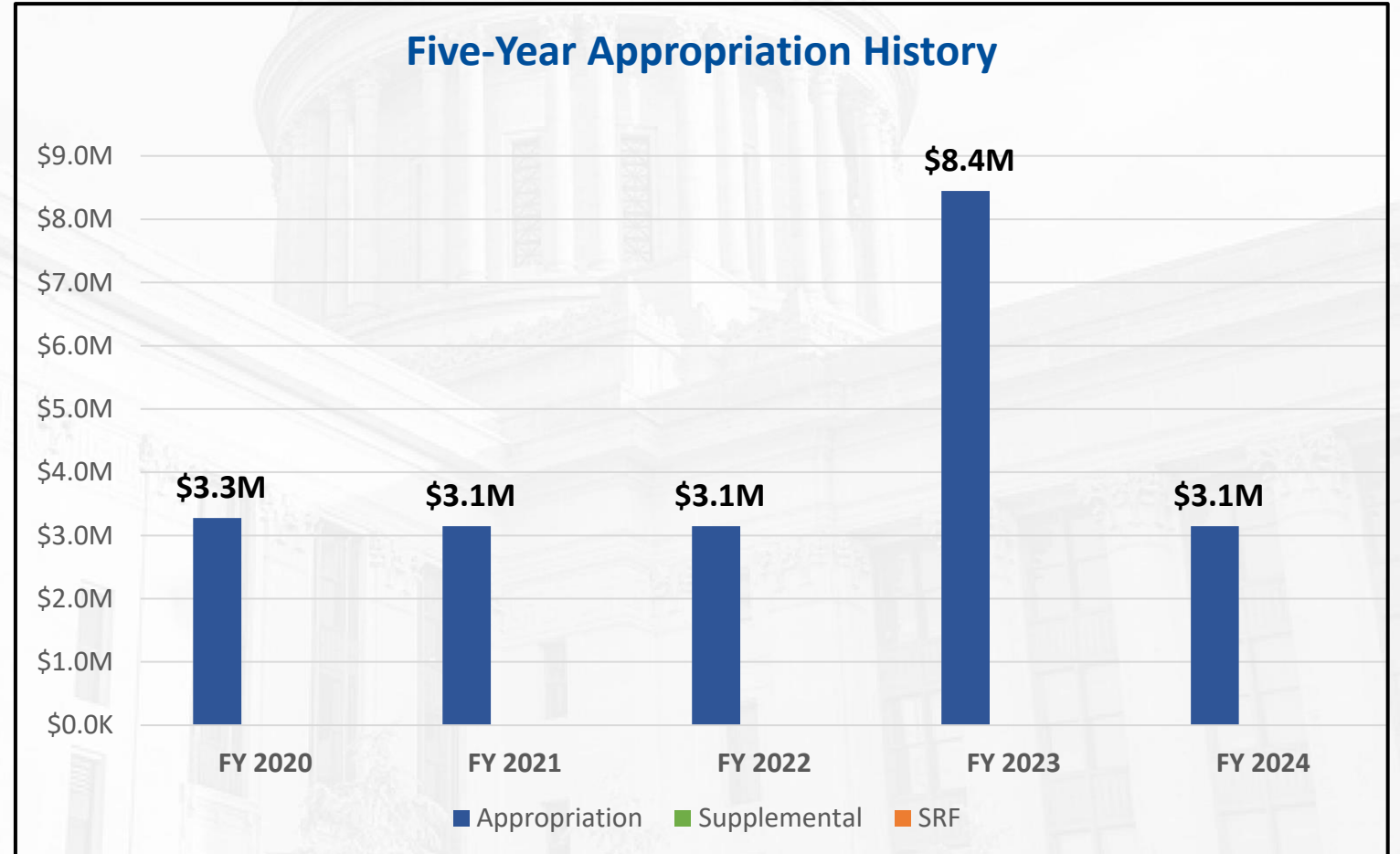


# FY 2024 Budgeted Full Time Equivalents (FTE)

	FY 2024 Budgeted FTE
<b>Total FTE</b>	224
<b>Supervisor FTE</b>	31
<b>Supervisors to Total FTE Ratio (%)</b>	14%

# Appropriation History

Fiscal Year	Legislated Appropriation (\$) <i>(Include supplementals and SRF/ARPA.)</i>
FY 2020	\$3,276,385
FY 2021	\$3,145,330
FY 2022	\$3,145,330
FY 2023	\$8,445,330
FY 2024	\$3,145,330



# Financial Resource Analysis

Carryover	FY 2020	FY 2021	FY 2022	FY 2023
Total appropriated carryover amount expended (\$)	\$0	\$0	\$0	\$0

Historical Cash Balances	FY 2020	FY 2021	FY 2022	FY 2023
Year End Revolving Fund Cash Balances <i>(All Revolving Funds)</i>	\$22,941,357	\$25,877,118	\$33,096,191	\$31,283,473

Class Fund # <i>(Unrestricted only)</i>	Class Fund Name <i>(Unrestricted only)</i>	Current cash balance (\$)
21000	General Revolving Fund	\$11,840,465
#		\$
#		\$
#		\$
#		\$
#		\$
	<b>Total Current Unrestricted Fund Cash balance:</b>	\$11,840,465

Fiscal Year	Agency's plan to deploy unrestricted cash (including amounts):
<b>FY 2024</b>	As OBNDDC continues to grow, the need for additional building space, supplies, equipment and personnel cost will increase. Also, federal funding contributes to many of the agency's programs; because federal funds are not reliable, the agency will look to revolving funds to continue these programs in the most cost-effective manner. The amount of funds deployed are on an as needed basis.
<b>FY 2025</b>	As OBNDDC continues to grow, the need for additional building space, supplies, equipment and personnel cost will increase. Also, federal funding contributes to many of the agency's programs; because federal funds are not reliable, the agency will look to revolving funds to continue these programs in the most cost-effective manner. The amount of funds deployed are on an as needed basis.
<b>FY 2026</b>	As OBNDDC continues to grow, the need for additional building space, supplies, equipment and personnel cost will increase. Also, federal funding contributes to many of the agency's programs; because federal funds are not reliable, the agency will look to revolving funds to continue these programs in the most cost-effective manner. The amount of funds deployed are on an as needed basis.



*Unrestricted funds are those that are not limited by state or federal law, rule, regulation, other legally binding method, or donor restriction.*

# FY 2022 Incremental Appropriation Review

<i>Purpose of appropriation increase / decrease</i>	<i>Amount of increase or decrease (\$)</i>	<i>Included in FY24 appropriation? (Yes/No)</i>	<i>If yes, included in appropriation for same purpose? (Yes/No)</i>	<i>If not included for same purpose, please explain.</i>
<b>FY 2022</b>				
No Adjustments	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
<b>Total adjustment</b>	<b>\$</b>			



*\*Do not include SRF / ARPA appropriation increases.*

# FY 2023 Incremental Appropriation Review

<i>Purpose of appropriation increase / decrease</i>	<i>Amount of increase or decrease (\$)</i>	<i>Included in FY24 appropriation? (Yes/No)</i>	<i>If yes, included in appropriation for same purpose? (Yes/No)</i>	<i>If not included for same purpose, please explain.</i>
<b>FY 2023</b>				
Marijuana Law Enforcement (increase) SB1040 & SB1056	\$5,300,000	No	N/A	N/A
	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
<b>Total adjustment</b>	\$			



*\*Do not include SRF / ARPA appropriation increases.*

# FY 2024 Incremental Appropriation Review

<i>Purpose of appropriation increase / decrease</i>	<i>Amount of increase or decrease (\$)</i>	<i>Does this need to be included in your FY 2025 appropriation? (Yes/No)</i>	<i>If yes, included in appropriation for same purpose? (Yes/No)</i>	<i>If not included for same purpose, please explain.</i>
<b>FY 2024</b>				
Marijuana Law Enforcement (decrease) HB1004x & SB945	- \$5,300,000	N/A	N/A	N/A
	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
<b>Total adjustment</b>	\$			



*\*Do not include SRF / ARPA appropriation increases.*

# Budget & Supplemental Request Summary

	Request Name	FY 2024 Appropriated Request Amount (\$) <i>{for FY 2023 for Supplementals}</i>	Type of Request: Operating, One-time, or Supplemental
1	<p><b>OBNDCC is not submitting a budget or supplemental request for FY25.</b></p> <p>If all funding remains the same (revenues, appropriated, and no revolving funds are transferred to the State's General Fund), OBNDCC's core services would not be significantly impacted in FY-25. However, this may not be sustainable in FY-26 without additional funding.</p>		
2			
3			
4			
5			

