Oklahoma State Senate

Financial Statements

June 30, 2019 and 2018 (With Independent Auditors' Report Thereon)



FINANCIAL STATEMENTS Table of Contents

Table of Contents	
	<u>Page</u>
Independent Auditors' Report	1
Management's Discussion and Analysis	I-1
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statements of Net Position	4
Statements of Activities	6
Fund Financial Statements:	
Balance Sheets—General Fund	8
Statements of Revenues, Expenditures, and Changes in Fund Balance—General Fund	9
Reconciliation of the Statements of Revenues, Expenditures, and Changes in Fund Balance—General Fund to the Statements of Activities	10
Notes to Financial Statements	11
Supplementary Information Required by Governmental Accounting Standards Board Statements No. 68 and No. 75:	
Schedule of the Senate's Proportionate Share of Net Pension Liability— Oklahoma Public Employees Retirement System—Exhibit I	51
Schedule of the Senate's Contributions— Oklahoma Public Employees Retirement System—Exhibit II	52
Schedule of the Senate's Proportionate Share of the Net OPEB (Asset) Liability—Oklahoma Public Employees Health Insurance Subsidy Plan—Exhibit III	53
Schedule of the Senate's Contributions— Oklahoma Public Employees Health Insurance Subsidy Plan—Exhibit IV	54
Schedule of the Senate's Changes in Net OPEB Liability and Related Ratios— Implicit Rate Subsidy of Health Insurance Plan OPEB Liability—Exhibit V	55
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	56



INDEPENDENT AUDITORS' REPORT

The Honorable Greg Treat President Pro Tempore Oklahoma State Senate

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the General Fund of the Oklahoma State Senate (the "Senate"), a component of the General Fund of the State of Oklahoma, as of and for the years ended June 30, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the Senate's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the Senate's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Senate's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and qualified audit opinions.

(Continued)

INDEPENDENT AUDITORS' REPORT, CONTINUED

Basis for Qualified Opinion on Governmental Activities

Contribution of Artwork

As discussed in Note 4, we were unable to obtain sufficient appropriate audit evidence regarding the fair value of the artwork donated to the Senate by The Oklahoma State Senate Historical Preservation Fund. Consequently, we were unable to determine if any adjustment to the amount reflected for the artwork in the accompanying statements of net position at June 30, 2019 and 2018, was necessary. Donated capital assets should be reported at fair value as required by accounting principles generally accepted in the United States.

Qualified Opinion

In our opinion, except for the possible effects, if any, of the matter described in the Basis for Qualified Opinion on Governmental Activities paragraph, the financial statements referred to in the first paragraph present fairly, in all material respects, the financial position of the governmental activities of the Senate as of June 30, 2019 and 2018, and the changes in financial position thereof for the years then ended in accordance with accounting principles generally accepted in the United States.

Unmodified Opinion

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the financial position of the General Fund of the Senate as of June 30, 2019 and 2018, and the respective changes in financial position thereof for the years then ended in accordance with accounting principles generally accepted in the United States.

Emphasis of Matter

Department-Only Financial Statements

As discussed in Note 1, the financial statements of the Senate are intended to present the financial position and the changes in financial position of only that portion of the governmental activities and the General Fund of the State of Oklahoma that is attributable to the transactions of the Senate. They do not purport to, and do not present fairly the financial position of the State of Oklahoma as of June 30, 2019 or 2018, or the changes in its financial position for the years then ended in accordance with accounting principles generally accepted in the United States. Our opinions are not modified with respect to this matter.

(Continued)

INDEPENDENT AUDITORS' REPORT, CONTINUED

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States require that the management's discussion and analysis on pages I-1 through I-5 and the schedules of the Senate's pension and OPEB information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

The Senate is not required by statute to prepare a line-item budget. Accordingly, a schedule of revenues, expenditures, and changes in fund balance—budget to actual is not presented herein.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 2, 2020, on our consideration of the Senate's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Senate's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Senate's internal control over financial reporting and compliance.

Finley + Cook, PLLC

Shawnee, Oklahoma June 2, 2020

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

As management of the Oklahoma State Senate (the "Senate"), we offer readers of the Senate's financial statements this overview and analysis of the financial activities for the fiscal years ended June 30, 2019, 2018, and 2017.

FINANCIAL HIGHLIGHTS

- During 2019, the Senate's net position increased \$655,804 from June 30, 2018, resulting in net position of \$6,181,051 at June 30, 2019. During 2018, the Senate's net position increased \$3,755,713 from June 30, 2017, resulting in net position of \$5,525,247 at June 30, 2018. During 2017, the Senate's net position decreased \$1,427,468 from June 30, 2016, resulting in net position of \$2,277,388 at June 30, 2017.
- At June 30, 2019, the Senate's assets totaling \$7,500,668 increased \$271,687 from June 30, 2018, due mainly to an increase in cash. At June 30, 2018, the Senate's assets totaling \$7,228,981 increased \$3,442,576 from June 30, 2017, due mainly to an increase in cash. At June 30, 2017, the Senate's assets totaling \$3,786,405 decreased \$1,836,698 from June 30, 2016, due mainly to a decrease in cash.
- At June 30, 2019, the Senate's liabilities totaling \$2,157,537 decreased \$1,616,884 from June 30, 2018, due mainly to a decrease in pension and OPEB liabilities. At June 30, 2018, the Senate's liabilities totaling \$3,774,421 decreased \$1,947,071 from June 30, 2017, due mainly to a decrease in the net pension liability. At June 30, 2017, the Senate's liabilities totaling \$5,721,492 increased \$3,411,109 from June 30, 2016, due mainly to an increase in the net pension liability and recording of the OPEB liability resulting from the adoption of GASB 75.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Senate's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-Wide Financial Statements

The government-wide financial statements (i.e., the statements of net position and the statements of activities) are designed to provide readers with a broad overview of the Senate's finances in a manner similar to a private-sector business.

The statements of net position present information on all of the Senate's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Senate is improving or deteriorating.

The statements of activities present information showing how the Senate's net position changed during the most recent fiscal years. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in these statements for some items that will only result in cash flows in future periods.

OVERVIEW OF THE FINANCIAL STATEMENTS, CONTINUED

Fund Financial Statements

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. All governmental activities of the Senate are reflected in the General Fund. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of available resources, as well as on balances of resources available at the end of the fiscal year. Such information may be useful in evaluating the government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheets and the governmental fund statements of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Senate maintains one fund, which is the General Fund. Information is presented separately in the governmental fund balance sheets and the governmental fund statements of revenues, expenditures, and changes in fund balance for the major fund. All transactions related to the general administration of the Senate are accounted for in the General Fund.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The Senate's net position at June 30 is reported as follows:

	2019	2018	2017*
Assets			
Current assets	\$ 6,171,722	5,795,954	1,937,945
Capital assets, net	1,270,945	1,433,027	1,848,460
Net OPEB asset	 58,001		<u>-</u>
Total assets	 7,500,668	7,228,981	3,786,405
Deferred outflows of resources			
related to the pension and OPEB	 1,668,201	2,659,952	5,317,302
Liabilities			
Current liabilities	556,608	511,446	502,776
Noncurrent liabilities	 1,600,929	3,262,975	5,218,716
Total liabilities	 2,157,537	3,774,421	5,721,492
Deferred inflows of resources			
related to the pension and OPEB	 830,281	589,265	1,612,681
Net Position			
Net investment in capital assets	1,270,945	1,433,027	1,848,460
Unrestricted (deficit)	 4,910,106	4,092,220	(78,926)
Total net position	\$ 6,181,051	5,525,247	1,769,534

^{*}Restated for the adoption of GASB 75.

GOVERNMENT-WIDE FINANCIAL ANALYSIS, CONTINUED

For the years ended June 30, the Senate's changes in net position are reported as follows:

	2019	2018	2017
Governmental activities:			
Charges for services	\$ 43,120	17,292	40,859
Capital asset contributions	-	-	882,400
Contributions from the			
Legislative Service Bureau (LSB)	5,019,558	8,574,501	3,472,745
Expenses	 (13,626,295)	(13,724,609)	(13,914,765)
Total governmental activities	 (8,563,617)	(5,132,816)	(9,518,761)
General revenues:			
Appropriations from the			
General Fund of			
the State of Oklahoma	9,219,421	8,823,181	7,770,157
Refund of appropriations	 <u>-</u>	65,348	321,136
Total general revenues	 9,219,421	8,888,529	8,091,293
Changes in net position	655,804	3,755,713	(1,427,468)
Net position, beginning of year	5,525,247	1,769,534	3,704,856
Restatement for adoption of GASB 75	 <u>-</u>		(507,854)
Net position, end of year	\$ 6,181,051	5,525,247	1,769,534

This discussion and analysis of the Senate's financial performance provides an overview of the Senate's financial activities for the fiscal years ended June 30, 2019, 2018, and 2017.

The Senate's 2019 appropriation from the State of Oklahoma increased approximately 4%, or \$396,240, from FY 2018 due to the State of Oklahoma working to restore funding cuts from prior years. During the year ended June 30, 2019, the Legislative Service Bureau (LSB) paid \$5,019,558 in contributions to the Senate. The Senate's 2018 appropriation from the State of Oklahoma, including refunds, increased approximately 10.0%, or \$797,236, from FY 2017 due to the condition of the state's economy and its desire for state agencies to operate more efficiently and effectively as outlined in the Governor's FY 2018 Executive Budget. During the year ended June 30, 2018, the LSB paid \$8,574,501 in contributions to the Senate. The Senate's 2017 appropriation from the State of Oklahoma, including refunds, decreased approximately 30%, or \$3,484,734, from FY 2016 due to the condition of the state's economy and its desire for state agencies to operate more efficiently and effectively as outlined in the Governor's FY 2017 Executive Budget. During the year ended June 30, 2017, the LSB paid \$3,472,745 in contributions to the Senate.

GOVERNMENT-WIDE FINANCIAL ANALYSIS, CONTINUED

The Senate's 2019 expenditures, not including adjustments for depreciation, capitalized lease items, compensated absences, and pensions, increased approximately 2%, or \$305,000, from FY 2018 due to increases in salaries and wages, contractual services, and travel expenses. The Senate's 2018 expenditures, not including adjustments for depreciation, capitalized lease items, compensated absences, and pensions, decreased approximately 0.6%, or \$84,000, from FY 2017 due to a decrease in salaries and wages, capital outlay, travel, and supplies and materials. The Senate's 2017 expenditures, not including adjustments for depreciation, capitalized lease items, compensated absences, and pensions, decreased approximately 0.4%, or \$57,000, from FY 2016 due to a decrease in salaries and wages, insurance premiums, and capital outlay.

CAPITAL ASSETS

As of June 30, 2019, 2018, and 2017, the Senate's investment in capital assets, net of accumulated depreciation, totaled approximately \$1,271,000, \$1,433,000, and \$1,848,000, respectively. Depreciation for 2019, 2018, and 2017, totaled approximately \$399,000, \$692,000, and \$671,000, respectively. Capital assets include artwork, building improvements, computer equipment, office furniture, and other equipment.

CAPITAL LEASES

As of June 30, 2019, 2018, and 2017, the Senate had no capital lease obligations outstanding. During the years ended June 30, 2019, 2018, and 2017, the Senate made no capital lease payments.

DESCRIPTION OF CURRENTLY KNOWN FACTS, DECISIONS, OR CONDITIONS THAT ARE EXPECTED TO HAVE A SIGNIFICANT EFFECT ON THE FINANCIAL POSITION OR RESULTS OF OPERATIONS

The Governor has approved the Senate's appropriation for the fiscal year July 1, 2019, to June 30, 2020.

The Senate is not required by statute to adopt a budget; therefore, budgetary comparison schedules are not required as part of the required supplementary information.

CONTACTING THE SENATE'S FINANCIAL MANAGEMENT

This financial report is designed to provide interested parties with a general overview of the Senate's finances and to demonstrate the Senate's accountability for the funds received. If you have questions relative to the report or have a need for additional financial information, contact the Oklahoma State Senate, State Capitol Building, 2300 N. Lincoln Blvd., Room 311, Oklahoma City, Oklahoma 73105-4801.

STATEMENTS OF NET POSITION

<i>June 30</i> ,	2019	2018
Assets		
Current assets:		
Cash, including short-term investments	\$ 6,171,722	5,795,954
Total current assets	 6,171,722	5,795,954
Noncurrent assets:		
Capital assets:		
Nondepreciable—artwork	882,400	882,400
Depreciable, net of accumulated depreciation	 388,545	550,627
Capital assets, net	 1,270,945	1,433,027
Net OPEB asset	 58,001	<u> </u>
Total assets	 7,500,668	7,228,981
Deferred Outflows of Resources		
Deferred amounts related to the pension and OPEB	1,668,201	2,659,952
Total deferred outflows of resources	 1,668,201	2,659,952
Total assets and deferred outflows of resources	\$ 9,168,869	9,888,933
Liabilities		
Current liabilities:		
Accounts payable	\$ 59,912	33,452
Accrued salaries and benefits	3,467	6,133
Current portion of long-term obligations	 493,229	471,861
Total current liabilities	 556,608	511,446
Noncurrent liabilities:		
Noncurrent portion of long-term obligations	259,212	242,856
Net pension liability	874,182	2,490,620
Net OPEB liability	 467,535	529,499
Total noncurrent liabilities	 1,600,929	3,262,975
Total liabilities	 2,157,537	3,774,421
Deferred Inflows of Resources		
Deferred amounts related to the pension and OPEB	830,281	589,265
Total liabilities and deferred inflows of resources	2,987,818	4,363,686
		(Continued)
		(Commuca)

STATEMENTS OF NET POSITION, CONTINUED

<i>June 30,</i>	2019	2018
Net Position		
Net investment in capital assets	1,270,945	1,433,027
Unrestricted	4,910,106	4,092,220
Total net position	6,181,051	5,525,247
Total liabilities, deferred inflows of resources, and net position	\$ 9,168,869	9,888,933

STATEMENTS OF ACTIVITIES

Year Ended June 30, 2019

	I			
		Operating	Capital	Net
	U		Grants and	(Expenses)
<u>Expenses</u>	<u>Services</u>	Contributions	Contributions	Revenues
\$ (13,626,295)	43,120	-	-	(13,583,175)
		5,019,558		5,019,558
\$ (13,626,295)	43,120	5,019,558		(8,563,617)
				9,219,421
				9,219,421
				655,804
				5,525,247
				\$ 6,181,051
	\$ (13,626,295) 	Charges for <u>Services</u> \$ (13,626,295) 43,120	Charges for Services Contributions Services Charges for Grants and Contributions \$ (13,626,295) 43,120 5,019,558	Charges for Grants and Grants and Services Contributions Contributions \$ (13,626,295) 43,120 5,019,558 -

STATEMENTS OF ACTIVITIES, CONTINUED

Year Ended June 30, 2018

		I			
			Operating	Capital	Net
		Charges for		Grants and	(Expenses)
	<u>Expenses</u>	Services	Contributions	Contributions	Revenues
Governmental activities:					
Legislative operations	\$ (13,724,609)	17,292	_	-	(13,707,317)
Contributions from the	, , , ,	,			
Legislative Service Bureau			8,574,501		8,574,501
Total governmental	\$ (13,724,609)	17,292	8,574,501		(5 122 916)
activities	\$ (13,724,009)	17,292	6,374,301		(5,132,816)
General revenues:					
State appropriations					8,823,181
Refund of appropriations					65,348
Total general revenues					8,888,529
Changes in net position					3,755,713
Net position, beginning of year,					1 760 524
as restated					1,769,534
Net position, end of year					\$ 5,525,247

BALANCE SHEETS—GENERAL FUND

June 30,		2019	2018
Assets			
Cash, including short-term investments	\$	6,171,722	5,795,954
Total assets	\$	6,171,722	5,795,954
Liabilities and Fund Balance			
Liabilities:			
Accounts payable	\$	59,912	33,452
Accrued salaries and benefits		3,467	6,132
Total liabilities		63,379	39,584
Fund balance:			
Unassigned		6,108,343	5,756,370
Total fund balance		6,108,343	5,756,370
Total liabilities and fund balance	<u>\$</u>	6,171,722	5,795,954
Reconciliation of Fund Balance to Net Position			
Total fund balance from above	\$	6,108,343	5,756,370
Amounts reported in the statements of net position			
are different because they are not financial resources			
and therefore are not reported in the governmental fund financial statements:			
Net capital assets used in governmental activities		1,270,945	1,433,027
Deferred outflows related to the pension and OPEB		1,668,201	2,659,952
Net OPEB asset		58,001	-
Certain liabilities are not due and payable in the current			
period and therefore are not reported in the			
governmental fund financial statements:			
Compensated absences		(752,441)	(714,718)
Net pension liability		(874,182)	(2,490,620)
Net OPEB liability		(467,535)	(529,499)
Deferred inflows related to the pension and OPEB		(830,281)	(589,265)
Net position, per the statements of net position	\$	6,181,051	5,525,247

STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE—GENERAL FUND

Years Ended June 30,	2019	2018
D.		
Revenues:	Φ 5.010.550	0.574.501
Contributions from the Legislative Service Bureau	\$ 5,019,558	8,574,501
Other	43,120	17,292
Total revenues	5,062,678	8,591,793
Expenditures:		
Personnel services	12,239,856	12,149,881
Contractual services	744,453	604,889
Capital outlay	298,463	327,896
Travel	541,269	466,963
Supplies and materials	106,085	75,046
Total expenditures	13,930,126	13,624,675
Deficiency of revenues over expenditures	(8,867,448)	(5,032,882)
Other funding sources:		
State appropriations	9,219,421	8,823,181
Refund of appropriations	-	65,348
Total other funding sources	9,219,421	8,888,529
Net changes in fund balance	351,973	3,855,647
Fund balance, beginning of year	5,756,370	1,900,723
Fund balance, end of year	\$ 6,108,343	5,756,370

RECONCILIATION OF THE STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE—GENERAL FUND TO THE STATEMENTS OF ACTIVITIES

Years Ended June 30,	2019		2018	
Net changes in fund balance—General Fund	\$	351,973	3,855,647	
Amounts reported for governmental activities in the				
statements of activities are different because:				
Governmental funds report capital outlays as expenditures				
while government-wide activities report depreciation expense				
to allocate those expenditures over the lives of the assets:				
Depreciation expense		(398,720)	(692,191)	
Capital asset purchases capitalized		236,638	276,758	
		(162,082)	(415,433)	
Some expenses reported in the statements of activities do not				
require the use of current financial resources and therefore				
are not reported as expenditures in governmental fund				
financial statements:				
Accrued compensated absences		(37,724)	(11,658)	
Deferred outflows related to the pension and OPEB		503,637	327,157	
		465,913	315,499	
Changes in net position, per the statements of activities	\$	655,804	3,755,713	

NOTES TO FINANCIAL STATEMENTS

June 30, 2019 and 2018

(1) NATURE OF THE ORGANIZATION

The financial statements of the Oklahoma State Senate (the "Senate") have been prepared in accordance with accounting principles generally accepted in the United States as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Senate's accounting policies are described below.

The Senate is a legislative body of the State of Oklahoma (the "State"). The Senate consists of 48 members who are elected by Oklahoma voters to serve 4-year terms. The Senate initiates legislation, holds legislative hearings, confirms appointments of the Governor, and tries impeachment cases.

Financial Reporting Entity

In accordance with GASB, the Senate's financial statements should include the operations of all organizations for which the Senate has financial accountability. The Senate has determined there are no other organizations for which it has financial accountability.

Fund Accounting and Budgetary Information

The Senate is included in the General Fund—Government of the State. The accompanying financial statements are intended to present the financial position and changes in financial position of only that portion of the governmental activities and the General Fund of the Senate, and not the financial position of the State. The Senate is funded by an appropriation from unallocated general funds earmarked for state government. Appropriations are available for expenditures for a period of 30 months from the date the appropriations are approved. It is the practice of the Senate to utilize unexpended appropriations from the prior year before expending current-year appropriations. The Senate is not required by statute to prepare a line-item budget and is only subject to the limitation of the total appropriation provided by the Oklahoma Legislature. Accordingly, a schedule of revenues, expenditures, and changes in fund balance—budget to actual is not presented herein.

(2) <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

Basis of Presentation and Basis of Accounting

The government-wide financial statements (i.e., the statements of net position and the statements of activities) report information on all of the nonfiduciary activities of the Senate. Governmental activities are supported by intergovernmental revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The General Fund is used to account for the Senate's expendable financial resources and related liabilities. All transactions related to the general administration of the Senate are accounted for in this fund.

The fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Available is defined by the Senate as 60 days after year-end. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences are recorded only when the liability has matured.

Only current assets and current liabilities are included on the balance sheets. The operations present sources and uses of available spendable resources during a given period of time.

Contributions

The Senate records as contributions revenue assets and/or services that are paid for by other state agencies.

Cash

Cash consists of cash held at the Office of the State Treasurer (the "State Treasurer"), which is responsible for ensuring proper collateralization and insurance of such funds. The State Treasurer requires that financial institutions deposit collateral securities to secure the deposits of the State in each such institution. The amount of collateral securities to be pledged for the security of public deposits shall be established by rules and regulations promulgated by the State Treasurer.

(2) <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED</u>

Capital Assets

Capital assets are recorded as expenditures in the statements of revenues, expenditures, and changes in fund balance—General Fund, but are capitalized in the statements of net position. Capital assets are stated at actual or estimated historical cost, net of accumulated depreciation, in the statements of net position.

Capital assets are defined as assets with initial costs of \$500 or more and having a useful life of over a year. Depreciation is computed on the straight-line method over the estimated useful lives:

Computer equipment 3 years
Office furniture and other equipment 5 years
Building improvements 5 years

While the Senate does not own or lease a portion of the State Capitol Building, they do maintain the space used and have capitalized improvements made to the space used.

A full year's depreciation is taken in the year an asset is placed in service, with the exception of building improvements, for which a full year's depreciation is taken if an asset is placed in service during the first half of the fiscal year and a half year's depreciation is taken if an asset is placed in service during the second half of the fiscal year. When assets are disposed of, depreciation is removed from the respective accounts and the resulting gain or loss, if any, is recorded in the statements of activities.

Compensated Absences

Employees earn annual vacation leave based upon their start date and years of service. Unused annual leave may be accumulated to a maximum of 240 hours for employees with less than 5 years of service and a maximum of 480 hours for employees with more than 5 years of service. All accrued annual leave is payable upon termination, resignation, retirement, or death. The General Fund records expenditures when employees are paid for leave. Accrued annual leave is considered a long-term liability and is included in the statements of net position. Sick leave does not vest to the employee and therefore is not recorded as a liability.

Pension Plans

Defined Benefit Plan

The Senate participates in a cost-sharing, multiple-employer defined benefit pension plan administered by the Oklahoma Public Employees Retirement System (OPERS). For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oklahoma Public Employees Retirement Plan and additions to/deductions from OPERS' fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Defined Contribution Plan

Effective November 1, 2015, OPERS established Pathfinder, a mandatory defined contribution plan for eligible state employees who first become employed by a participating employer on or after November 1, 2015, and have no prior participation in OPERS. Under Pathfinder members will choose a contribution rate which will be matched by their employer up to 7%. During the years ended June 30, 2019 and 2018, the Senate made contributions to Pathfinder of approximately \$115,000 and \$80,000, respectively.

Other Postemployment Benefits (OPEB)

The Senate participates in the OPERS Health Insurance Subsidy Plan (HISP), a cost-sharing, multiple-employer defined benefit public employee health insurance subsidy retirement plan which is administered by OPERS.

The Senate also participates in the Oklahoma Employees Group Insurance Division's (EGID) health insurance plan, which is a non-trusted single-employer plan that provides for employee and dependent healthcare coverage from the date of retirement to age 65, provided the participant was covered by the health insurance plan before retiring.

The Senate follows the requirements of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (GASB 75) in recording the net OPEB asset, the net OPEB liability, deferred outflows, deferred inflows, and OPEB expense.

Income Taxes

The income of the Senate, a legislative body of the State, is exempt from federal and state income taxes.

See Independent Auditors' Report.

(2) <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED</u>

Equity Classifications

Government-Wide Financial Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets—consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position—consists of net position with constraints placed on the use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments, or 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position—all other net position that do not meet the definition of "restricted" or "net investment in capital assets."

It is the Senate's policy to first use restricted net position prior to the use of unrestricted net position when an expense is incurred for purposes for which both restricted and unrestricted net position are available. As of June 30, 2019 and 2018, the Senate did not have any restricted net position.

Fund Financial Statements

Governmental fund equity is classified as fund balance. Fund balance is further classified as nonspendable, restricted, committed, assigned, and unassigned. These classifications are defined as:

- a. Nonspendable fund balance—includes amounts that cannot be spent because they are either 1) not in spendable form or 2) legally or contractually required to be maintained intact.
- b. Restricted fund balance—consists of fund balances with constraints placed on the use of resources that are either 1) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or 2) imposed by law through constitutional provisions or enabling legislation.
- c. Committed fund balance—the committed fund balance classification reflects specific purposes pursuant to constraints imposed by formal action of the Senate's highest level of decision-making authority. Also, such constraints can only be removed or changed by the same form of formal action.

(Continued)

See Independent Auditors' Report.

Equity Classifications, Continued

Fund Financial Statements, Continued

- d. Assigned fund balance—the assigned fund balance classification reflects amounts that are constrained by the Senate's intent to be used for specific purposes, but meet neither the restricted nor committed forms of constraint. Assigned funds cannot cause a deficit in unassigned fund balance.
 - For purposes of an assigned fund balance, the Senate has given authority to the President Pro Tempore of the Senate to assign state appropriations received by the Senate for specific purposes.
- e. Unassigned fund balance—the unassigned fund balance classification is the residual classification for the General Fund only. It is also where negative residual amounts for all other governmental funds would be reported. Unassigned fund balance essentially consists of excess funds that have not been classified in the other four fund balance categories mentioned above.

It is the Senate's policy to first use the restricted fund balance prior to the use of the unrestricted fund balance when an expense is incurred for purposes for which both restricted and unrestricted fund balances are available. The Senate's policy for the use of unrestricted fund balance amounts require that committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

The following table shows the fund balance classifications as shown on the governmental fund balance sheets in accordance with GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, as of June 30:

		General Fund			
		2019	2018		
Fund balances:					
Unassigned: State appropriations	\$	6,108,343	5,756,370		
Total fund balances	<u>\$</u>	6,108,343	5,756,370		

(2) <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED</u>

Encumbrances

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting is used, under which purchase orders, contracts, and other commitments for the expenditures of resources are recorded as expenditures of the applicable funds. This is an extension of the formal budgetary integration in the General Fund. Encumbrances do not represent any further constraint on the use of amounts than is already communicated by governmental fund balance classification as restricted, committed, or assigned. As of June 30, 2019 and 2018, there were no such encumbrances outstanding.

Deferred Inflows and Outflows of Resources

Government-Wide Financial Statements

Deferred inflows and outflows of resources represent amounts associated with pension and OPEB differences between expected and actual experience, differences between projected and actual earnings on pension fund investments, and changes in assumptions. Notes 6 and 7 detail the components of these items.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Recent Accounting Pronouncements

In November 2016, GASB issued Statement No. 83, *Certain Asset Retirement Obligations* (GASB 83). GASB 83 provides accounting and reporting requirements for certain asset retirement obligations (ARO) that arise from legally enforceable liabilities associated with the retirement of certain tangible capital assets. AROs require an internal and external obligating event and the costs to be reasonably estimable for the incurrence of such a liability. The Senate adopted GASB 83 effective July 1, 2018, for the June 30, 2019, reporting year. The adoption of this Statement did not have a significant impact on the financial statements.

Recent Accounting Pronouncements, Continued

In January 2017, GASB issued Statement No. 84, *Fiduciary Activities* (GASB 84). GASB 84 improves guidance regarding the recognition and reporting of fiduciary activities. GASB 84 identifies four types of reportable fiduciary fund types, including 1) pension (and other employee benefit) trust funds, 2) investment trust funds, 3) private-purpose trust funds, and 4) custodial funds. GASB 84 outlines the accounting and disclosure requirements for operating structures that qualify as a fiduciary activity. The Senate will adopt GASB 84 effective July 1, 2020, for the June 30, 2021, reporting year. The Senate does not expect GASB 84 to have a significant impact on the financial statements.

In June 2017, GASB issued Statement No. 87, *Leases* (GASB 87). GASB 87 defines a lease as a contract that conveys control of the right to use another entity's nonfinancial asset (the underlying asset) as specified in the contract for a period of time in an exchange or exchange-like transaction. GASB 87 improves accounting and financial reporting for leases by governments by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under GASB 87, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021. Earlier application is encouraged. The Senate has not determined the impact of GASB 87 on the financial statements.

In March 2018, GASB issued Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements (GASB 88). GASB 88 provides certain clarifications regarding debt as a liability and identifies additional required disclosures related to debt, including direct borrowings and direct placements of debt. The Senate will adopt GASB 88 on July 1, 2020, for the June 30, 2021, reporting year. The Senate does not expect GASB 88 to have a significant impact on the financial statements.

Recent Accounting Pronouncements, Continued

In June 2018, GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period (GASB 89). GASB 89 directs that interest costs incurred during the construction period of an asset be expensed in the period incurred. GASB 89 changes previous guidance regarding capitalized construction costs where such costs were typically included in the capitalized cost of the asset constructed and depreciated over time. The Senate will adopt GASB 89 on July 1, 2021, for the June 30, 2022, reporting year. The Senate does not expect GASB 89 to significantly impact the financial statements.

In August 2018, GASB issued Statement No. 90, *Majority Equity Interest* (GASB 90). GASB 90 improves the consistency and comparability of reporting government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The Senate will adopt GASB 90 effective July 1, 2020, for the June 30, 2021, reporting year. The Senate does not expect GASB 90 to have a significant impact on the financial statements.

In May 2019, GASB issued Statement No. 91, *Conduit Debt Obligations* (GASB 91). GASB 91 provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligation, and (3) related note disclosures. The Senate will adopt GASB 91 effective July 1, 2022, for the June 30, 2023, reporting year. The Senate does not expect GASB 91 to have a significant impact on the financial statements.

In January 2020, GASB issued Statement No. 92, Omnibus 2020 (GASB 92). GASB 92 addresses a variety of topics and includes specific provisions relating to 1) interim financial reporting requirements of GASB 87 and Implementation Guide 2019-3 2) reporting of intra-entity transfers of assets between a primary government employer and a component unit defined benefit pension plan or defined benefit other postemployment benefit (OPEB) plan 3) the applicability of Statements No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68, as amended, and No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, as amended, to reporting assets accumulated for postemployment benefits 4) the applicability of certain requirements of GASB 84 to postemployment benefit arrangements 5) measurement of liabilities (and assets, if any) related to asset retirement obligations (AROs) in a government acquisition 6) reporting by public entity risk pools for amounts that are recoverable from reinsurers or excess insurers 7) reference to nonrecurring fair value measurements of assets or liabilities in authoritative literature and 8) terminology used to refer to derivative instruments. The requirements of GASB 92 are effective upon issuance in relation to the provisions impacting GASB 87 and Implementation Guide 2019-3 and are effective for periods beginning after June 15, 2021, for all other provisions. The Senate is currently evaluating the impact that the adoption of GASB 92 will have on its financial statements.

See Independent Auditors' Report.

Recent Accounting Pronouncements, Continued

In March 2020, GASB issued Statement No. 93, Replacement of Interbank Offered Rates Activities (GASB 93). GASB 93 addresses various accounting and other issues arising from the result of the replacement of an interbank offered rate (IBOR) by 1) providing exceptions for certain hedging derivative instruments to the hedge accounting termination provisions when an IBOR is replaced as the reference rate of the hedging derivative instrument's variable payment 2) clarifying the hedge accounting termination provisions when a hedged item is amended to replace the reference rate 3) clarifying that the uncertainty related to the continued availability of IBORs does not, by itself, affect the assessment of whether the occurrence of a hedged expected transaction is probable 4) removing the London Interbank Offered Rate (LIBOR) as an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap 5) identifying a Secured Overnight Financing Rate and the Effective Federal Funds Rate as appropriate benchmark interest rates for the qualitative evaluation of the effectiveness of an interest rate swap and 6) clarifying the definition of reference rate, as it is used in Statement 53, as amended. The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2021 and the remaining requirements of GASB 93 are effective for periods beginning after June 15, 2021, for all other provisions. The Senate is currently evaluating the impact that the adoption of GASB 93 will have on its financial statements.

In March 2020, GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements* (GASB 94). GASB 94 improves accounting and financial reporting by addressing various issues relating to public-private and public-public partnership arrangements (PPPs). This includes the requirement that PPPs that meet the definition of a lease apply the guidance in GASB 87 and establishes the accounting and financial reporting requirements for all other PPPs. The requirements of GASB 94 are effective for periods beginning after June 15, 2022. The Senate is currently evaluating the impact that the adoption of GASB 94 will have on its financial statements.

In May 2020, GASB issued Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance* (GASB 95). GASB 95 postpones the effective dates of certain provisions in existing GASB Statements and Implementation Guides that are scheduled to become effective for periods beginning after June 15, 2018, and later. This includes GASB 83, GASB 84, GASB 87, GASB 88, GASB 90, GASB 91, GASB 92, GASB 93, Implementation Guide 2018-1, Implementation Guide 2019-2, and Implementation Guide 2019-3.

Date of Management's Review of Subsequent Events

The Senate's leadership has evaluated subsequent events through June 2, 2020, the date which the financial statements were available to be issued. See note 14 for a discussion of subsequent events.

(3) <u>CASH BALANCES</u>

At June 30, 2019 and 2018, the Senate maintained cash balances of approximately \$6,172,000 and \$5,796,000, respectively, with the State Treasurer. The Senate's deposits with the State Treasurer are pooled with the funds of other state agencies and then, in accordance with statutory limitation, are placed in banks or invested as the State Treasurer may determine. Deposits are fully insured or collateralized with securities held by an agent of the State, in the State's name.

(4) <u>CAPITAL ASSETS</u>

The following summarizes the activity in capital assets during the years ended June 30:

	July 1, 2018	Additions	Retirements	June 30, 2019
Capital assets not being				
depreciated:				
Artwork	\$ 882,400			882,400
Capital assets being				
depreciated:				
Computer equipment	1,668,948	225,220	-	1,894,168
Office furniture and				
other equipment	1,243,144	11,418	-	1,254,562
Building improvements	2,702,856	<u> </u>		2,702,856
Total capital assets				
being depreciated	5,614,948	236,638		5,851,586
Accumulated depreciation:				
Computer equipment	(1,665,795)	(43,957)	-	(1,709,752)
Office furniture and				
other equipment	(965,956)	(84,477)	-	(1,050,433)
Building improvements	(2,432,570)	(270,286)		(2,702,856)
Total accumulated				
depreciation	(5,064,321)	(398,720)		(5,463,041)
Total capital assets				
being depreciated, net	550,627	(162,082)		388,545
Capital assets, net	\$ 1,433,027	(162,082)		1,270,945

See Independent Auditors' Report.

(4) <u>CAPITAL ASSETS, CONTINUED</u>

July 1, 2017	<u>Additions</u>	<u>Retirements</u>	June 30, 2018
\$ 882,400			882,400
1,667,758	1,190	-	1,668,948
967,576	275,568	-	1,243,144
2,702,856	<u>-</u>		2,702,856
5,338,190	276,758		5,614,948
(1,637,120)	(28,675)	-	(1,665,795)
(843,011)	(122,945)	-	(965,956)
(1,891,999)	(540,571)		(2,432,570)
(4,372,130)	(692,191)		(5,064,321)
966,060	(415,433)		550,627
\$ 1,848,460	(415,433)	-	1,433,027
	2017 \$ 882,400 1,667,758 967,576 2,702,856 5,338,190 (1,637,120) (843,011) (1,891,999) (4,372,130) 966,060	2017 Additions \$ 882,400 - 1,667,758 1,190 967,576 275,568 2,702,856 - 5,338,190 276,758 (1,637,120) (28,675) (843,011) (122,945) (1,891,999) (540,571) (4,372,130) (692,191) 966,060 (415,433)	2017 Additions Retirements \$ 882,400 - - 1,667,758 1,190 - 967,576 275,568 - 2,702,856 - - 5,338,190 276,758 - (1,637,120) (28,675) - (843,011) (122,945) - (1,891,999) (540,571) - (4,372,130) (692,191) - 966,060 (415,433) -

The Senate did not have any capitalized lease assets as of June 30, 2019 or 2018.

The Senate has no significant infrastructure assets.

During 2017, the Senate received a contribution of artwork valued at \$882,400. The valuation was based on management's estimate and not an independent appraisal of the artwork as required by accounting principles generally accepted in the United States. The artwork is not being held as an investment, but rather for public exhibition, education, or research as part of a public service. Activities verifying the existence and assessing the condition of the items are performed continuously. There will be no planned depreciation of the artwork, as it will be reviewed periodically for impairment.

See Independent Auditors' Report.

(4) <u>CAPITAL ASSETS, CONTINUED</u>

The assets being depreciated are valued at cost and are depreciated using the straight-line method over their estimated useful lives.

Depreciation expense for 2019 and 2018 was approximately \$399,000 and \$692,000, respectively.

(5) ACCRUED COMPENSATED ABSENCES

Changes in accrued compensated absences for the years ended June 30 was as follows:

						Amount
		July 1,			June 30,	Due Within
		2018	<u>Increase</u>	<u>Paid</u>	2019	1 Year
Compensated absences	\$	714,718	455,813	(418,090)	752,441	493,229
Total compensated absences	\$	714,718	455,813	(418,090)	752,441	493,229
	Ψ	717,710	433,013	(410,000)	732,771	<u> </u>
		July 1,			June 30,	Amount Due Within
		2017	<u>Increase</u>	<u>Paid</u>	2018	1 Year
Compensated absences	\$	703,059	456,379	(444,720)	714,718	471,861
Total compensated						
absences	\$	703,059	456,379	(444,720)	714,718	471,861

For the statements of net position and the statements of activities, the changes in the accounts are reflected and the amounts estimated to be current are based on the average amount used in prior years.

(6) <u>PENSION PLAN</u>

Plan Description

The Senate contributes to the Oklahoma Public Employees Retirement Plan, a cost-sharing, multiple-employer defined benefit public employee retirement plan administered by OPERS. OPERS provides retirement, disability, and death benefits to plan members and beneficiaries. The benefit provisions are established and may be amended by the Oklahoma Legislature. Title 74 of the Oklahoma Statutes, Sections 901–943, as amended, assigns the authority for management and operation of the Oklahoma Public Employees Retirement Plan to the Board of Trustees of OPERS (the "Board"). OPERS issues a publicly available annual financial report that includes financial statements and required supplementary information for the Oklahoma Public Employees Retirement Plan. That annual report may be obtained by writing to the Oklahoma Public Employees Retirement System, 5400 N. Grand Boulevard, Suite 400, Oklahoma City, Oklahoma 73112 or by calling 1-800-733-9008, or can be obtained at https://www.opers.org/pubs-archive/financial/cafr/2019-06-24-2018-CAFR.pdf.

Benefits Provided

OPERS provides members with full retirement benefits at their specified normal retirement age or, for any person who became a member prior to July 1, 1992, when the sum of the member's age and years of credited service equals or exceeds 80 (Rule of 80), and for any person who became a member after June 30, 1992, when the member's age and years of credited service equals or exceeds 90 (Rule of 90).

Normal retirement date is further qualified to require that all members employed on or after January 1, 1983, must have 6 or more years of full-time equivalent employment with a participating employer before being eligible to receive benefits. Credited service is the sum of participating and prior service. Prior service includes nonparticipating service before January 1, 1975, or the entry date of the employer and active wartime military service.

A member with a minimum of 10 years of participating service may elect early retirement with reduced benefits beginning at age 55 if the participant became a member prior to November 1, 2011, or age 60 if the participant became a member on or after November 1, 2011.

(6) <u>PENSION PLAN, CONTINUED</u>

Benefits Provided, Continued

Disability retirement benefits are available for members having 8 years of credited service whose disability status has been certified as being within 1 year of the last day on the job by the Social Security Administration. Disability retirement benefits are determined in the same manner as retirement benefits, but payable immediately without an actuarial reduction.

State, County, and Local Agency Employees

State, county, and local agency employees become eligible to vest fully upon termination of employment after attaining 8 years of credited service, or the members' contributions may be withdrawn upon termination of employment.

For state, county, and local agency employees, benefits are determined at 2% of the average annual salary received during the highest 36 months of the last 10 years of participating service, but not to exceed the applicable annual salary cap, multiplied by the number of years of credited service. Members who join OPERS on or after July 1, 2013, will have their salary averaged over the highest 60 months of the last 10 years. Normal retirement age under the plan is 62 or Rule of 80/90 if the participant became a member prior to November 1, 2011, or age 65 or Rule of 90 if the participant became a member on or after November 1, 2011.

Members who elect to pay the additional contribution rate, which became available in January 2004, will receive benefits using a 2.5% computation factor for each full year the additional contributions are made. In 2004, legislation was enacted to provide an increased benefit to retiring members who were not yet eligible for Medicare. The Medicare Gap benefit option became available to members under age 65 who retired on or after May 1, 2006. Members may elect to receive a temporary increased benefit to cover the cost of health insurance premiums until the member is eligible to receive Medicare. After the member becomes eligible for Medicare, the retirement benefit will be permanently reduced by an actuarially determined amount. The option is irrevocable, must be chosen prior to retirement, and is structured to have a neutral actuarial cost to the plan.

(6) <u>PENSION PLAN, CONTINUED</u>

Benefits Provided, Continued

Elected Officials

Benefits are determined as the greater of the calculation described in the preceding section or, based on the official's contribution election, either 1.9% or 4.0% of the highest annual covered compensation received as an elected official, but not to exceed the applicable salary cap, multiplied by the number of years of credited service. For members elected prior to November 1, 2011, normal retirement age under the plan is 60 with 6 years of participation as an elected official or Rule of 80. For members elected on or after November 1, 2011, the normal retirement age is 62 with 10 years of participation as an elected official or 65 with 8 years of participation as an elected official. Members elected prior to November 1, 2011, become eligible to vest fully upon termination of employment after attaining 6 years of participating service as an elected official. Members elected on or after November 1, 2011, become eligible to vest fully upon termination of employment after attaining 8 years of participating service as an elected official. The members' contributions may be withdrawn upon termination of employment.

Upon the death of an active member, the accumulated contributions of the member are paid to the member's named beneficiary(ies) in a single lump sum payment. If a retired member elected a joint annuitant survivor option or an active member was eligible to retire with either reduced or unreduced benefits or eligible to vest the retirement benefit at the time of death, benefits can be paid in monthly payments over the life of the spouse if the spouse so elects.

Benefits are payable to the surviving spouse of an elected official only if the elected official had at least 6 years of participating elected service and was married at least 3 years immediately preceding death. Survivor benefits are terminated upon death of the named survivor and, for elected officials, remarriage of the surviving spouse. Upon the death of a retired member, with no survivor benefits payable, the member's beneficiary(ies) are paid the excess, if any, of the member's accumulated contributions over the sum of all retirement benefit payments made.

Upon the death of a retired member, OPERS will pay a \$5,000 death benefit to the member's beneficiary or estate of the member if there is no living beneficiary. The death benefit will be paid in addition to any excess employee contributions or survivor benefits due to the beneficiary.

Legislation was enacted in 1999 which provided a limited additional benefit for certain terminated members eligible to vest as of July 1, 1998. This limited benefit is payable as an additional \$200 monthly benefit upon the member's retirement up to the total amount of certain excess contributions paid by the participant to OPERS. In April 2001, limited benefit payments began for qualified retired members.

See Independent Auditors' Report.

(6) <u>PENSION PLAN, CONTINUED</u>

Contributions

The contribution rates for each member category of OPERS are established by the Oklahoma Legislature after recommendation by the Board based on an actuarial calculation, which is performed to determine the adequacy of such contribution rates.

Each member participates based on their qualifying gross salary earned, excluding overtime. There is no cap on the qualifying gross salary earned, subject to Internal Revenue Service (IRS) limitations on compensation.

State, County, and Local Agency Employees

For 2019, 2018, and 2017, *state agency employers* contributed 16.5% on all salary, and *state employees* contributed 3.5% on all salary.

For 2019, 2018, and 2017, contributions of participating county and local agencies totaled 20.0% of salary, composed of a minimum employee contribution rate of 3.5% up to a maximum of 8.5% and a minimum employer contribution rate of 11.5% up to a maximum of 16.5%.

Members have the option to elect to increase the benefit computation factor for all future service from 2.0% to 2.5%. The election is irrevocable, binding for all future employment under OPERS, and applies only to full years of service. Those who make the election pay the standard contribution rate plus an additional contribution rate, 2.91%, which is actuarially determined. The election is available for all state, county, and local government employees, except for elected officials and hazardous duty members.

Elected Officials

Elected officials' employee contributions are based on the maximum compensation levels set for all members, and the participating employers are required to contribute on the elected officials' covered salary using the same percentage and limits as applicable for state agencies. Members elected prior to November 1, 2011, must select an employee contribution rate of 4.5%, 6.0%, 7.5%, 8.5%, 9.0%, or 10.0%. Members elected on or after November 1, 2011, have a contribution rate of 3.5%.

(6) <u>PENSION PLAN, CONTINUED</u>

Contributions, Continued

Elected Officials, Continued

Effective July 1, 1999, elected officials must affirmatively elect or decline participation in the plan within 90 days after taking office. This decision is irrevocable, and failure as an elected official to decline to participate in the plan will be deemed as an irrevocable election to participate and contribute at the highest rate (currently 3.5% for officials elected on or after November 1, 2011). All current elected officials who had not elected to participate in the plan must have either elected, including selecting a contribution rate, or declined to participate in the plan on or before December 1, 1999.

Elected officials who are first elected or appointed to an elected office between November 1, 2010, and October 31, 2011, may only select one of two benefit computation factors—1.9% or 4.0%—with the respective employee contribution rates of 4.5% or 10.0%.

Effective November 1, 2011, elected officials who are first elected or appointed to an elected office participate with a benefit computation factor of 2.0%, with an employee contribution rate of 3.5%.

Contributions to OPERS by the Senate for 2019, 2018, and 2017, were approximately as follows:

2019	2018	<u>2017</u>
\$ 1,122,000	1,247,000	1,326,000

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019 and 2018, the Senate reported a liability for its proportionate share of the net pension liability. As of June 30, 2019, the net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. As of June 30, 2018, the net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2017. The Senate's proportion of the net pension liability was based on the Senate's contributions received by OPERS relative to the total contributions received by OPERS for all participating employers as of June 30, 2018 and 2017. Based upon this information, the Senate's proportion for June 30, 2019 and 2018, was 0.44819950% and 0.46066018%, respectively.

(6) <u>PENSION PLAN, CONTINUED</u>

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, Continued

For the years ended June 30, 2019 and 2018, the Senate recognized pension expense of \$624,252 and \$912,945, respectively. At June 30, 2019 and 2018, the Senate reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>2019</u>	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	492,328
Changes of assumptions	375,945	-
Net difference between projected and actual earnings on pension plan investments	-	142,998
Changes in proportion	15,643	29,591
Senate contributions subsequent to the measurement date	1,122,329	
	\$ 1,513,917	664,917
2018		
Differences between expected and actual experience	\$ -	445,394
Changes of assumptions	1,105,689	-
Net difference between projected and actual earnings on pension plan investments	111,261	-
Changes in proportion	41,198	3,294
Senate contributions subsequent to the measurement date	1,246,713	
	\$ 2,504,861	448,688

NOTES TO FINANCIAL STATEMENTS, CONTINUED

(6) PENSION PLAN, CONTINUED

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, Continued

Reported deferred outflows of resources of \$1,122,329 related to pensions resulting from the Senate's contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the year ending June 30, 2020. Any other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ending June 30:	
2020	\$ (81,681)
2021	(81,681)
2022	(52,467)
2023	(28,600)
2024	 (28,900)
	\$ (273,329)

(6) <u>PENSION PLAN, CONTINUED</u>

Actuarial Methods and Assumptions

The total pension liability as of June 30, 2019 and 2018, was determined on an actuarial valuation prepared as of July 1, 2018 and 2017, respectively, using the following actuarial assumptions:

Investment return: 7.00% for 2018 and 2017, compounded annually,

net of investment expense and including inflation

Salary increases: 3.50% to 9.50% for 2018 and 2017,

including inflation

Mortality rates: For 2018 and 2017 calculations—Active

participants and nondisabled pensioners: RP-2014 Mortality Table projected to 2025 by

Scale MP-2016 (disabled pensioners set

forward 12 years)

Annual post-retirement

benefit increases: None

Assumed inflation rate: 2.75% for 2018 and 2017

Payroll growth: 3.50% for 2018 and 2017

Actuarial cost method: Entry age

Select period for the termination

of employment assumptions: 10 years

The actuarial assumptions used in the July 1, 2018 and 2017, valuations are based on the results of the most recent actuarial experience study, which covers the 3-year period ending June 30, 2016. The experience study report is dated April 13, 2017. The long-term rate of return was modified by the Board during 2017.

(6) PENSION PLAN, CONTINUED

Actuarial Methods and Assumptions, Continued

The long-term expected rate of return on pension plan investments was determined using a lognormal distribution analysis in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target asset allocation and best estimates of geometric real rates of return for each major asset class as of June 30, 2019 and 2018, are summarized in the following table:

		Long-Term
	Target Asset	Expected Real
Asset Class	Allocation	Rate of Return
2019		
U.S. large cap equity	38.0%	3.8%
U.S. small cap equity	6.0%	4.9%
U.S. fixed income	32.0%	1.5%
Non-U.S. equity	<u>24.0</u> %	9.2%
	<u>100.0</u> %	
2018		
U.S. large cap equity	38.0%	5.3%
U.S. small cap equity	6.0%	5.6%
U.S. fixed income	25.0%	0.7%
International stock	18.0%	5.6%
Emerging market stock	6.0%	6.4%
TIPS	3.5%	0.7%
Rate anticipation	<u>3.5</u> %	1.5%
	<u>100.0</u> %	

(6) <u>PENSION PLAN, CONTINUED</u>

Discount Rate

The discount rate used to measure the total pension liability was 7.00% in 2018 and 2017. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and the employers will be made at the current contribution rate as set out in state statute. Based on those assumptions, OPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determined does not use a municipal bond rate.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability (asset) as of June 30, 2019 and 2018, of the Senate calculated using the discount rate of 7.00%, as well as what the Senate's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate as of June 30:

	19	% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
2019 Net pension liability (asset)	\$	5,608,943	874,182	(3,138,267)
2018 Net pension liability (asset)	\$	7,361,131	2,490,620	(1,633,560)

Pension Plan Fiduciary Net Position

Detailed information about OPERS' fiduciary net position is available in the separately issued financial report of OPERS, which can be located at www.opers.ok.gov.

(7) OTHER POSTEMPLOYMENT EMPLOYEE BENEFITS

HEALTH INSURANCE SUBSIDY PLAN OPEB

Description

The Senate participates in the OPERS Health Insurance Subsidy Plan (HISP), a cost-sharing, multiple-employer defined benefit public employee health insurance subsidy retirement plan which is administered by OPERS. The HISP is classified as an "other postemployment employee benefit" (OPEB).

Benefits Provided

HISP provides a health insurance premium subsidy for retirees of OPERS who elect to maintain health insurance with EGID or other qualified insurance plan provided by the employers. The HISP subsidy is capped at \$105 per month per retiree. This subsidy continues until the retiree terminates health insurance coverage with EGID or other qualified plan, or until death. The subsidy is only for the retiree, not joint annuitants or beneficiaries.

Contributions

The contribution rates for each member category of OPERS are established by the Oklahoma Legislature after recommendation by the Board based on an actuarial calculation, which is performed to determine the adequacy of such contribution rates. An actuarially determined portion of the total contribution to OPERS are set aside to finance the cost of the benefits of the HISP in accordance with provisions of the Internal Revenue Code.

Each member participates based on their qualifying gross salary earned, excluding overtime. There is no cap on the qualifying gross salary earned, subject to IRS limitations on compensation. Only employers contribute to the HISP. For 2019, state agency employers contributed 16.5% on all salary.

Contributions to OPERS for the HISP by the Senate were approximately \$83,000 and \$77,000 for years ended June 30, 2019 and 2018, respectively.

HEALTH INSURANCE SUBSIDY PLAN OPEB, CONTINUED

OPEB (Asset) Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the Senate reported a liability for its proportionate share of the net OPEB asset. The net OPEB asset was measured as of June 30, 2018, and the total OPEB asset used to calculate the net OPEB asset was determined by an actuarial valuation as of July 1, 2018. At June 30, 2018, the Senate reported a liability for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2017. The Senate's proportion of the net OPEB asset and the net OPEB liability was based on the Senate's contributions received by OPERS relative to the total contributions received by OPERS for all participating employers as of June 30, 2018 and 2017, respectively. Based upon this information, the Senate's proportion for June 30, 2019 and 2018, was 0.44819950% and 0.46066018%, respectively.

For the years ended June 30, 2019 and 2018, the Senate recognized OPEB expense related to the HISP of \$9,802 and \$131,762, respectively. At June 30, 2019 and 2018, the Senate reported deferred outflows of resources and deferred inflows of resources related to the HISP from the following sources:

	Deferred Outflows		Deferred Inflows
	of Resources		of Resources
<u>2019</u>			
Differences between expected and			
actual experience	\$	-	91,192
Changes in assumptions		33,998	-
Net difference between projected and			
actual earnings on OPEB investments		-	53,786
Changes in proportion		-	2,540
The Senate contributions subsequent to			
the measurement date		82,876	
	\$	116,874	147,518

HEALTH INSURANCE SUBSIDY PLAN OPEB, CONTINUED

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB, Continued

	red Outflows Resources	Deferred Inflows of Resources
<u>2018</u>		
Differences between expected and		
actual experience	\$ -	65,037
Changes in assumptions	42,976	-
Net difference between projected and		
actual earnings on OPEB investments	-	56,937
The Senate contributions subsequent to		
the measurement date	 76,773	
	\$ 119,749	121,974

Reported deferred outflows of resources of \$82,876 related to OPEB resulting from the Senate's contributions subsequent to the measurement date will be recognized as an increase of the net OPEB asset in the year ending June 30, 2020. Any other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB as of June 30, 2019, will be recognized in OPEB expense as follows:

Years Ending June 30:	
2020	\$ (29,292)
2021	(29,292)
2022	(29,292)
2023	(19,313)
2024	 (6,331)
	\$ (113,520)

(7) <u>OTHER POSTEMPLOYMENT EMPLOYEE BENEFITS, CONTINUED</u>

HEALTH INSURANCE SUBSIDY PLAN OPEB, CONTINUED

Actuarial Methods and Assumptions

The total OPEB liability was determined on an actuarial valuation prepared as of July 1, 2018 and 2017:

Investment return: 7.00% for 2018 and 2017, compounded annually,

net of investment expense and including inflation

Salary increases: 3.50% to 9.50% for 2018 and 2017,

including inflation

Mortality rates: For 2018 and 2017 calculations—Active

participants and nondisabled pensioners:

RP-2014 Mortality Table projected to 2025 by

Scale MP-2016 (disabled pensioners set

forward 12 years)

Annual post-retirement

benefit increases: None

Assumed inflation rate: 2.75% for 2018 and 2017

Payroll growth: 3.50% for 2018 and 2017

Actuarial cost method: Entry age

Select period for the termination

of employment assumptions: 10 years

Healthcare trend rate

Not applicable based on how OPERS is

structured and benefit payments are made.

The actuarial assumptions used in the July 1, 2018, valuations are based on the results of the most recent actuarial experience study, which covers the 3-year period ending June 30, 2016. The experience study report is dated April 13, 2017.

HEALTH INSURANCE SUBSIDY PLAN OPEB, CONTINUED

Actuarial Methods and Assumptions, Continued

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target asset allocation and best estimates of geometric real rates of return for each major asset class as of June 30, 2019 and 2018, are summarized in the following table:

		Long-Term
	Target Asset	Expected Real
Asset Class	Allocation	Rate of Return
<u>2019</u>		
U.S. large cap equity	38.0%	3.8%
U.S. small cap equity	6.0%	4.9%
U.S. fixed income	32.0%	1.4%
International stock	<u>24.0</u> %	9.2%
	<u>100.0</u> %	
2018		
U.S. large cap equity	38.0%	5.3%
U.S. small cap equity	6.0%	5.6%
U.S. fixed income	25.0%	0.7%
International stock	18.0%	5.6%
Emerging market stock	6.0%	6.4%
TIPS	3.5%	0.7%
Rate anticipation	<u>3.5</u> %	1.5%
	100.0%	

HEALTH INSURANCE SUBSIDY PLAN OPEB, CONTINUED

Discount Rate

The discount rate used to measure the total OPEB liability was 7.00% for 2018 and 2017. The projection of cash flows used to determine the discount rate assumed that contributions from the employers will be made at the current contribution rate as set out in state statute. Based on those assumptions, OPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determined does not use a municipal bond rate.

Sensitivity of the Net OPEB (Asset) Liability to Changes in the Discount Rate

The following presents the net OPEB (asset) liability of the Senate calculated using the discount rate of 7.00% for 2019 and 2018, as well as what the Senate's net OPEB (asset) liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate as of June 30:

	1%	Decrease	Current Discount	1% Increase
		(6.00%)	Rate (7.00%)	<u>(8.00%)</u>
2019 Net OPEB liability (asset)	<u>\$</u>	92,345	(58,001)	(187,316)
2018 Net OPEB liability (asset)	\$	208,414	52,764	81,052

OPEB Plan Fiduciary Net Position

Detailed information about OPERS' fiduciary net position is available in the separately issued financial report of OPERS, which can be located at www.opers.ok.gov.

IMPLICIT RATE SUBSIDY OF HEALTH INSURANCE PLAN OPEB LIABILITY

Description

The Senate participates in the EGID's health insurance plan, which is a non-trusted single-employer plan that provides for employee and dependent healthcare coverage from the date of retirement to age 65, provided the participant was covered by the health insurance plan before retiring.

In conjunction with providing the postretirement medical benefits through the health insurance plan, the State determined that an OPEB liability existed in relation to an implicit rate subsidy. The State calculated the implicit rate subsidy of health insurance plan OPEB liability (IRSHIP OPEB liability) for all state agencies that participate in the EGID health insurance plan and whose payroll is processed through the State's payroll system. The Senate met these criteria and therefore was one of the agencies included in the State's calculation.

The IRSHIP provides members with postretirement medical benefits until age 65 if the retiree and spouse pay the full active premium. Participation in the health insurance plan can elect to enroll in special coverage, and surviving spouses may continue in the Plan until age 65. Contributions to the health insurance plan are made by both participants and the Senate on a "pay as you go" basis. The Senate contributions for the year ended June 30, 2019 and 2018, were approximately \$37,000 and \$35,000, respectively.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019 and 2018, the Senate reported a liability for its proportionate share of the net IRSHIP OPEB liability. The net IRSHIP OPEB liability was measured as of July 1, 2018 and 2017, and the total IRSHIP OPEB liability used to calculate the net IRSHIP OPEB liability was determined by an actuarial valuation as of June 30, 2019 and 2018. The Senate's proportion of the net IRSHIP OPEB liability was based on the Senate's active employees to all active employees of the State agencies included in the State's calculations as of July 1, 2018 and 2017. Based upon this information, the Senate's proportion was 0.31978720% and 0.32104170% at June 30, 2019 and 2018, respectively.

IMPLICIT RATE SUBSIDY OF HEALTH INSURANCE PLAN OPEB LIABILITY, CONTINUED

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB, Continued

For the years ended June 30, 2019 and 2018, the Senate recognized OPEB expense of \$27,183 and \$28,275, respectively. At June 30, 2019 and 2018, the Senate reported deferred outflows of resources and deferred inflows of resources related to the IRSHIP OPEB liability from the following sources:

	Deferre	d Outflows	Deferred Inflows
	of Resources		of Resources
2019			
Differences between expected and			
actual experience	\$	-	3,111
Changes in assumptions		-	14,735
The Senate contributions subsequent to the measurement date		37,410	
	\$	37,410	17,846
2018 Changes in assumptions The Senate contributions subsequent to the	\$	-	18,603
The Senate contributions subsequent to the measurement date		35,342	
	\$	35,342	18,603

IMPLICIT RATE SUBSIDY OF HEALTH INSURANCE PLAN OPEB LIABILITY, CONTINUED

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB, Continued

Reported deferred outflows of resources of \$37,410 related to OPEB resulting from the Senate's contributions subsequent to the measurement date will be recognized as a decrease of the net OPEB liability in the year ending June 30, 2020. Deferred inflows of resources and deferred outflows of resources related to the IRSHIP OPEB liability as of June 30, 2019, will be recognized in OPEB expense as follows:

	\$	(17,846)
	_	
2022		(1,494)
2021		(6,745)
2020	\$	(9,607)
Years Ending June 30:		

Actuarial Methods and Assumptions

The total IRSHIP OPEB liability was determined based on actuarial valuations prepared using a July 1, 2018 and 2017, measurement date using the following actuarial assumptions:

- Investment return—Not applicable, as the health insurance plan is unfunded and benefits are not paid from a qualifying trust
- Mortality rates—Pub-2010 Public Retirement Plans General Mortality Table, weighted by Headcount, projected by MP-2018 for 2018. RP-2006 Combined Healthy Morality Table, with a fully generational projection using Scale MP-2017 for 2017.
- Salary scale, retirement rate, withdrawal rate, and disability rate actuarial assumptions
 are based on rates for the various retirement systems that the health insurance plan's
 participants are in, including
 - o Oklahoma Public Employees Retirement System
 - Oklahoma Law Enforcement Retirement System
 - o Teachers' Retirement System of Oklahoma
 - o Uniform Retirement System of Justices & Judges
 - Oklahoma Department of Wildlife Conservation Defined Benefit Pension Plan

(7) <u>OTHER POSTEMPLOYMENT EMPLOYEE BENEFITS, CONTINUED</u>

IMPLICIT RATE SUBSIDY OF HEALTH INSURANCE PLAN OPEB LIABILITY, CONTINUED

Actuarial Methods and Assumptions, Continued

- Plan participation—40% of retired employees are assumed to participate in the health insurance plan.
- Marital assumptions—Male participants: 25% who elect coverage are assumed to have

a spouse who will receive coverage

Female participants: 15% who elect coverage are assumed to have

a spouse who will receive coverage

Males are assumed to be 3 years older than their spouses

- Plan entry date is the date of hire
- Actuarial cost method—Entry age normal based upon salary
- Healthcare trend rate—7.10% decreasing to 4.60% for 2018 and 2017.

At July 1, 2018 and 2017, the Senate had 144 participants in the plan, consisting of 144 active participants and no retirees or surviving spouses.

Discount Rate

The discount rate used to measure the total IRSHIP OPEB liability was 3.87% and 3.58% for June 30, 2019 and 2018, respectively. The discount rate was determined using the Bond Buyer GO 20-Bond Municipal Bond Index.

IMPLICIT RATE SUBSIDY OF HEALTH INSURANCE PLAN OPEB LIABILITY, CONTINUED

Changes in the Net OPEB Liability

The following table reports the components of changes in the net IRSHIP OPEB liability as of and for the years ended June 30:

		2019	2018
Balance at beginning of year	\$	476,735	507,854
Changes for the year: Service cost		16,596	19,005
Interest expense		16,970	14,438
Changes in assumptions		(7,562)	(23,770)
Benefits paid		(35,204)	(40,792)
Net changes		(9,200)	(31,119)
Balance at end of year	<u>\$</u>	467,535	476,735

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate and the Healthcare Trend Rate

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate—The following presents the net IRSHIP OPEB liability of the Senate calculated using the discount rate of 3.87% for 2019 and 3.58% for 2018, as well as what the Senate's net IRSHIP OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate as of June 30:

	1% Decrease	Current Discount	1% Increase
	<u>(2.87%)</u>	Rate (3.87%)	<u>(4.87%)</u>
2019			
Net IRSHIP OPEB liability	\$ 498,883	467,535	438,357
•			
	1% Decrease	Current Discount	1% Increase
	(2.58%)	Rate (3.58%)	<u>(4.58%)</u>
2018			
Net IRSHIP OPEB liability	\$ 508,848	476,735	446,830

IMPLICIT RATE SUBSIDY OF HEALTH INSURANCE PLAN OPEB LIABILITY, CONTINUED

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate and the Healthcare Trend Rate, Continued

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Trend Rate—The following presents the net IRSHIP OPEB liability at June 30, 2019 and 2018, calculated using the healthcare trend rate of 7.10% decreasing to 4.60% as well as what the liability would be if it were calculated using a healthcare trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate as of June 30:

	1% Decrease in		1% Increase in	
	Healthcare	Current	Healthcare	
	Trend Rate	Healthcare Trend	Trend Rate	
	(6.10%	Rate (7.10%	(8.10%	
	decreasing to	decreasing to	decreasing to	
	<u>3.60%)</u>	<u>4.60%)</u>	<u>5.60%)</u>	
2019				
Net IRSHIP OPEB liability	\$ 425,446	467,535	516,392	
Ž				
2018				
Net IRSHIP OPEB liability	\$ 437,550	476,735	522,121	

A copy of the actuarial valuations for the IRSHIP OPEB liability can be obtained at the following link: http://omes.ok.gov/sites/g/files/gmc316/f/ActuarialValuationReport2019.pdf

(8) OKLAHOMA STATE EMPLOYEES DEFERRED COMPENSATION PLAN, DEFERRED SAVINGS INCENTIVE PLAN, AND DEFINED CONTRIBUTION PLAN

Deferred Compensation Plan

The State offers its employees a Deferred Compensation Plan (the "Plan") as authorized by Section 457 of the Internal Revenue Code (IRC), as amended by the Tax Reform Act of 1986, and in accordance with the provisions of Sections 1701–1706 of Title 74 of the Oklahoma Statutes.

The supervisory authority for the management and operation of the Plan is the Board.

(8) OKLAHOMA STATE EMPLOYEES DEFERRED COMPENSATION PLAN, DEFERRED SAVINGS INCENTIVE PLAN, AND DEFINED CONTRIBUTION PLAN, CONTINUED

Deferred Compensation Plan, Continued

The Plan is available to all state employees, as well as any elected officials receiving a salary from the State. Participants may direct the investment of their contributions in available investment options offered by the Plan. The minimum contribution amount is the equivalent of \$25 per month, and participants are immediately 100% vested in their respective accounts. All interest, dividends, and investment fees are allocated to participants' accounts.

Participants may defer until future years up to the lesser of 100% of their compensation as defined by plan documents or the maximum amount allowed each year as determined by the IRS.

The Plan offers a catch-up program to participants, which allows them to defer annually for the 3 years prior to their year of retirement, up to twice that plan year's deferral limit. The amount of additional contributions in excess of the normal maximum contributions to the Plan is also limited to contributions for years in which the participant was eligible but did not participate in the Plan or the difference between contributions made and the maximum allowable level. To be eligible for the catch-up program, the participant must be within 3 years of retirement with no reduced benefits.

Participants age 50 or older may make additional contributions annually, subject to certain limits.

Deferred compensation benefits are paid to participants or beneficiaries upon termination, retirement, death, or unforeseeable emergency. Such benefits are based on a participant's account balance and are disbursed in a lump sum or periodic payments at the option of the participant or beneficiaries in accordance with the Plan's provisions.

Effective January 1, 1998, the Board established a trust and a trust fund covering the Plan's assets, pursuant to federal legislation enacted in 1996, requiring public employers to establish such trusts for plans meeting the requirements of Section 457 of the IRC no later than January 1, 1999. Under the terms of the trust, the corpus or income of the trust fund may be used only for the exclusive benefit of the Plan's participants and their beneficiaries. Prior to the establishment of the trust, the Plan's assets were subject to the claims of general creditors of the State. The Board acts as trustee of the trust. The participants' accounts are invested in accordance with the investment elections of the participants. The Board is accountable for all deferred compensation received, but has no duty to require any compensation to be deferred or to determine that the amounts received comply with the Plan or to determine that the trust fund is adequate to provide the benefits payable pursuant to the Plan.

Further information may be obtained from the Oklahoma State Employees Deferred Compensation Plan's audited financial statements for the years ended June 30, 2019 and 2018. The Senate believes that it has no liabilities with respect to the Plan.

(8) OKLAHOMA STATE EMPLOYEES DEFERRED COMPENSATION PLAN, DEFERRED SAVINGS INCENTIVE PLAN, AND DEFINED CONTRIBUTION PLAN, CONTINUED

Deferred Savings Incentive Plan

Effective January 1, 1998, the State established the Oklahoma State Employees Deferred Savings Incentive Plan (the "Savings Incentive Plan") as a money purchase pension plan pursuant to IRC Section 401(a). The Savings Incentive Plan and its related trust are intended to meet the requirements of IRC Sections 401(a) and 501(a).

Any qualified participant who is a state employee who is an active participant in the Plan is eligible for a contribution of the amount determined by the Oklahoma Legislature, currently the equivalent of \$25 per month. Participation in the Savings Incentive Plan is automatic in the month of participation in the Plan and is not voluntary.

Upon cessation of contributions to the Plan, termination of employment with the State, retirement, or death, a participant will no longer be eligible for contributions from the State into the Savings Incentive Plan. Participants are at all times 100% vested in their Savings Incentive Plan account. Participant contributions are not required or permitted. Qualified participants may make rollover contributions to the Savings Incentive Plan, provided such rollover contributions meet applicable requirements of the IRC. Plan participants may direct the investment of the contributions in available investment options offered by the Savings Incentive Plan. All interest, dividends, and investment fees are allocated to the participants' accounts.

Savings Incentive Plan benefits are paid to participants or beneficiaries upon termination, retirement, or death. Such benefits are based on a participant's account balance and are disbursed in a lump sum or periodic payments or may be rolled over to a qualified plan at the option of the participant or beneficiaries.

Defined Contribution Plan

Pathfinder is a mandatory contribution plan for eligible state employees who first became employed by a participating employer on or after November 1, 2015, and who have no prior participation in OPERS.

Under this plan, members choose a contribution rate, which is matched by their employer up to 7%, and members have the freedom to select and change their investments. A defined contribution plan like Pathfinder does not provide a guaranteed lifetime source of income. The amount a participant has at retirement under a defined contribution plan is dependent upon how much was contributed over his/her career, how well those investments performed, and how quickly distributions are taken in retirement.

(8) OKLAHOMA STATE EMPLOYEES DEFERRED COMPENSATION PLAN, DEFERRED SAVINGS INCENTIVE PLAN, AND DEFINED CONTRIBUTION PLAN, CONTINUED

Defined Contribution Plan, Continued

The Pathfinder plan is one retirement plan with two components: a savings incentive 401(a) plan for mandatory contributions; and a deferred compensation 457(b) plan for additional voluntary contributions. The mandatory 401(a) plan contribution is 4.5% of the participant's annual salary, and state agency employers contribute an additional 6%. In addition, the participant can receive an additional 1% matching contribution when they make a voluntary contribution of 2.5% to the 457(b) plan. The agency contributes 16.5% to all eligible employees. The amounts not used for matching with Pathfinder are given to OPERS and do not come back to the agency.

(9) <u>LEGISLATIVE SERVICE BUREAU (LSB)</u>

LSB was created to serve, in various capacities, the Senate and the Oklahoma House of Representatives. It is responsible for such services as directed by the President Pro Tempore of the Senate and the Speaker of the House. One service in which LSB has been directed to serve the Senate is the payment of certain expenditures. These expenditures are included in the Senate's financial statements. LSB did not incur expenditures paid on behalf of the Senate for the years ended June 30, 2019 or 2018. During the years ended June 30, 2019 and 2018, LSB paid contributions totaling \$5,019,558 and \$8,574,501, respectively, to the Senate to assist in the Senate's operating expenditures. These amounts were paid from appropriations of LSB and are reflected as contributions from LSB. For the years ended June 30, 2019 and 2018, LSB did not pay for capital assets for the benefit of the Senate. At June 30, 2019 and 2018, LSB had assigned funds for the benefit of the Senate of \$82,198 for the Senate's operating expenditures. These amounts will be funded in future years at the discretion of the President Pro Tempore of the Senate.

(10) OTHER STATE AGENCY PAYMENTS

The Senate has paid other state agencies for administrative and other services during the current year, which are included in contractual services. The following is a breakdown of contractual services paid to the various state agencies for the years ended June 30:

	2019	2018
CompSource Oklahoma	\$ 806	25,095
Division of Capital Assets Management—		
Central Printing	17,403	14,105
Division of Capital Assets Management—		
Fleet Management Division	10,706	10,476
Division of Capital Assets Management—		
Risk Management Division	26,865	27,500
Office of Management and Enterprise Services	28,579	19,423
Oklahoma Bar Association	3,688	3,550
Oklahoma Department of Libraries	4,039	4,039
Oklahoma Public Employees Retirement System	5,982	34,278
Oklahoma State Bureau of Investigation	57	57
Oklahoma State Election Board	47,589	47,589
Oklahoma State Treasurer	 	15
	\$ 145,714	186,127

(11) OPERATING LEASE COMMITMENTS

The Senate has various operating leases for equipment and office space. The lease for the office space expires on June 30, 2020. The future minimum rental commitments for the operating leases as of June 30, 2019, are as follows:

2020	\$ 66,868
2021	64,182
2022	59,861
	\$ 190,911

The rental expense was approximately \$71,000 and \$84,000 for the years ended June 30, 2019 and 2018, respectively.

(12) RISK MANAGEMENT

The Risk Management Division of the Division of Capital Assets Management (the "Division") is empowered by the authority of Title 74 O.S. Supp. 1993, Section 85.34 Et Seq. The Division is responsible for the acquisition and administration of all insurance purchased by the State or administration of any self-insurance plans and programs adopted for the use by the State for certain organizations and bodies outside of state government, at the sole expense of such organizations and bodies.

The Division is authorized to settle claims of the State and shall govern the dispensation and/or settlement of claims against a political subdivision. In no event shall self-insurance coverage provided by the State, an agency, or other covered entity exceed the limitations on the maximum dollar amount of liability specified by the Oklahoma Government Tort Claims Act, as provided by Title 51 O.S. Supp. 1988, Section 154. The Division oversees the collection of liability claims owed to the State incurred as a result of a loss through the wrongful or negligent act of a private person or other entity.

The Division is also charged with the responsibility to immediately notify the attorney general of any claims against the State presented to the Division. The Division purchases insurance policies through third-party insurance carriers that ultimately inherit the risk of loss. The Division annually assesses each state agency, including the Senate, their pro rata share of the premiums purchased.

(13) <u>COMMITMENTS AND CONTINGENCIES</u>

Legal

The Senate is involved in legal proceedings which, in the opinion of leadership, will not have a material effect on the net position or the changes in net position of the Senate.

(14) SUBSEQUENT EVENTS

Starting in March 2020, a combination of the COVID-19 pandemic and the increases in the production of oil by Saudi Arabia and Russia has had a significant negative impact on the United States and the world economy. This has resulted in the federal government passing various forms of legislation to stimulate the economy, keep people employed, and provide economic relief to businesses, state and local governments, and U.S. citizens. These issues are anticipated to have an impact on the budget and revenues for the state of Oklahoma and the Senate. However, the related financial impact and duration cannot be reasonably estimated at this time.

SUPPLEMENTARY INFORMATION REQUIRED BY GOVERNMENTAL ACCOUNTING STANDARDS BOARD STATEMENTS NO. 68 AND NO. 75

SCHEDULE OF THE SENATE'S PROPORTIONATE SHARE OF NET PENSION LIABILITY

Oklahoma Public Employees Retirement System

Last 5 Fiscal Years					
	<u>2019</u> *	2018 *	<u>2017</u> *	<u>2016</u> *	<u>2015</u> *
The Senate's proportion of the net pension liability	0.44819950%	0.46066018%	0.45083838%	0.44515865%	0.45614928%
The Senate's proportionate share of the net pension liability	\$ 874,182	2,490,620	4,473,357	1,601,164	837,327
The Senate's covered payroll	8,177,049	8,036,364	8,090,909	7,866,667	7,733,333
The Senate's proportionate share of the net pension liability as a percentage of its covered payroll	10.69%	30.99%	55.29%	20.35%	10.83%
OPERS' fiduciary net position as a percentage of the total pension liability	97.96%	94.28%	89.48%	96.00%	97.90%

^{*} The amounts presented for each fiscal were determined as of June 30 of the prior year.

Only the last 5 fiscal years are presented because 10-year data is not readily available.

SCHEDULE OF THE SENATE'S CONTRIBUTIONS Oklahoma Public Employees Retirement System

Last 9 Fiscal Years									
	2019	2018	2017	2016	2015	2014	2013	2012	2011
Contractually required contribution	\$1,122,000	1,247,000	1,326,000	1,335,000	1,298,000	1,276,000	1,260,000	1,204,000	1,244,000
Contributions in relation to the contractually required contributions Contribution deficiency (excess)	1,122,000 \$ -	1,247,000	1,326,000	1,335,000	1,298,000	1,276,000	1,260,000	1,204,000	1,244,000
The Senate's covered payroll	\$8,002,651	8,177,049	8,036,364	8,090,909	7,866,667	7,733,333	7,636,364	7,296,970	8,025,806
Contributions as a percentage of covered payroll	14.02%	15.25%	16.50%	16.50%	16.50%	16.50%	16.50%	16.50%	15.50%

Only the last 9 fiscal years are presented because 10-year data is not readily available.

SCHEDULE OF THE SENATE'S PROPORTIONATE SHARE OF THE NET OPEB (ASSET) LIABILITY Oklahoma Public Employees Health Insurance Subsidy Plan

Last 2 Fiscal Years*			
	2019	2018	
The Senate's proportion of the net OPEB (asset) liability	0.44819550%	0.46066018%	
The Senate's proportionate share of the net OPEB (asset) liability	\$ (58,001)	52,764	
The Senate's covered payroll	8,177,049	8,036,364	
The Senate's proportionate share of the net OPEB (asset) liability as a percentage of its covered payroll	0.71%	0.66%	
OPERS' fiduciary net position as a percentage of the total OPEB liability	103.94%	96.50%	

^{*}The amounts presented for the fiscal year were determined as of June 30 of the prior year.

Only the last 2 fiscal years are presented because 10-year data is not readily available.

SCHEDULE OF THE SENATE'S CONTRIBUTIONS Oklahoma Public Employees Health Insurance Subsidy Plan

Last 2 Fiscal Years		
	2019	2018
Contractually required contribution	\$ 82,876	76,773
Contributions in relation to the contractually required contributions Contribution deficiency (excess)	<u>82,876</u> \$ -	76,773
The Senate's covered payroll	\$ 8,002,651	8,177,049
Contributions as a percentage of covered payroll	1.04%	0.94%

Only the 2 fiscal years are presented because 10-year data is not readily available.

SCHEDULE OF THE SENATE'S CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS

Implicit Rate Subsidy of Health Insurance Plan OPEB Liability

Last 2 Fiscal Years			
		2019	2018
Net IRSHIP OPEB liability—beginning	\$	476,735	507,854
Changes for the year:			
Service cost		16,596	19,005
Interest expense		16,970	14,438
Changes in assumptions		(7,562)	(23,770)
Benefits paid		(35,204)	(40,792)
Net change in net IRSHIP OPEB liability		(9,200)	(31,119)
Net IRSHIP OPEB liability—ending	<u>\$</u>	467,535	476,735
Covered-employee payroll	\$	8,177,049	8,036,364
Net IRSHIP OPEB liability as a percentage of covered-employee payroll		5.72%	5.93%

Only the last 2 fiscal years are presented because 10-year data is not readily available.

The discount rate used for 2018 was 3.58%.

The discount rate used for 2019 was 3.87%.



INDEPENDENT AUDITORS' REPORT ON
INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON
AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Greg Treat President Pro Tempore Oklahoma State Senate

We have audited, in accordance with the auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the General Fund of the Oklahoma State Senate (the "Senate"), a component of the General Fund of the State of Oklahoma, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Senate's basic financial statements, and have issued our report thereon dated June 2, 2020. We issued a modified report qualifying our opinion on the donated artwork, as the fair value of the donated artwork could not be determined. Our report includes an explanatory paragraph disclaiming an opinion on required supplementary information, an explanatory paragraph stating that the financial statements of the Senate are intended to present the financial position and changes in financial position of only that portion of the governmental activities and the General Fund of the State of Oklahoma attributable to the transactions of the Senate, and an explanatory paragraph stating that the Senate is not required by statute to prepare a line-item budget.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Senate's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Senate's internal control. Accordingly, we do not express an opinion on the effectiveness of the Senate's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Senate's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

(Continued)

INDEPENDENT AUDITORS' REPORT ON
INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON
AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS, CONTINUED

Internal Control Over Financial Reporting, Continued

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Senate's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Senate's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Senate's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Finlay + Cook, PLLC

Shawnee, Oklahoma June 2, 2020